



Transportation Asset Management Plan  
 Idaho Transportation Department





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## Chapter 1 – Introduction

ITD completed the original 2018 Transportation Asset Management Plan in accordance with MAP-21 requirements. The federally required TAMP requires new Transportation Performance Measures and goals along with a framework that puts all transportation agencies on the same playing field using the same performance measures, terminology, and goal definitions. ITD supports the need to have a national way of looking at transportation asset management.

ITD subscribes to the AASTHO definition of Transportation Asset Management as “... a strategic and systematic process of operating, maintaining, upgrading, and expanding physical assets effectively throughout their lifecycle. It focuses on business and engineering practices for resource allocation and utilization, with the objective of better decision making based upon quality information and well-defined objectives.”

Source: <https://www.tamguide.com/subsection/1-1-2-definitions/>

### Objectives

At the highest level ITD balances Safety, Operations, System Expansion, and Asset Management. ITD Leadership works with the public, the governor, and the legislature to balance between the larger objectives. Within Asset Management, ITD balances between Capital Equipment, Facilities, Bridge, Pavement, and

Supporting Infrastructure Assets. All of these are interrelated beyond funding.

This new 2022 TAMP is focused on Pavement and Bridge. Pavement and Bridge assets are managed to achieve a State of Good Repair. The performance measures ITD uses to assess our success in achieving a State of Good Repair are described in more detail in Chapter 2.

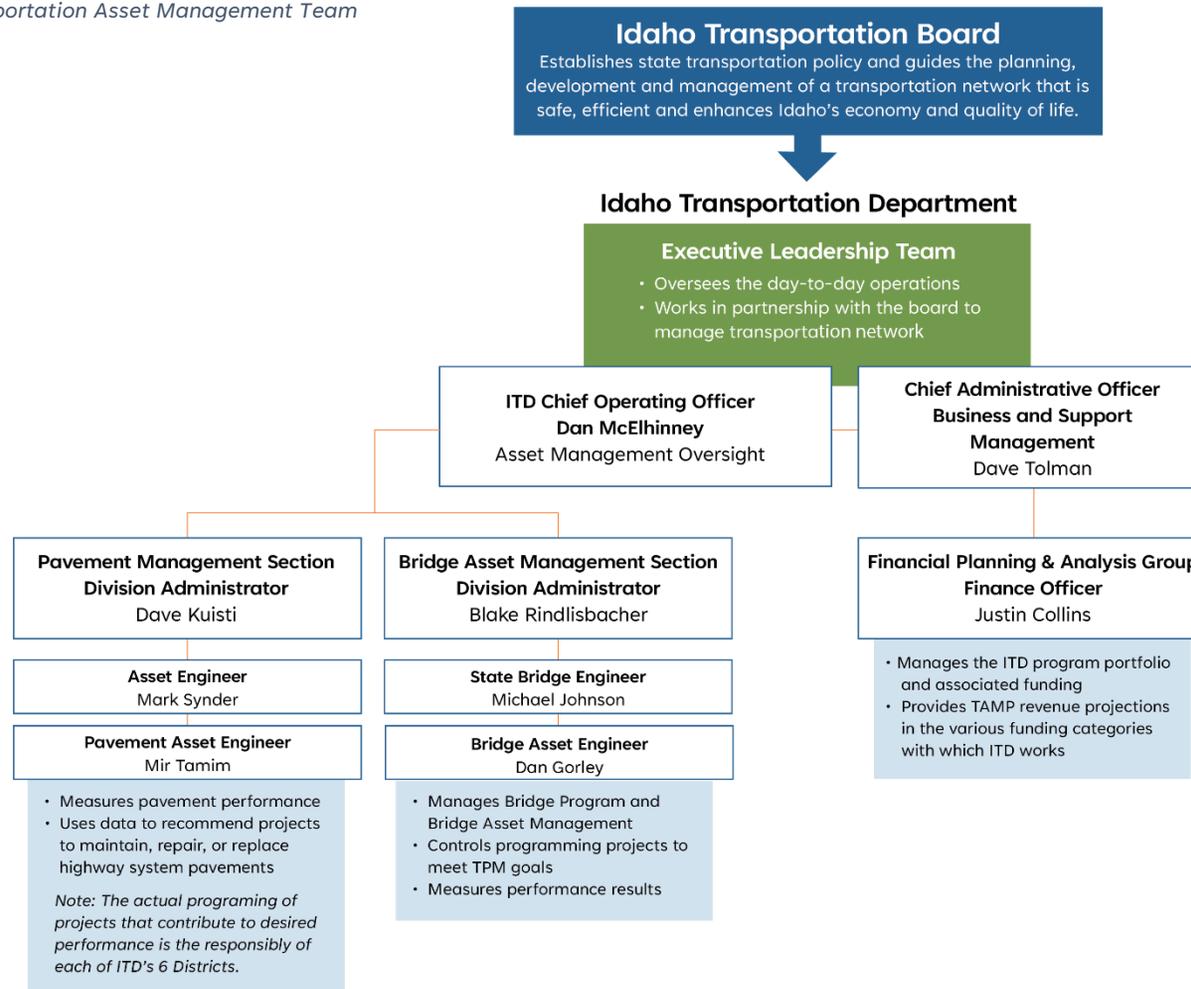
ITD’s overarching asset management goal is to manage our Bridge and Pavement assets to achieve our performance targets at the least practicable cost. Safety is a factor in every category beyond its individual focus.

## Transportation Asset Management Team

The TAMP discusses several functions related to asset management. Various individuals and teams within ITD contribute to those functions as a part of their organizational

responsibilities, as shown below in Figure 1-1. Collectively leadership balances the budgets and sets TPMs across ITD’s assets with the goal of optimizing system performance with available funding.

Figure 1-1: Idaho Transportation Asset Management Team





## Chapter 2 – Asset Measures and Targets

Performance measures and targets are integral to ITD’s successful implementation of asset management. Measures and targets drive commitment to and focus on accountability for assets. FHWA defines measures as an expression based on a metric that is used to establish targets and to assess progress toward achieving the established target. Idaho’s performance measures are similar in nature to FHWA’s measures.

In other words, the measure is “what we are measuring” such as pavement smoothness or traffic crash rates. The target is the numeric level of desired performance for each measure.

An example of a measure is pavement smoothness as measured by the International Roughness Index (IRI). The target could be that no more than 5% of the lane miles be “Poor” for the measure of roughness.

Idaho’s internal performance measures for pavements and bridges are slightly different from FHWA’s. In this chapter, the differences are explained and clarified. ITD recognized early on the value of using performance measures for asset management balanced by available funding and predicting future asset condition.

### Idaho Measures and Performance Targets

#### Idaho Measures - Pavement

Idaho uses three measures to quantify performance; these are IRI, rutting depth, and Overall Condition Index (OCI). Developed as part of refinements to ITD’s Transportation Asset Management System (TAMS), the OCI is unique to Idaho. Idaho collects pavement performance data on an annual basis.

The OCI provides an overall pavement serviceability measure and is the weighted average of many different pavement performance factors. There is flexibility to add other measures that are deemed relevant. The OCI varies between 100 representing the best possible pavement and zero (0) denoting the Poorest possible pavement.

Under the OCI method, pavement distresses are recorded and quantified. The distresses recorded are related to the pavement type being considered. Table 2-1 shows the various distresses utilized during analysis.

Table 2-1: OCI Distress Types

| OCI Pavement Distress Types |                   |
|-----------------------------|-------------------|
| Flexible                    | Rigid             |
| Fatigue Cracking            | Slab Cracking     |
| Edge Cracking               | Joint Seal Damage |
| Transverse Cracking         | Joint Spalling    |
| Block Cracking              | Faulting          |
| Patch Deterioration         | Map Cracking      |
| Raveling                    | Studded Tire Wear |

Quantification of distress type is based on extent and severity. These values are input, for each distress type, into an equation that yields an Individual Distress Index (IDI). When each individual distress type has been calculated, all IDI values are then input into the OCI formula to compute the OCI for the pavement section. For each pavement type, two additional indices are computed with the methodology. Rigid pavements have the Slab Index and the Joint Index computed, while flexible pavements have the Structural Distress Index and the Non-Structural Index computed. The main function of these values is to assist in PMS decision tree configuration and treatment selection. A copy of the AgileAssets Pavement Management System Engineering Configuration Document is available upon request.

Idaho has adopted the state level pavement performance measures shown in Table 2-2. Measures for IRI, rutting, and faulting are the same as federal measures. OCI is a useful index as it allows non-technical consumers of the data a quick and intuitive means to understand overall performance without needing to understand the details of the scores directly.

Photo 2-1: SH 7 Bridge over Clearwater River in Orofino



Table 2-2: Idaho Pavement Measures

**FLEXIBLE PAVEMENTS**

| International Roughness Index (IRI) |      |
|-------------------------------------|------|
| <95                                 | Good |
| 95-170                              | Fair |
| >170                                | Poor |
| Overall Condition Index (OCI)       |      |
| >=80                                | Good |
| 79 - 60                             | Fair |
| < 60                                | Poor |
| Rutting Asphalt                     |      |
| <0.20 inches                        | Good |
| 0.20 - 0.40 inches                  | Fair |
| >0.40 inches                        | Poor |

**RIGID PAVEMENTS**

| International Roughness Index (IRI) |      |
|-------------------------------------|------|
| <95                                 | Good |
| 95-170                              | Fair |
| >170                                | Poor |
| Overall Condition Index (OCI)       |      |
| >=80                                | Good |
| 79 - 60                             | Fair |
| < 60                                | Poor |
| Faulting Concrete                   |      |
| <0.10 inches                        | Good |
| 0.10 – 0.15 inches                  | Fair |
| >0.15 inches                        | Poor |

## Idaho Performance Target - Pavement

For all State Highway System (SHS) routes, ITD maintains a pavement target of no more than 20% of lane miles in “Poor” condition. ITD believes that its own long-standing measures provide excellent insight into the distresses on each pavement, which allows more refined and timely identification of the proper pavement treatment. The non-NHS assets are not officially included in this asset management plan.

At present, on the entire SHS, including both NHS and non-NHS routes, 89% of all routes are in “Good” or “Fair” condition. ITD works to maintain Interstates to higher levels than all routes statewide. ITD uses a stricter standard for “Poor” pavement than FHWA. Idaho deems a pavement “Poor” if *one* of the state measures is rated “Poor”, “Fair” if *one* or more measures are “Fair” with no “Poor” measures, and “Good” only if all three measures are in “Good” condition. Pavement condition long-term trends over the past 15 years have remained stable, maintaining more than 80% of the network in “Good” or “Fair” conditions by state metrics.

## Idaho Measures - Bridge

ITD has successfully used bridge performance measures for over 10 years for the purposes of prioritizing and optimizing the selection of its bridge preservation, rehabilitation, and replacement projects.

The Idaho Performance Measure for Bridges is the square footage of deck area on all SHS bridges in “Good” condition. There are several key things to note with this measure. First, ITD defines a bridge as any structure, including culverts, having a span length of 10 feet or greater. Second, using this definition for a bridge, the SHS is composed of more than 1,800 bridges with 12,946,001

square feet of deck area. This is the deck area of all bridges longer than 10 feet on Interstate, U.S. routes, and State Highway routes in Idaho. Finally, ITD evaluates the primary components on each bridge: the deck, superstructure, and substructure, or culvert condition.

- **Bridge decks** are the horizontal portion of the bridge, usually made of concrete; the deck is above the superstructure and includes the traffic-carrying surface.
- **Bridge superstructure** is the portion of the bridge that supports the deck, spans the opening, and connects the substructure elements.
- **Bridge substructure** is the portions of the bridge including piers and abutments that transfer the load from the superstructure through the foundation to the ground.
- **Culvert** is a buried structure such as a large pipe or box carrying a roadway

ITD evaluates each of these components and assigns a numeric (0-9) scale for the condition of each component per the definitions in the National Bridge Inventory (NBI). Each number on the scale corresponds to a condition descriptor, with 9 indicating a component is in excellent or like new condition with no problems. The scale concludes at zero (0) indicating that component has failed and is no longer useable or able to perform its intended function. The full depiction of the 0-9 scale is shown in Table 2-3.

Table 2-3: Idaho Performance Measure for Bridges

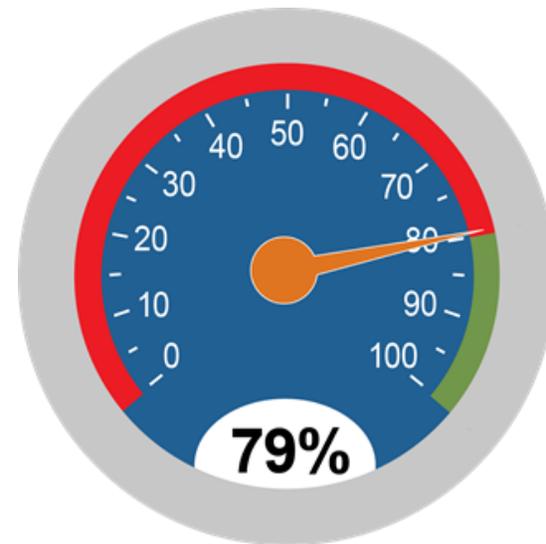
| NBI Rating | Description      | Condition |
|------------|------------------|-----------|
| 0          | Failed           | Not Good  |
| 1          | Imminent Failure |           |
| 2          | Critical         |           |
| 3          | Serious          |           |
| 4          | Poor             |           |
| 5          | Fair             | Good      |
| 6          | Satisfactory     |           |
| 7          | Good             |           |
| 8          | Very Good        |           |
| 9          | Excellent        |           |

The lowest component rating for the deck, superstructure, and substructure or culvert sets the overall rating for the bridge. Any bridge with the deck, superstructure, and substructure or culvert all rated six or better is considered “Good” condition. Any bridge with any of these components rated less than satisfactory (six) is considered “Not Good.” The total deck area of all bridges in “Good” condition is summed up and compared to the total deck area for all SHS bridges.

### Idaho Performance Target - Bridge

The target for the Idaho Bridge Performance Measure is to achieve and maintain at least 80% of bridges in “Good” condition (six or better). Again, this is measured by deck area. As shown in Figure 2-1 for calendar year 2021, 79% of all of Idaho’s bridge deck area on the interstate, U.S. routes and State Highway routes was in “Good” condition. Later chapters will discuss the desired target as well as strategies Idaho is taking to meet and maintain the target.

Figure 2-1: ITD Dashboard Showing Bridge Condition



## Federal Measures and Performance Targets

In 2012, the Moving Ahead for Progress in the 21<sup>st</sup> Century Act, known as MAP-21, was signed into law. MAP-21 moved the Federal Highway program towards a performance-based focus. Included in the act were requirements to establish performance measures and to set performance targets. In addition, MAP-21 requires states to develop 10-year asset management plans for how they will sustain pavements and bridges in a State of Good Repair, or SOGR.

FHWA sets some performance measures, and it has set two minimum condition levels. One minimum level is that no more than 5% of Interstate Highway pavement lane miles can be in Poor condition. Furthermore, no more than 10% of NHS bridge deck area can be in Poor condition for three consecutive years.

The Federally required performance measures that each state must set are:

### 1. Pavements

- Percentage of Interstate pavements in “Good” condition
- Percentage of Interstate pavements in “Poor” condition
- Percentage of pavements on the non-Interstate NHS in “Good” condition
- Percentage of pavements on non-Interstate NHS in “Poor” condition.

### 2. Bridges

- Percentage of NHS bridges in “Good” condition
- Percentage of NHS bridges in “Poor” condition

## Federal Performance Measure - Pavements

For pavements, FHWA has separate methods for assessing the conditions of asphalt and concrete pavements. For asphalt pavements, it requires measurement by:

- IRI, which is the International Roughness Index, or a measure of how smooth the pavement is.  
A sophisticated data-collection vehicle determines the amount of bounce or roughness per 0.1 mile.
- Cracking, or the percentage of cracks on each 0.1 mile of pavement.
- Rutting, or the amount of depression in the wheel path.

For concrete pavements, the metrics differ somewhat because concrete pavements do not rut but they do “fault”, which means that the individual slabs rise or fall creating a “bump” between slabs. For concrete pavements, the measures are:

- IRI
- Cracking
- Faulting

Table 2-4 includes the measures and thresholds FHWA uses to determine if pavements are “Good,” “Fair,” or “Poor.” If states have more than 5% of their Interstate pavements in Poor condition, they must increase investments in Interstate pavements until they reach the 5% level.

Table 2-4: Federal Measures for Asphalt and Concrete Pavements

| Asphalt Pavements                          |      | Rigid Pavements                            |      |
|--|------|--|------|
| <b>International Roughness Index (IRI)</b> |      | <b>International Roughness Index (IRI)</b> |      |
| <95  | Good | <95  | Good |
| 95-170                                     | Fair | 95-170                                     | Fair |
| >170                                       | Poor | >170                                       | Poor |
| <b>Percent Cracking</b>                    |      | <b>Percent Cracking</b>                    |      |
| <5%  | Good | <5%  | Good |
| 5%-20%                                     | Fair | 5%-15%                                     | Fair |
| >20%                                       | Poor | >15%                                       | Poor |
| <b>Rutting</b>                             |      | <b>Faulting</b>                            |      |
| <0.20 inches                               | Good | <0.10 inches                               | Good |
| 0.20 - 0.40 inches                         | Fair | 0.10 – 0.15 inches                         | Fair |
| >0.40 inches                               | Poor | >0.15 inches                               | Poor |

Based on the 2021 ITD HPMS pavement data (submitted in 2022), Table 2-5 indicates that ITD’s interstate pavement conditions are better than the Federal condition level goal of 50% “Good” previously set by ITD and the current Interstate goal of 35% “Good.” The performance of the non-interstate NHS is below the previously established “Good” performance target, but above a revised performance target of 20%.

Table 2-5: Idaho Interstate and Non-Interstate NHS Pavement Conditions, 2022 HPMS Submittal

| Idaho Interstate Pavement Conditions |      | Non-Interstate NHS Pavement Conditions |      |
|--------------------------------------|------|--|------|
| 57.8                                 | Good | 40.3                                   | Good |
| 41.9                                 | Fair | 59.1                                   | Fair |
| 0.3                                  | Poor | 0.7                                    | Poor |

However, as also noted in Table 2-5 the amount of “Poor” Interstate pavement condition is 0.3% which is well below the federal maximum level of no more than 5% “Poor.” Chapter 4 presents further discussion of potential gaps and mitigation strategies when necessary. The federal metrics, measures and performance criteria are the basis of these performance measures.

Based on 2021 HPMS data, Table 2-6 shows both the performance of the Local NHS as well as the contribution to the overall NHS performance. In Chapter 3, examples are given of how ITD communicates system performance data.

Table 2-6: 2021 HPMS Local NHS Pavement Performance

| NHS-Local                                   | % Good | % Fair | % Poor | Not Collected |
|---|--------|--------|--------|---------------|
| <b>NHS-Local</b>                            | 34.8%  | 65.2%  | 0.0%   | 0.0%          |
| <b>Contribution NHS Overall Performance</b> | 0.26%  | 0.4%   | 0.0%   | 0.0%          |

It warrants emphasis that ITD uses federal measures for asphalt and concrete pavements as set forth by federal regulation for HPMS reporting. ITD will continue to utilize these metrics to report, assess and predict NHS performance. That said, ITD utilizes accepted internal metrics, measures and reporting criteria for system performance monitoring, and lifecycle planning at the state level. These measures are compared to the federal criteria at the end of the chapter.

### Federal Performance Targets – Pavement

For this asset management plan, after significant review of data and performance trends, ITD sets the following pavement targets, summarized in Table 2-7.

#### Target for Interstate pavements:

For Interstate Highway System pavement, the target is that no more than 4% of lane miles will be in “Poor” condition, with “Poor” defined as per the Federal measure of two or more distresses in the “Poor” category. For the percentage of “Good” pavements, ITD has adopted an Interstate Highway target of 35% “Good.”

#### Target for Non-Interstate NHS pavements:

For non-interstate NHS pavement, the target is that no more than 8% of NHS lane miles will be in “Poor” condition as per the Federal measures of two or more distresses in the “Poor” category. ITD targets at least 20% of the non-interstate NHS to be in “Good” condition.

Table 2-7: ITD Pavement Asset Federal Metric Performance Targets

| System     | % Good | % Poor |
|------------|--------|--------|
| Interstate | 35.0%  | 4.0%   |
| NHS        | 20.0%  | 8.0%   |

Photo 2-2: Aerial Highway View from ITD District 2



### Federal Performance Measure - Bridge

For the Federally required asset management plan and performance reporting for the NHS, ITD follows the criteria set by the FHWA for determining if bridges are in “Good,” “Fair,” or “Poor” condition. The Federal Performance Measure is similar to the Idaho Performance Measure, but also has a couple of notable differences:

- A bridge is any structure, including culverts, having a span length of greater than 20 feet.
- Only those bridges on the National Highway System (NHS) are considered for this measure. In Idaho, there are 830 bridges with 8,403,883 square feet of deck area on the NHS.
- The FHWA NHS performance measures have three ratings, “Good,” “Fair,” and “Poor,” where “Good” are bridges with an overall rating of 7-9, “Fair” are bridges with an overall rating of 5 or 6, and “Poor” are bridges with an overall rating of 4 or below as shown in Table 2-8.

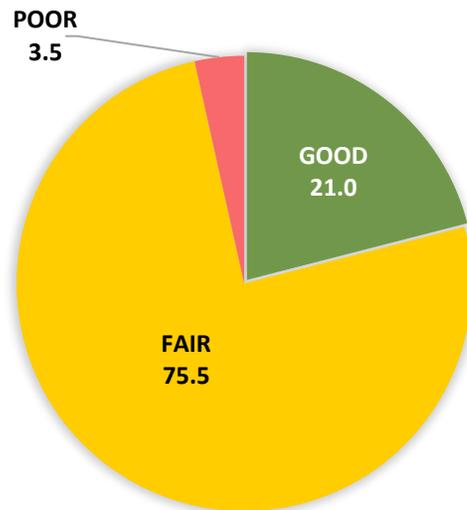
Like the Idaho Performance Measure for Bridges, the Federal Performance Measure evaluates the same four primary bridge components; the deck, superstructure, and substructure, or culvert condition using the same numeric (0-9) condition scale described previously. The lowest condition of any of the four components determines whether the overall bridge condition is “Good,” “Fair,” or “Poor.”

Table 2-8: Federal Bridge Performance Measures

| NBI Rating | Description      | Condition   |
|------------|------------------|-------------|
| 0          | Failed           | <b>Poor</b> |
| 1          | Imminent Failure |             |
| 2          | Critical         |             |
| 3          | Serious          |             |
| 4          | Poor             |             |
| 5          | Fair             | <b>Fair</b> |
| 6          | Satisfactory     |             |
| 7          | Good             | <b>Good</b> |
| 8          | Very Good        |             |
| 9          | Excellent        |             |

The total NHS deck area of all bridges in “Good” condition and “Poor” condition are summed up and compared to the total deck area for all NHS bridges. For Calendar Year 2021, the current conditions of all NHS bridges in Idaho are shown in Figure 2-2.

Figure 2-2: 2021 NHS Bridge Conditions



### Federal Performance Target - Bridge

The target for the Federal Bridge Performance Measure is to achieve and maintain at least 19% of NHS bridges in “Good” condition and no more than 3.5% of NHS bridges in “Poor” condition. Again, this is measured by deck area. For calendar year 2021, 21% of all of Idaho’s NHS bridge deck area were in “Good” condition and 3.5% of NHS bridge deck area were in “Poor” condition. Idaho exceeds the performance measure target for “Good” NHS deck area and meets target for “Poor” condition by deck area. Later chapters will discuss strategies Idaho is taking to maintain these performance measures for the TAMP analysis period.

## Comparing the Idaho and Federal Performance Measures

### Pavements

With respect to pavement condition reporting, Idaho’s determination of “Good,” “Fair,” or “Poor” is different from the federal measure. The federal measure is based upon criteria of roughness, rutting, faulting, and percent cracking. The basis for determining roughness and rutting condition is similar between ITD and the federal measures. For pavement cracking, ITD measures the same pavement distresses but compiles them into a different index, the Overall Condition Index or OCI.

ITD emphasizes that this measure is consistent with ITD internal reporting purposes only: supplanting the federal crack measure is not the intent. The most fundamental difference lies not with the measures, but rather with the way measures are utilized to assign the performance condition. As shown in Figure 2-3 through Figure 2-6 and Table 2-9, the difference between ITD performance criteria to federal criteria is that the lowest measure (roughness, OCI, rutting) determines the pavement section’s overall performance. This is analogous to the so-called, three leg stool model, which means that the stool will lean in the direction of the lowest of the three legs.

Federal performance requires two of the three criteria to be “Poor” for the section to be rated as “Poor.” More specifically, the federal performance criteria require all three measures must be rated as Good for a pavement section to be classified as “Good” condition; “Poor” condition requires two measures to be “Poor.” Everything else is “Fair” condition.

ITD reviewed past performance of the interstate and non-interstate NHS assets, according to the federal criteria, to establish the state and federal pavement performance targets. These targets are updated based on current and predicted performance. For all criteria reviewed, there is a difference between the FHWA target and performance values and the ITD values. This is the result of the difference in the approach to performance criteria given in Table 2-9.

Photo 2-3: US Route showing Guardrail End-Treatment



Table 2-9: Pavement Measures and Condition Crosswalk Table

| FHWA  | ITD  |
|---|--|
| <b>Performance Measures:</b>                |  |
| International Roughness Index (IRI)         | International Roughness Index (IRI)  |
| Percent Cracking (Asphalt or Concrete)      | Overall Condition Index (OCI)*   |
| Rutting (Asphalt Only)                      | Rutting (Asphalt Only)   |
| Faulting Rigid (Rigid Only)                 |  |
| <b>Performance Criteria:</b>                |  |
| All performance measures<br>"Good" = "Good" | Lowest of performance measures determines pavement performance.  |
| Two Performance measures<br>"Poor" = "Poor" | i.e., One performance measure falling into a Poor category results in a "Poor" rating for a pavement asset |
| All other combinations = "Fair"             |  |

\*The Overall Condition Index is a composite index (0-100) based on structural and non-structural pavement distresses determined by the manifestation of various crack types.

Good: OCI >80; Fair: OCI Between or equal to 60 & 80; Poor: OCI<60. A complete discussion on the computation and use of OCI is contained in the most current version of the "Pavement Management System Engineering Configuration Document" maintained by ITD Pavement Management.

Figure 2-3 through Figure 2-6 compare the results of the Federal and ITD criteria as applied to the network data. *Note that data collection was incomplete in 2018 and 2019 and these numbers are not entirely representative.* 2017, 2020 and 2021 are full datasets.

Figure 2-3: Percentage Good Interstate Pavement Performance Crosswalk

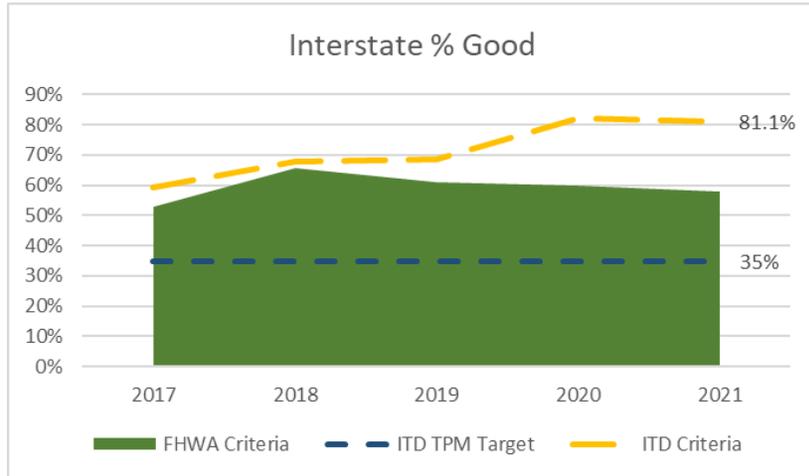


Figure 2-5: Percentage Good Non-Interstate NHS Pavement Performance Crosswalk

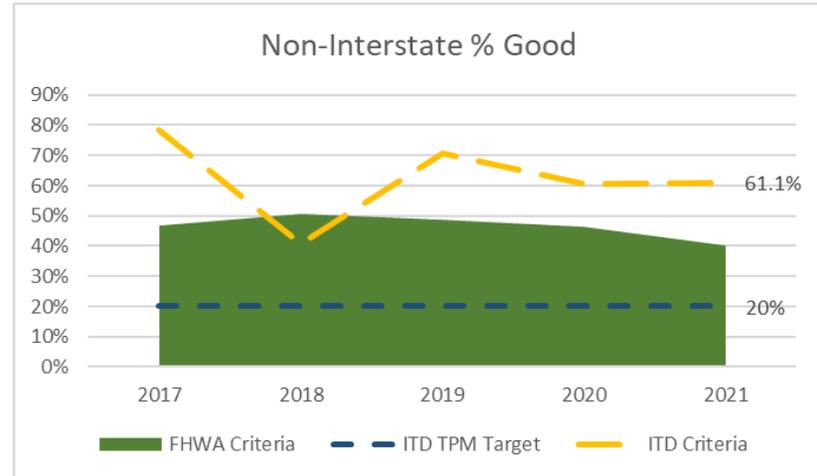


Figure 2-4: Percentage Poor Interstate Pavement Performance Crosswalk

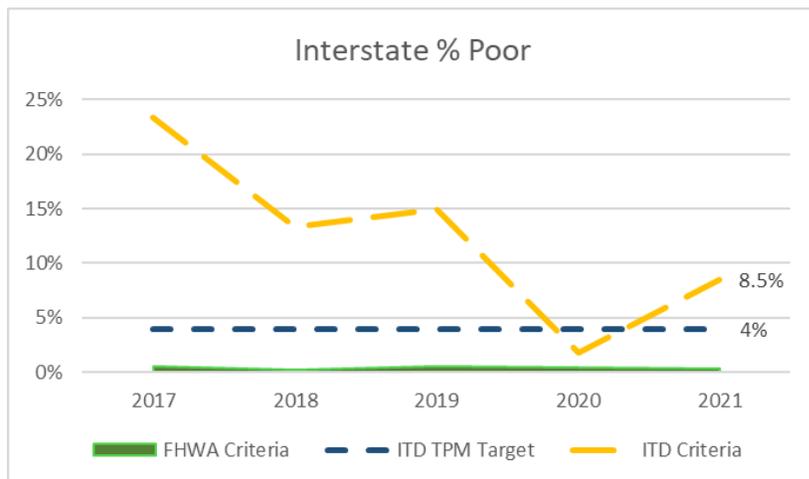
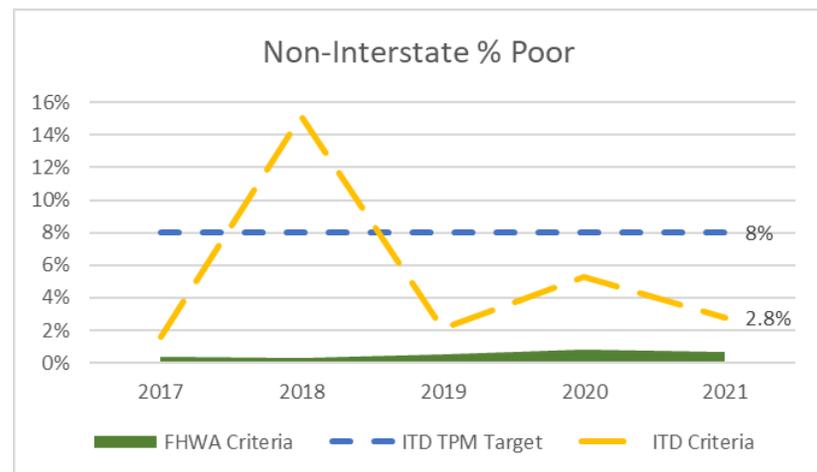


Figure 2-6: Percentage Poor Non-Interstate NHS Pavement Performance Crosswalk



Differences between state measures for pavements and the Federal measures is common among almost all states. States developed measures of pavement conditions independently years before FHWA developed its standard, nationwide measures.

### Bridge

When comparing the Idaho and Federal Performance Measures it is important to note that the Idaho Performance Measure distinguishes between “Not Good” and “Good” whereas the Federal Performance Measure uses three categories, “Poor,” “Fair” and “Good.” ITD utilizes this approach as it is simpler and is particularly helpful when talking with the public and our Idaho State Legislature. Table 2-10 presents a crosswalk between the Idaho and Federal Performance Measures.

Table 2-10: Comparison between Idaho and Federal Performance Measures

| NBI Rating | Condition        | Idaho Performance Measure | Federal Performance Measure |
|------------|------------------|---------------------------|-----------------------------|
| 0          | Failed           | <b>Not Good</b>           | <b>Poor</b>                 |
| 1          | Imminent Failure |                           |                             |
| 2          | Critical         |                           |                             |
| 3          | Serious          |                           |                             |
| 4          | Poor             |                           |                             |
| 5          | Fair             | <b>Good</b>               | <b>Fair</b>                 |
| 6          | Satisfactory     |                           |                             |
| 7          | Good             |                           |                             |
| 8          | Very Good        |                           |                             |
| 9          | Excellent        |                           |                             |

### Conclusion and State of Good Repair

ITD uses the FHWA performance measures as its measures for the asset management plan and for the required FHWA performance reporting. ITD has set two- and four-year targets as shown in Table 2-11. ITD maintains its own internal performance measures for analysis and planning purposes with an intent to explore a future focus on FHWA performance measure targets. Idaho determines its long-term State of Good Repair, or SOGR, based on *state targets and expectations*. For both bridge and pavements, this means maintaining 80% of the entire state highway system in Good or Fair condition, not only NHS facilities.

Figure 3-8 on page 33 indicates projected ITD statewide pavement metrics for the next decade will steadily decline prior to stabilizing. Thus, ITD is inclined to maintain federal metrics at the values set during the most recent TPM 2 and 4 year target period.

Photo 2-4: Highway 21 Bridge



Table 2-11: Performance Measures and Targets Crosswalk

| Performance Measure | Federal Measure                 | Federal 2 & 4 Year Targets | ITD Measure              | ITD 2 & 4 Year Targets | Long-term State of Good Repair (SOGR*) |
|---------------------|---------------------------------|----------------------------|--------------------------|------------------------|--|
| Pavement            | Interstate NHS Percent Good     | 35%                        | SHS Percent Good or Fair | 80%                    | 80%                                    |
|                     | Interstate NHS Percent Poor     | 4%                         |                          |                        |  |
|                     | Non-Interstate NHS Percent Good | 20%                        |                          |                        |  |
|                     | Non-Interstate NHS Percent Poor | 8%                         |                          |                        |  |
| Bridge              | NHS Bridge Percent Good         | 19%                        | SHS Bridges Percent Good | 80%                    | 80%                                    |
|                     | NHS Bridge Percent Poor         | 3.5%                       |                          |                        |  |

\*Note that SOGR covers the entire state highway system, not just the NHS routes.



## Chapter 3 – Summary Description of Assets

ITD manages a State Highway System (SHS) of approximately 5,000 centerline miles, or over 12,000 lane miles, plus more than 1,800 bridges (including all structures with a span length of 10 feet or greater). The entire Idaho Transportation Network is more than 60,000 miles with local governments owning the large majority. ITD's routes carry 55% of the state vehicle miles of travel (VMT) with 25% of all VMT being on the Interstate Highway System network. Within Idaho there are more than 4,000 bridges, of these 1835 bridges are managed by ITD. There are 830 bridges and culverts greater than 20-foot in length on the NHS (with an area of 8,403,883 sq. ft.). Of these, 805 are on the State Highway System (with a deck area of 8,089,343 sq. ft.) and there are 25 local bridges and culverts greater than 20 feet in length on the NHS (with an area of 314,540 sq. ft.).

*Photo 3-1: The I. B. Perrine Bridge, US 93, over the Snake River Canyon, Twin Falls, Idaho*



Photo 3-2: US 93 in Idaho, One of the Many Rural Roads so Important in the State



ITD recognizes the following highway classes within the Idaho Transportation Network:

- State Highway System (SHS)
- Local (non-SHS) roads
- NHS
- State Highways
- NHS Bridges
- NHS Local Bridges
- Non-NHS Bridges

Sub-Classes recognized are:

- Interstate
- State Jurisdictional NHS
- Local Jurisdictional NHS

Figure 3-1 is a graphical representation of this taxonomy.

### ITD Highway Classes

An integral part to ITD being effective in life cycle planning, and by association, asset management, is segregating our highways into different classes. This enables ITD to tailor and prioritize the life cycle cost processes based on performance indicators defined for each highway class.

Figure 3-1: Idaho Transportation Network Asset Classes

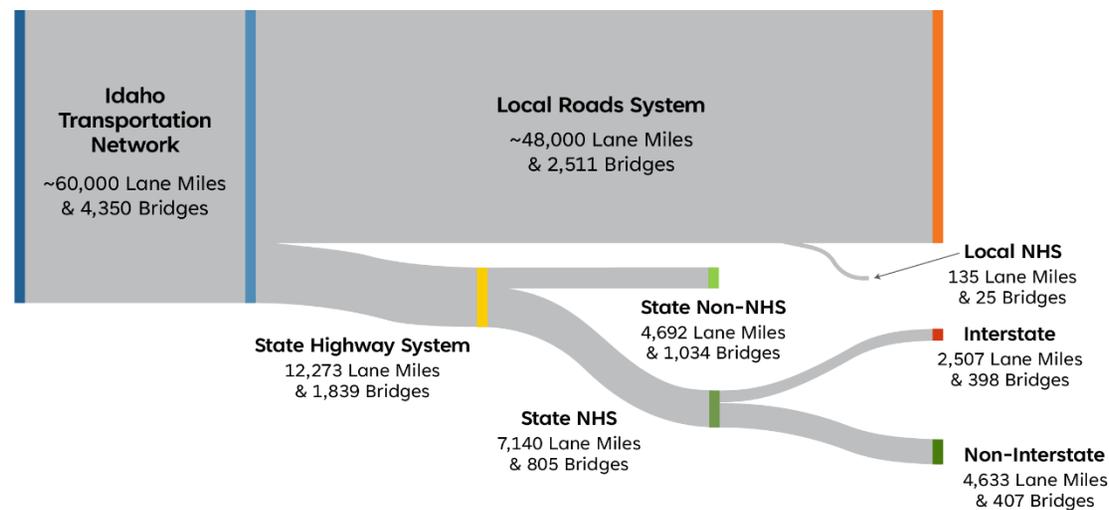
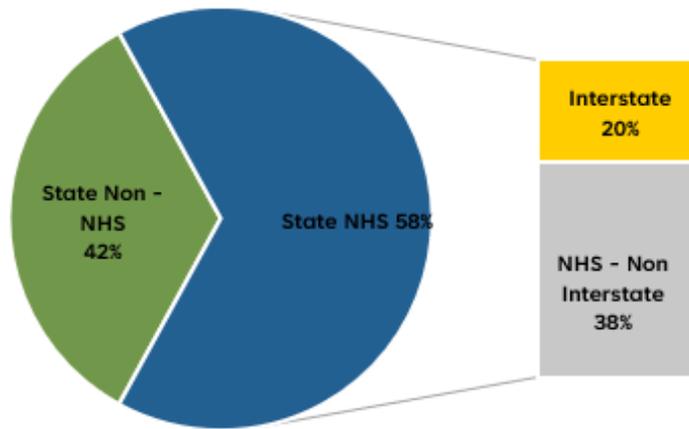


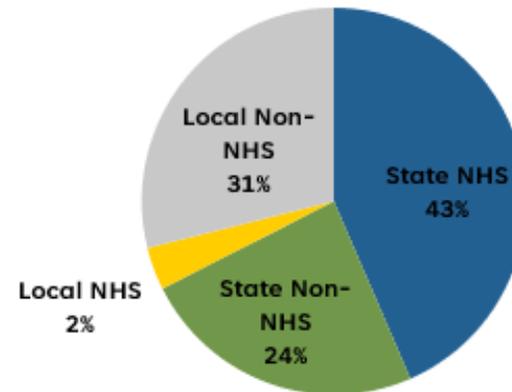
Figure 3-2 summarizes the distribution of lane miles based on the asset classes recognized by ITD. As indicated, the majority of the State Highway System, 58%, is comprised of NHS facilities. Non-Interstate roadways comprise two-thirds of the Idaho NHS system.

Figure 3-2: SHS Lane Miles Distribution



With respect to bridges, Figure 3-3 shows the distribution of total deck area and highlights that 45% of the total deck area is located on the NHS, with just 2% of that belonging to local jurisdictions. While the number of NHS bridges in Idaho is approximately 18% of the total number of highway bridges, they make up 45% of the deck area. Idaho’s NHS bridges are larger structures on NHS routes that carry a significant amount of traffic in the state.

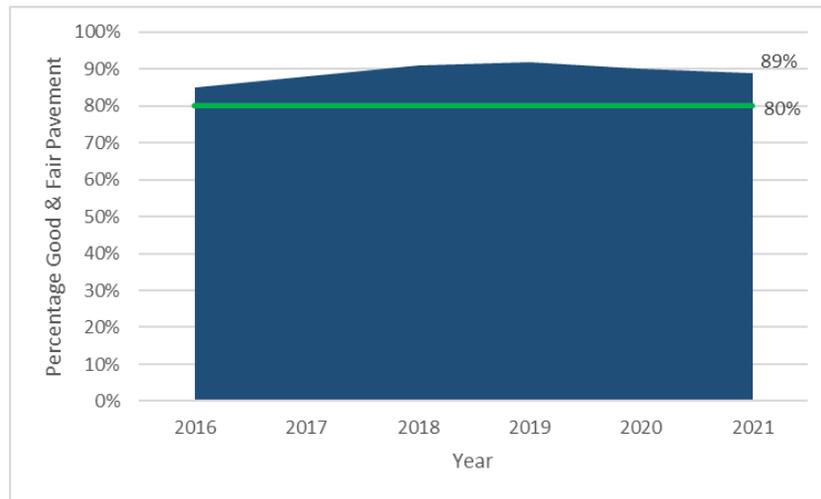
Figure 3-3: Distribution of Total Bridge Deck Area in Idaho



### Condition and Trends

ITD produces reports that summarizes performance and targets for pavements, bridges, safety, and other performance areas. These reports make the ITD condition trends transparent. As seen in Figure 3-4, pavement conditions generally have improved, and statewide conditions remain above the ITD target of 80% of pavements in “Good” or “Fair” condition. As discussed in Chapter 2, this chart is based on the ITD defined performance criteria.

Figure 3-4: Idaho SHS Pavement Condition Trends (ITD Criteria)



According to the 0.1-mile Federal Measure pavement data ITD reported to the Highway Performance Management System, 57.8% of the 2,530 Interstate lane miles are in “Good” condition, 41.9% are “Fair” and only 0.3% are “Poor.” For the NHS (non-Interstate) as of 2021, out of 4,797 lane miles, 40.3% are “Good,” 59% are “Fair,” and 0.7% are “Poor.”

Another aspect of pavement condition performance that is important to review is how the statewide pavement conditions are changing year over year. For instance, it would be very telling to see large changes between “Good” and “Fair” pavement in a given year, which is indicative that large portions of the network are deteriorating at the same time. ITD asset management has an established process to monitor year over year changes in performance. Figure 3-5, Figure 3-6 and Figure 3-7 show the percentage change between 2017 through 2021 within the NHS. These charts show that there has been movement of pavement conditions from the “Good” category to the “Fair” category as computed according to Federal Criteria.

Photo 3-3: Highway 21 in Snow Conditions



Figure 3-5: All NHS Pavement Performance Percent Change 2017-2021 (Federal Measures)

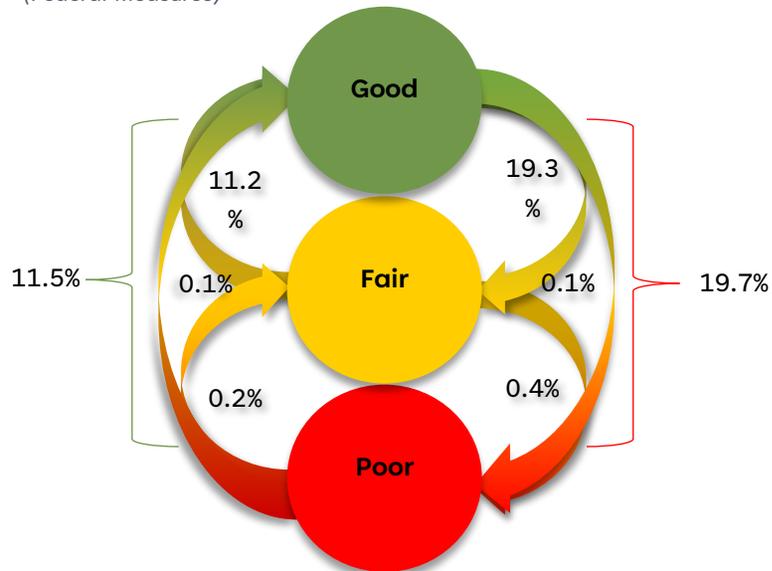


Figure 3-6: NHS Non-Interstate Pavement Performance Percent Change 2017-2021 (Federal Measures)

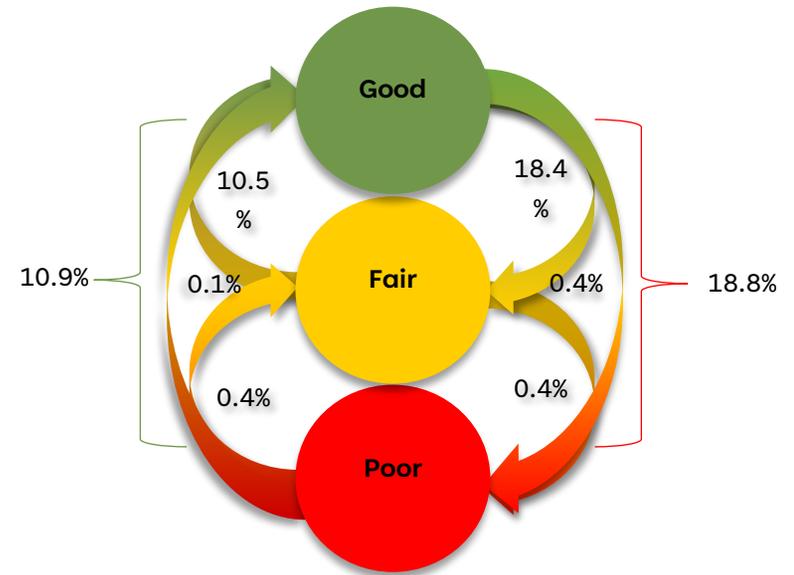
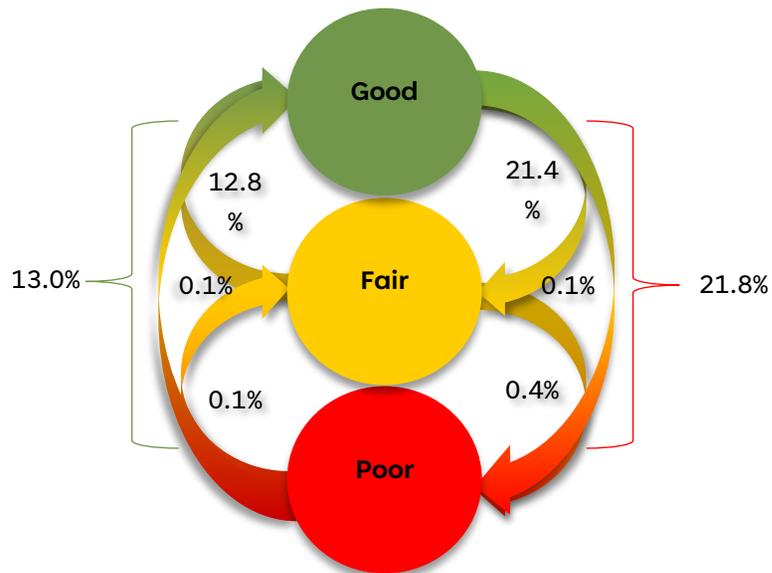


Figure 3-7: NHS Interstate Pavement Performance Percent Change 2017-2021 (Federal Measures)



## Pavement Measurement and Management Process

The intent of the ITD performance standard is to identify and mitigate deficient pavements. This section briefly describes the analysis methods, measures, and results of ITD's pavement management process. Greater detail regarding the system configuration is provided in Chapter 5 and in ITD's TAMS Configuration documentation.

ITD uses a commercial Pavement Management solution from AgileAssets. The PMS includes inventories, calibrated deterioration curves, decision trees, performance models, and an optimization analysis engine.

ITD uses the Pavement Management System at a network level to recommend how funds should be invested in pavements to achieve the department's targets, and how the funds should be split between preservation and rehabilitation or replacement. Project level outputs, with location, are provided to ITD Districts via a project candidate file. The use of the project level outputs is not required. In addition, network analysis is broken down by district, and the analysis is used to allocate a percentage of annual paving funds to the districts.

Once districts receive their pavement allocations, they identify projects based partially on the PMS information. Often, district engineers' final choice in projects is based upon local conditions, pavement condition reports, engineering judgment, and local coordination and needs. ITD has pavement-design manuals, which help material engineers design treatments to maximize the pavement's lifecycle performance. In addition, the districts have a preservation budget to work with which they

also can use to improve the life-cycle performance of pavements. The district-identified pavement projects are uploaded into the pavement management system and ITD includes the projects in PMS analysis scenarios. The analysis uses the deterioration curves and programmed projects to calculate how the program will impact the pavement network.

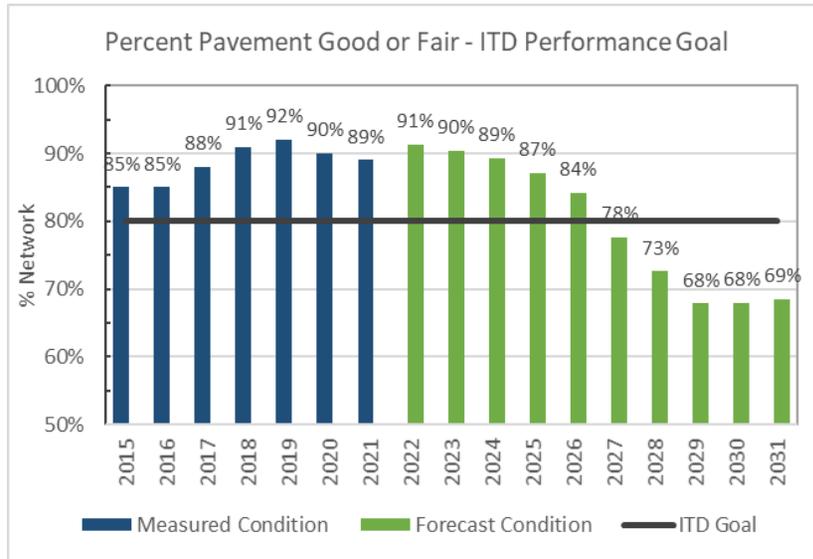
ITD's pavement data collection and analysis capabilities allow staff to analyze pavement conditions from many perspectives to assess overall performance. ITD is not only concerned about pavement smoothness but also analyzes rutting which, when excessive, can contribute to crashes because of water laying in the wheel path depressions. Cracking can also be analyzed to determine what types of treatments a pavement requires, or how long a pavement will perform. ITD provides detailed pavement distress data to its districts for them to further analyze their pavement conditions and needed treatments.

ITD conducts analyses to project future condition based on anticipated funding. Historic and expected pavement performance for the entire SHS in Good or Fair condition for ITD state metrics is shown in Figure 3-8.

Photo 3-4: Highway 75 and 20 Junction



Figure 3-8: State Highway System (SHS) Pavement Long Term Trend and Forecast (State Criteria)



### ITD vs. Federal Pavement Measurement

As noted in Chapter 2, The ITD standard of considering a pavement to be rated as “Poor” if one criteria is “Poor” is more stringent than the Federal standard. FHWA metrics consider a pavement to be “Poor” only if it is “Poor” in two of the three criteria. Although ITD uses its own criteria for measuring its pavements and qualifying pavement performance and conditions, when ITD measures its pavements by the Federal standards it shows very little Poor pavement. Figure 2-4 demonstrate that when measured by the Federal criteria, only 0.7% of the 2021 State Highway System was in what FHWA could classify as “Poor” condition. By the Federal measure, 46.6% was “Good” in 2021 and 52.8% was “Fair.”

ITD reports the Federal 0.1-mile pavement data to FHWA to satisfy the Federal regulations, ITD also utilizes this information to monitor the different aspects of pavement performance. Examples of these charts are provided on the following pages in Figure 3-9 through Figure 3-12.

ITD will continue using its state performance criteria for reporting pavement performance to its Board, the public, and to its District Offices and to drive pavement optimization analysis

Photo 3-5: ITD I-90 Aerial Picture

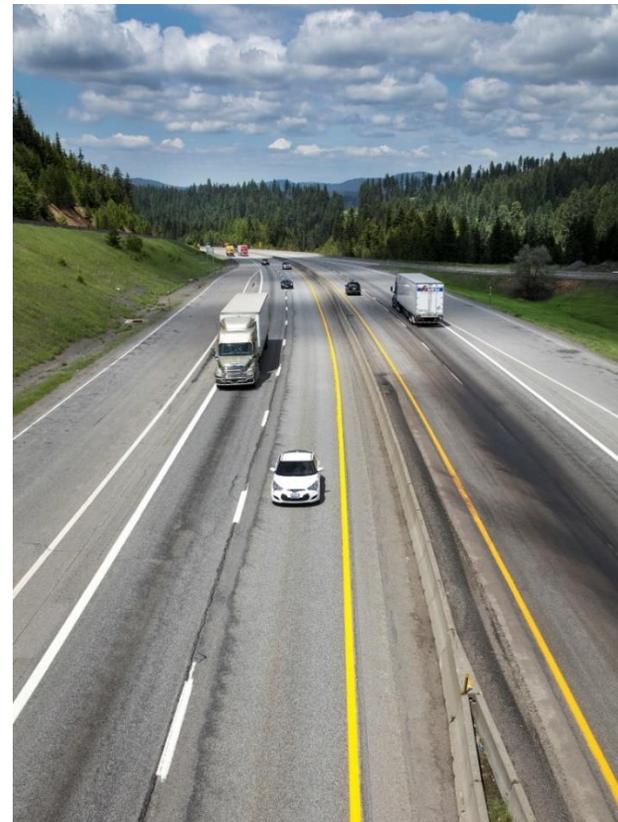


Figure 3-9: Federal 0.1-mile IRI Conditions on the NHS

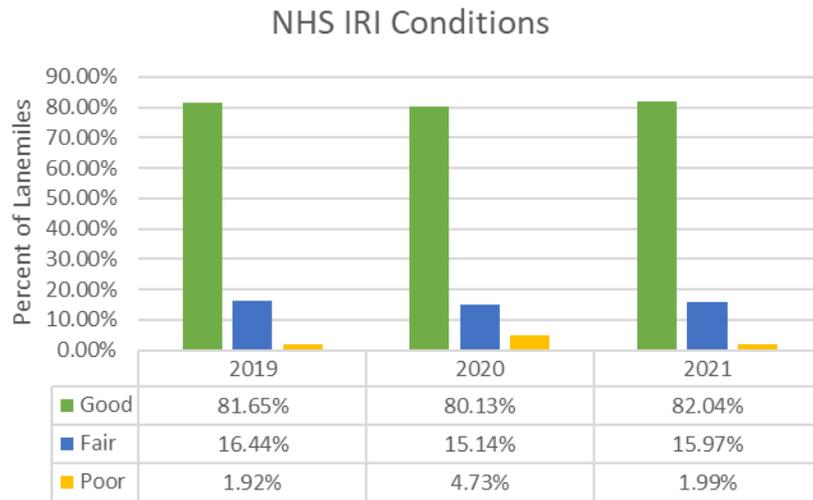


Figure 3-10: Federal 0.1-mile Rutting Conditions on the NHS

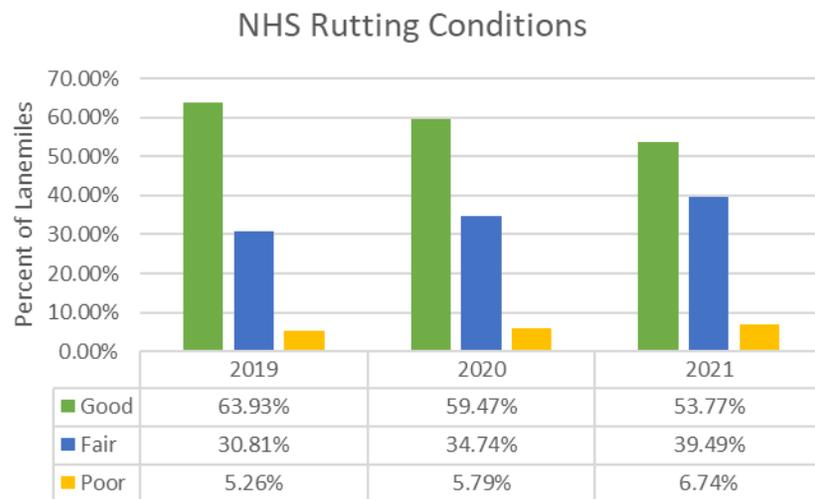


Figure 3-11: Federal 0.1-mile Measure Faulting Conditions on the NHS

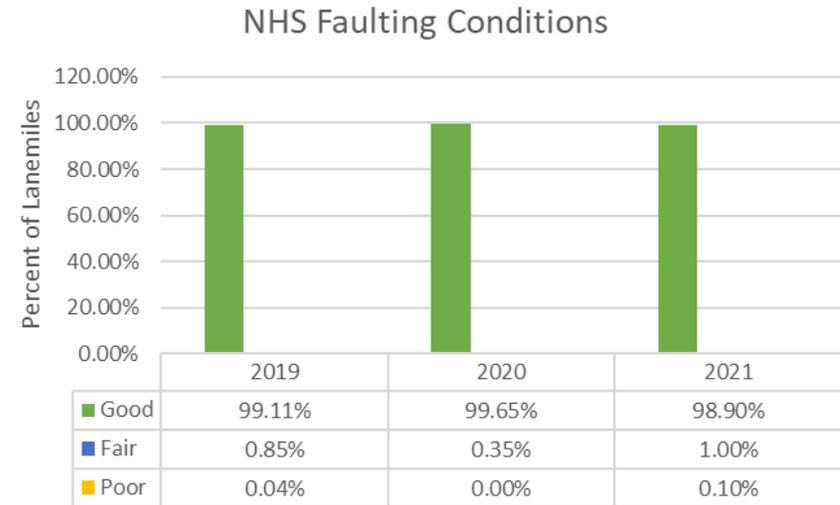
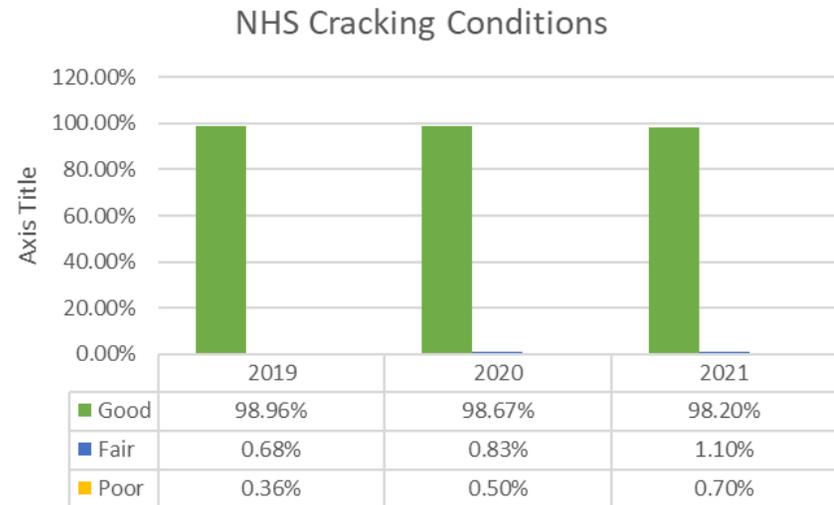


Figure 3-12: Federal 0.1-mile NHS Cracking Percentage



## Bridge

There are 4,346 bridges within the State of Idaho owned by State and local governments. These include bridges that are greater than 10 feet in length on the State system and greater than 20 feet in length on the Local system. A description of bridge assets, their conditions and trends will be presented in a similar manner as the performance measures and targets presented in Chapter 2. For the ITD Bridge Performance Measure, bridge data for the State Highway System (SHS) will be presented. For the Federal Bridge Performance Measure, bridge data for the NHS will be presented.

### Idaho SHS Description of Assets

ITD owns and manages the State Highway System (SHS). The SHS includes all interstate, U.S. (FHWA NBI coding Guide Item 5B), and State Highway routes. On all these routes, there are 1,839 bridges greater than 10 feet in length and they comprise 12,946,001 square feet of deck area, seen in Table 3-1. Figure 3-13 shows percentages of bridges in each highway functional classification.

Photo 3-6: ITD Bridge Workzone



Figure 3-13: SHS Functional Classification Percentages

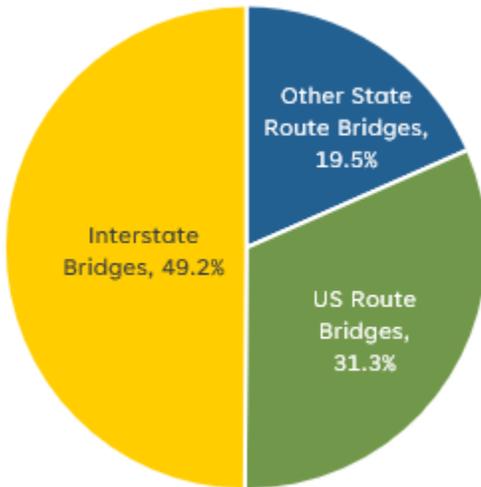


Table 3-1: SHS Bridge Distribution

| SHS Bridges*                                    | Count       | Deck Area                |
|---|-------------|--------------------------|
| Interstate Bridges                              | 705         | 6,362,368 sq. ft.        |
| US Route Bridges                                | 575         | 4,056,061 sq. ft.        |
| Other State Route Bridges                       | 559         | 2,527,572 sq. ft.        |
| <b>Total State Highway System (SHS) Bridges</b> | <b>1839</b> | <b>12,946,001sq. ft.</b> |

\*Includes bridges with spans between 10' to 20'

### Idaho SHS Conditions and Trends

ITD’s condition goal for the SHS is 80% “Good” using their unique performance measure where structures are in “Good” condition when the overall NBI condition rating is 6 (satisfactory) or better.

Figure 3-14: SHS Bridge Condition Distribution

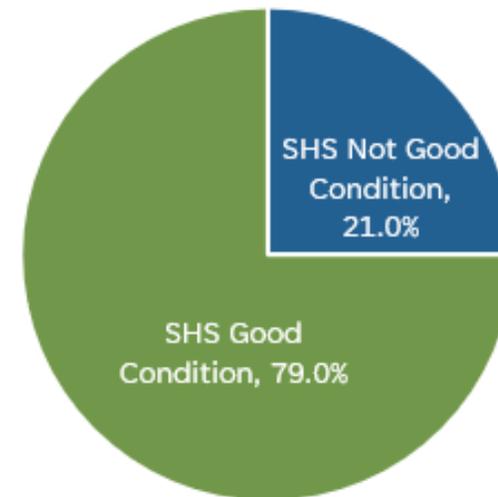


Table 3-2: SHS Bridge Condition Summary

|              | NBI Rating           | # of Bridges | Deck Area (SqFt)  | Deck Area (SqFt) Percent | Percent Good or Not |
|--------------|----------------------|--------------|-------------------|--------------------------|---------------------|
| Not Good     | 0 - Failed           | 1            | 6,248             | <0.0                     | 21%                 |
|              | 1 - Imminent Failure | 0            | 0                 | 0.0                      |                     |
|              | 2 - Critical         | 1            | 631               | <0.0                     |                     |
|              | 3 - Serious          | 4            | 24,235            | 0.2                      |                     |
|              | 4 - Poor             | 43           | 352,345           | 2.7                      |                     |
|              | 5 - Fair             | 305          | 2,374,664         | 18.3                     |                     |
| Good         | 6 - Satisfactory     | 941          | 6,924,091         | 53.5                     | 79%                 |
|              | 7 - Good             | 372          | 2,416,420         | 18.7                     |                     |
|              | 8 - Very Good        | 113          | 482,843           | 3.7                      |                     |
|              | 9 - Excellent        | 59           | 364,5214          | 2.8                      |                     |
| <b>Total</b> |                      | <b>1839</b>  | <b>12,946,001</b> | <b>100</b>               |                     |

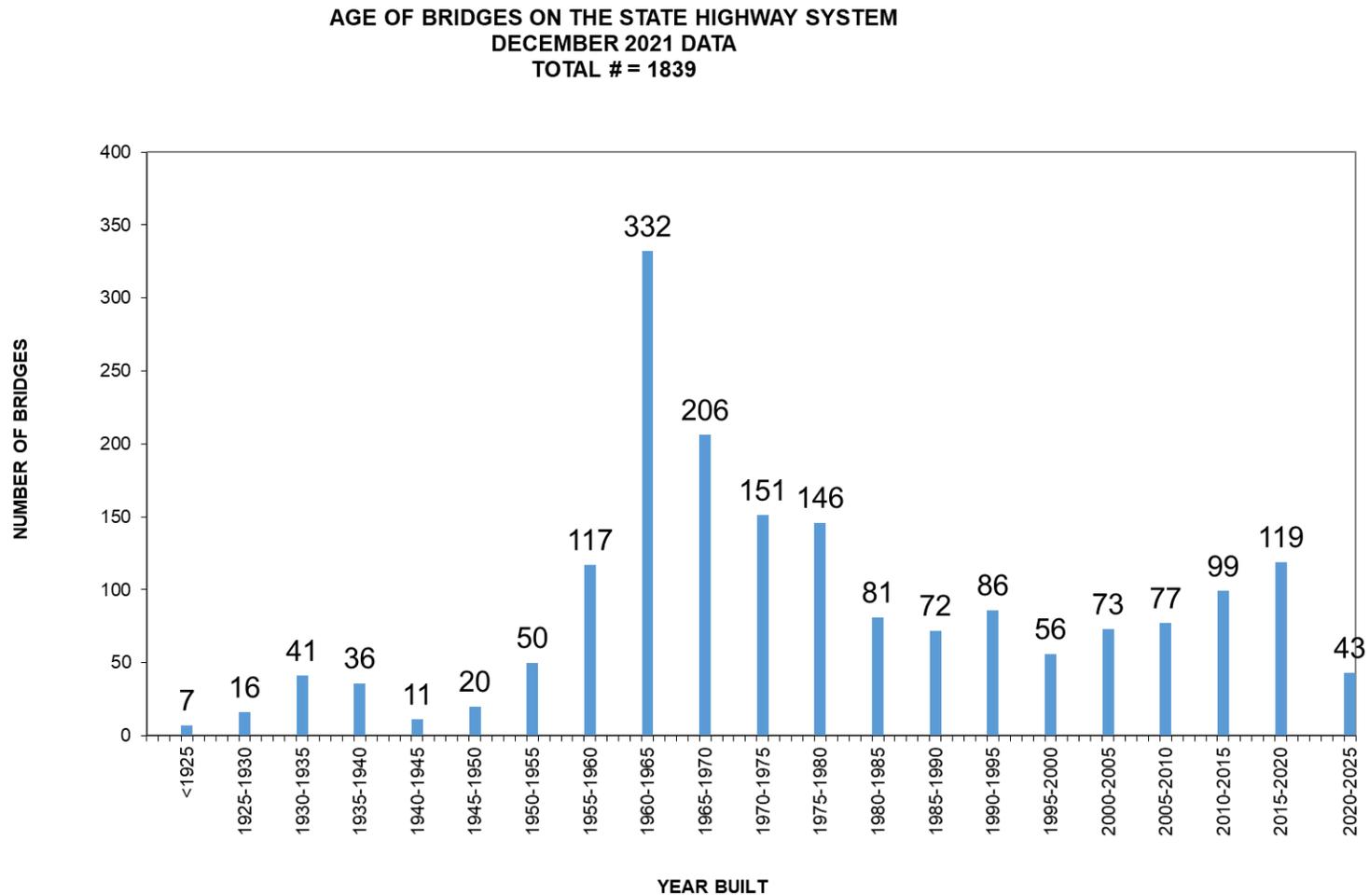
As shown in Figure 3-14 Figure and Table 3-2, 79% (by deck area) of Idaho’s SHS bridge assets are in “Good” condition. Approximately 21% of the SHS bridge assets are in “Not Good” condition. Often, these “Not Good” bridges are some of Idaho’s oldest bridge assets and are ones that have the lowest strength capacities that restrict heavy commercial truck traffic. Bridge age and restrictions to freight/truck traffic are important factors to ITD as it manages the SHS bridges.

Figure 3-15 shows a histogram of SHS bridge age. While there are not performance measures and targets associated with bridge age, older bridges were built to earlier standards that sometimes effect functional ability of the bridge, such as load carrying capacity, and age is an important consideration used to prioritize and manage ITD assets. In 2021, there were 69 Commerce Restricted Bridges on the State Highway System. These are bridges that are posted for reduced truck load

(weight of vehicle) that affects movement of commerce. Restricted bridges include deteriorated conditions reducing capacity or older designs not designed to today's standards. This restriction primarily was due to an antiquated design truck

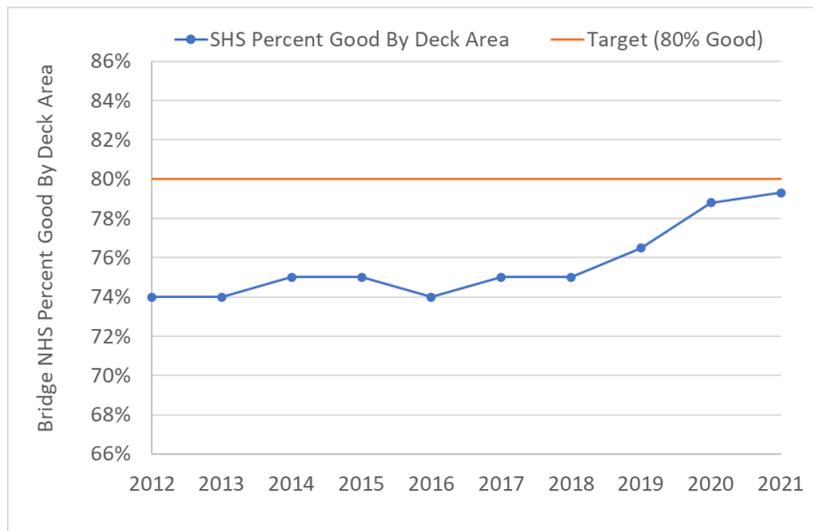
used when the bridges were designed. About 14 of these bridges are in the Idaho Transportation Improvement Plan (ITIP) scheduled for replacement over the next seven years.

Figure 3-15: SHS Bridge Age Histogram



ITD monitors not only the current performance of the SHS bridge assets but also how that performance is changing over time. Figure 3-16 shows the past 10 years of SHS performance. ITD is striving to raise the percentage of SHS bridge assets in “Good” condition to 80%, and we have been making steady progress towards that goal. Currently Idaho’s SHS bridges are at 79% “Good” condition, and based upon current funding levels, ITD is predicting to reach its target for SHS bridge performance in about calendar year 2023 (discussed further in Chapter 8). This assumes current funding levels remain in place and no significant unexpected events/damage occur.

Figure 3-16: ITD SHS Bridge Condition – Percent Good



### Idaho NHS Description of Assets

There are 830 Bridges on the NHS in the State of Idaho. Consistent with the Federal definition of a bridge and as stated in Chapter 2, these are bridges, including culverts, which are longer than 20 feet in length. ITD owns and manages the vast majority of NHS bridges in the State at 96%, but not all of the NHS bridges are state owned. Local governments in Idaho own a small portion of the NHS at about 4% of total deck area. The Federal Bridge Performance Measure as presented in Chapter 2 includes all NHS bridges. Table 3-3 shows the portions of the NHS that are owned by the State and local governments in Idaho.

Table 3-3: Bridge Ownership

| Bridge Asset Class      | Bridge Count | Deck Area        |               |
|-------------------------|--------------|------------------|---------------|
|                         |              | Sq. Ft.          | Percent       |
| State owned NHS Bridges | 805          | 8,089,343        | 96.3%         |
| Local owned NHS Bridges | 25           | 314,540          | 3.7%          |
| <b>Total NHS System</b> | <b>830</b>   | <b>8,403,883</b> | <b>100.0%</b> |

Note: Includes bridges and culverts > 20-foot in length  
State Owned includes Border Bridges

### Idaho NHS Conditions and Trends

Of the 830 bridges, and over 8.4 million square feet of deck area, 21.0%, 75.5%, and 3.5% of Idaho’s NHS bridges are in “Good,” “Fair,” and “Poor” condition, respectively. Table 3-4 shows the breakdown of NHS bridge assets in “Good,” “Fair,”

and “Poor” condition as well as the portions owned by the State and the local governments. This table is based on the end of Calendar Year 2021 data.

Table 3-4: Bridge Ownership and Performance

| Bridge Asset Class      | Federal Condition Criteria   |  |  | Total  |
|-------------------------|--|--|--|--|
|                         | Good   | Fair   | Poor   |  |
| State NHS Bridges       | 200 bridges with<br>1,727,270 SF of deck area<br>16.9% by deck area          | 582 bridges with<br>6,105,003 SF of deck area<br>72.6% by deck area          | 23 bridges with<br>257,070 SF of deck area<br>3.1% by deck area          | <b>805 bridges with<br/>8,089,343 SF of deck area<br/>96.3% by deck area</b> |
| Local NHS Bridges       | 6 bridges with<br>33,493 SF of deck area<br>0.4% by deck area                | 18 bridges with<br>241,551 SF of deck area<br>2.8% by deck area              | 1 bridge with<br>39,496SF of deck area<br><0.5% by deck area             | <b>25 bridges with<br/>314,540 SF of deck area<br/>3.7% by deck area</b>     |
| <b>Total NHS System</b> | <b>206 bridges with<br/>1,760,763 SF of deck<br/>area 21.0% by deck area</b> | <b>600 bridges with<br/>6,346,554 SF of deck area<br/>75.5% by deck area</b> | <b>24 bridges with<br/>296,566 SF of deck area<br/>3.5% by deck area</b> | <b>830 bridges with<br/>8,403,883SF deck area<br/>100% by deck area</b>      |

Note: Includes bridges and culverts > 20-foot in length

ITD monitors the change in condition ratings over time. Two examples of this are shown below. As illustrated in Figure 3-17, for the years 2018-2021, approximately 6.8% of Idaho’s NHS bridge deck area declined in condition. This decline in condition is largely attributable to normal wear and tear on bridges from vehicular traffic, normal deterioration from weather and exposure to the elements, as well as damage caused by unexpected events whether that be human caused or natural disasters. Through the transportation investments that ITD and the locals made in the NHS bridge assets, approximately 7.4 % of NHS bridge deck area improved in condition. These investments came in the form of replacing worn out bridges, repairing bridges, and preserving those bridges that were in “Good” and “Fair” condition.

Figure 3-17: 2018 to 2021 Idaho NHS Condition Trend Bridge Performance (Percent Deck Area)

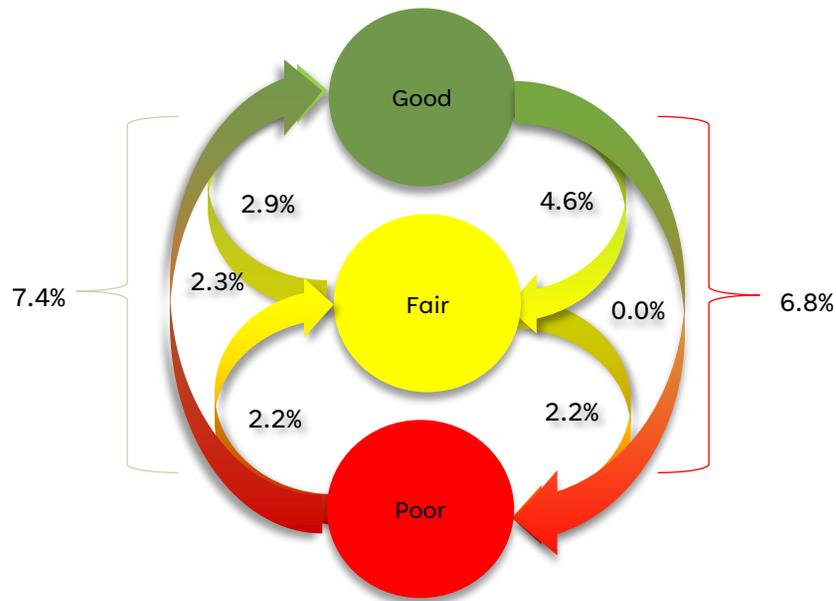


Figure 3-18 and Figure 3-19 show the ten-year trend of Idaho’s NHS “Good” and “Poor” bridges respectively. ITD is striving to meet or exceed the target of 19% of NHS bridge assets in “Good” condition and 3.5% in “Poor” condition by deck area. Currently Idaho’s NHS bridge deck area is at 21.0% in “Good” condition and 3.5% in “poor” condition, meeting or exceeding both targets.

Later chapters will discuss how ITD is managing its NHS bridge assets and the strategies it is using to maintain performance of the NHS bridges.

Figure 3-18: NHS 10-Year Bridge Performance – Percent Good By Deck Area

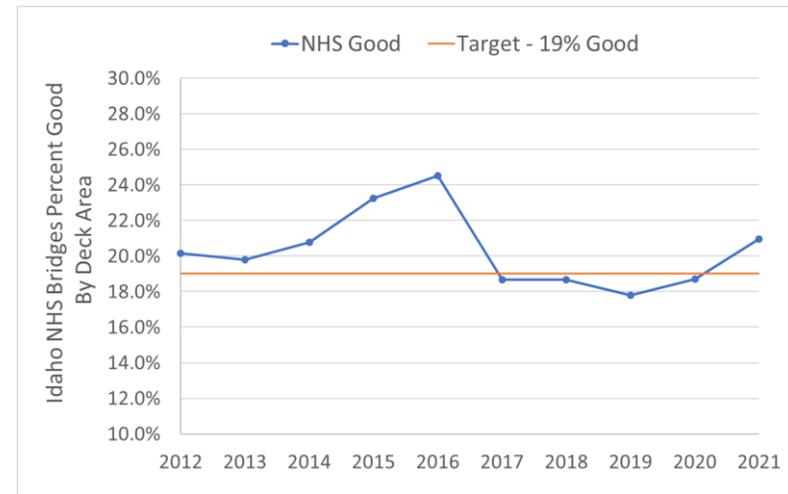
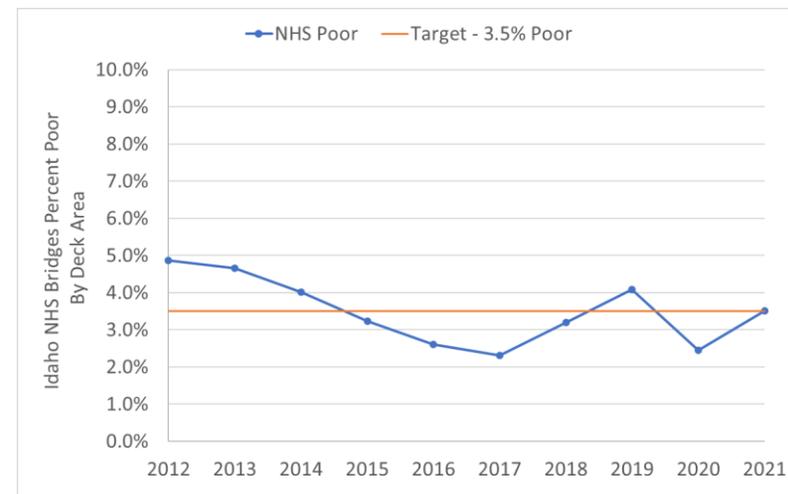


Figure 3-19: NHS 10-Year Bridge Performance – Percent Poor By Deck Area

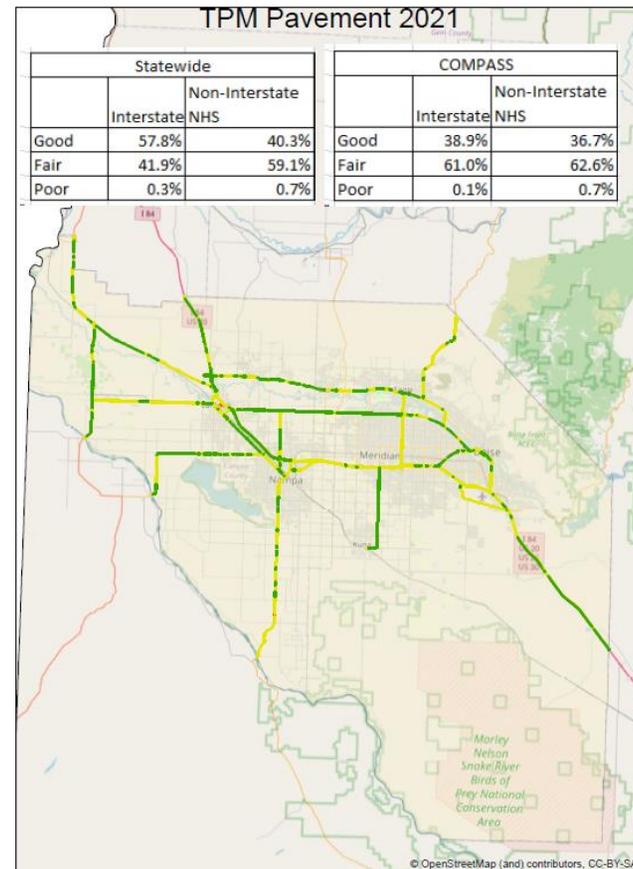


### Obtaining Data from Local NHS Owners

FHWA requires that States develop processes for obtaining data on locally owned NHS pavements and bridges. ITD collects pavement condition annually on the entire NHS, including both State and Local routes. ITD also inspects all the bridges on the NHS. Therefore, ITD continues to acquire condition and performance data on the entire NHS network. ITD communicates condition information to the various jurisdictions owning NHS assets along with any project suggestions from ITD’s internal models. ITD also obtains information on planned projects on NHS roads from each of the jurisdictions which are incorporated into any model runs.

Communicating the performance data is equally important to collection and analysis. To facilitate compiling, synthesizing and communication of performance data, ITD has made significant investments to incorporate geographical information systems (GIS) within the asset management framework. An example is shown in Figure 3-20 that includes data shown from a local MPO.

Figure 3-20: 2021 HPMS Pavement Conditions Based on 2020 data Local NHS Performance Reporting





## Chapter 4 – Gap Analysis Process

FHWA regulations require the asset management plan to include a performance gap analysis which FHWA defines as the gaps between the current asset conditions and the targets for asset conditions. In addition, gaps could be issues in which asset conditions prevent the transportation system from operating effectively because of “Poor” conditions.

ITD currently exceeds its revised pavement performance targets and will continue its focus on Interstate and NHS pavements to maintain and achieve the desired percent “Good” target level, while not exceeding its threshold for “Poor” conditions.

ITD currently exceeds the NHS bridge conditions target for good bridges of 19% “Good”, and they meet the target for poor NHS bridge deck area of 3.5% “Poor.” ITD will focus preservation projects to sustain their percent good target and will rehabilitate and replace poor bridges as needed to continue to meet and exceed the percent “poor” target for NHS bridge deck area.

### Steps in the Gap Analysis Process

In preparation for developing and updating the Idaho Transportation Investment Program (ITIP) and for demonstrating asset management plan implementation, ITD conducts annual reviews of updated pavement and bridge condition data. ITD staff compares the results of the annual condition data with the forecasted values for bridge and pavement conditions. From these results, ITD identifies gaps between actual and forecasted conditions for both the State and Federal Performance Measures and targets.

Photo 4-1: View of typical Secondary Road



## Gap Analysis Requirements

The asset management clause in Sec. 515.7 (a) states, “A State DOT shall establish a process for conducting performance gap analysis to identify deficiencies hindering progress toward improving or preserving the NHS and achieving and sustaining the desired state of Good repair.” The asset management rule describes performance gaps as “the gaps between the current asset condition and State DOT targets for asset condition, and the gaps in system performance effectiveness that are best addressed by improving the physical assets.” FHWA’s guidance to its divisions that will be certifying TAMPs instructs them to look for the following required elements. “The TAMP must describe a methodology, with regard to the *physical condition* of the assets, for:

- Identifying gaps affecting the State DOT targets for the condition of NHS pavements and bridges as established pursuant to 23 U.S.C. 150(d).
- Identifying deficiencies hindering progress toward achieving and sustaining the desired state of Good repair (as defined by the State DOT).
- Developing alternative strategies that will close or address the identified gaps.

The TAMP must describe a methodology for analyzing gaps in the *performance* of the NHS that affect NHS bridges and pavements regardless of their physical condition that will:

- Identify deficiencies in the effectiveness of the NHS in providing safe and efficient movement of people and Goods. (23 CFR 515.7(a)(2)
- Identify strategies to close or address the identified gaps. (23 CFR 515.7(a)(3))”

Table 4-1 and Table 4-2 show the previously discussed performance measures and targets identified in Chapter 2, along with the current conditions and gaps. These tables exhibit ITD’s current gaps at the beginning of the analysis period. The gaps shaded in green are meeting the target, while those in yellow do not meet the target but represent a small gap to the target. If any significant or large gaps between condition and target were present, they would be shaded in red.

Table 4-1: State Performance Measures and Targets for Pavements and Bridges

| Asset Class | Idaho Performance Measure | 2 & 4 Year Targets | Current Condition | Current Gap        |
|-------------|---------------------------|--------------------|-------------------|--------------------|
| Pavement *  | SHS Percent Good or Fair  | >80%               | 89%               | +9.0% (Target Met) |
| Bridge      | SHS Bridge Percent Good   | >80%               | 79%               | - 1.0%             |

\*As calculated from the ITD TAMS based on 2021 roadway data collection.

Table 4-2: Federal Performance Measures, Targets, and Gaps for NHS Pavements and Bridges

| Asset Class      | Federal Performance Measure     | 2 & 4 Year Targets | Current Condition | Current Gap         |
|------------------|---------------------------------|--------------------|-------------------|---------------------|
| <b>Pavement*</b> | Interstate NHS Percent Good     | 35%                | 57.8%             | +22.8% (Target Met) |
|                  | Interstate NHS Percent Poor     | 4%                 | 0.3%              | -3.7% (Target Met)  |
|                  | Non-Interstate NHS Percent Good | 20%                | 40.3%             | 20.3% (Target Met)  |
|                  | Non-Interstate NHS Percent Poor | 8%                 | 0.7%              | -7.3% (Target Met)  |
| <b>Bridge</b>    | NHS Bridge Percent Good         | 19.0%              | 21.0%             | +2.0% (Target Met)  |
|                  | NHS Bridge Percent Poor         | 3.5%               | 3.5%              | 0.0% (Target Met)   |

\*Based on HPMS Pavement report card for 2021 data.

As shown in Table 4-1 above, there is a small gap in the “Not Good” percentage in the SHS bridge condition. Moreover, since more than 96% of NHS bridges are a part of the SHS, there is only one process and set of strategies discussed in this chapter for analyzing and closing the performance gap on Idaho’s bridges. That process and its strategies are being utilized to close the gap on all SHS bridges that ITD manages.

The ITD gap analysis for both pavements and bridges consists of the following steps:

- Step 1:** Identify current and forecasted gaps between conditions and targets. Gaps are identified for both state and federal measures.
- Step 2:** Quantify the amount of infrastructure improvements needed to close the gap(s), such as bridge deck area that needs replacing or lane miles that need rehabilitating.

**Step 3:** Prepare high-level financial estimate(s) to close these gaps. Financial needs are estimated by applying the average unit cost data to estimate investment level(s) that are needed for replacing, rehabilitating, repairing and preserving. Share these estimates in the Department’s periodic performance management reports.

**Step 4:** Summarize and categorize functional class, NHS versus Non-NHS, for gaps and quantification of needs. Allocate the financial estimates from step two to these route systems.

**Step 5:** Develop alternative investment strategies and assess results relative to our performance targets:

- Run several iterations of bridge and pavement investment strategy scenarios using the bridge and pavement models. These iterations will be run to ensure optimal balances between asset classes are achieved.

- Analyze several investment scenarios. These scenarios could include varying levels of increasing investments in assets and tradeoffs between asset classes.
  - Additional scenarios could also be run to address specific concerns. For example, ITD would analyze the effects of increasing bridge investments if posted structures were found to be restricting freight movement on NHS connectors or other key routes.
- Review maintenance strategies to determine if any of the gaps could be alleviated through a shift in maintenance forces and resources.
- Promote adoption of new or different materials or treatments when applicable. For example, sometimes new materials emerge that are superior to conventional methods and practices.
- Review and adjust targets as appropriate. There are times it is not feasible or practical for ITD to pursue previously set targets. In such cases, alternative targets are recommended by the asset teams, if necessary, with accompanying evidence to support the change.

**Step 6** Present gaps to ITD Leadership and recommend alternative strategies, targets, or investment levels to address gaps. This includes discussing the implications related to funding, tradeoffs with other asset classes, and/or their impact on system performance. Formulate a strategy with the Board to close gaps. This may require implementing strategies over multiple years to align with funding, resource, or economic constraints. At the direction of the Idaho Transportation Board, the approved strategies will be implemented to address the

performance of the SHS and NHS and to close performance gaps.

**Step 7:** Work with District staff to prioritize needs on the NHS, SHS, and other systems. Working from route system level needs described in step three, the Department will formulate buildable projects and program those projects which improve the overall system performance the most. This step is also captured in Chapter 3 as part of the management process.

**Step 8:** Vet projects through the ITIP development process. Once approved, develop and build the projects.

**Step 9:** Work with the Idaho State Legislature to increase transportation revenue and work with other stakeholders to identify alternative sources of funding such as public-private partnerships as needed.

## Coordination of Asset Management and Long-Range Planning for System Performance

ITD's 2040 Long-Range Transportation shares the same planning perspective of incorporating ITD's mission of safety and mobility by reaffirming those themes in our long-term goals:

- Commit to providing the safest transportation system possible.
- Provide a mobility-focused transportation system that drives economic opportunity.
- Become the best organization by continually developing employees and implementing innovative business practices.

ITD's 2040 Long-Range Transportation Plan incorporates the importance of asset management as part of the planning process. Planning and analysis make use of life cycle curves that account for growth by updating conditions and traffic information on a regular basis.

For non-asset management project selection of highway projects, ITD has multiple other programs that fund projects that enhance both safety and capacity of ITD's highways. The projects that are constructed from these programs contribute to physical asset management by resetting life cycle curves to new or rehabilitated conditions.

The Long Range Transportation Plan and other documents produced within ITD assess and address system performance effectiveness. The TAMP does not directly assess system performance effectiveness but includes the resulting pavement and bridge projects identified from other plans in the management system analyses. The programs addressing system performance effectiveness are described below:

- The [Long-Range Transportation Plan](#) provides a broad picture of ITD's multi modal system efforts across the asset development, maintenance, and operations spectrum.
- The [ITD Statewide Freight Strategic Plan](#) addresses the flow of goods and services on the highways system. The freight program along with the 129,000lb routes effort serves to assess the state of freight on the system as well as to improve the system via the Freight Formula Projects and a process to assess and designate 129,000lb routes.
- The [Highway Safety Corridor Analysis](#) maps show the

safety needs of the state highway system. The Highways Safety Improvement Program targets data informed safety infrastructure projects consistent with the Strategic Highway Safety Plan. The Strategic Highway Safety Plan covers the "4 E's" of safety – engineering, education, enforcement, and emergency medical services.

- The GARVEE and subsequently the TECM programs provide bonding authority for identified high priority corridors for system expansion to meet system needs.
- The Travel Demand Model and TREDIS benefit cost tool are used for assessing projects proposed for the Safety and Capacity Program to ensure they support goals related to congestion, expansion, and safety.

ITD asset management staff are always collaborating across the organization including:

- Pavement and Bridge subject matter experts
- Materials and Pavement Engineers
- District construction staff and personnel
- ITD staff who develop the Highway Safety Improvement plan
- Those who issue truck size and weight permits
- MPO and ITD travel demand modelers who assess travel time across the highway network, particularly in urban areas
- Agency leadership to innovate and find ways to stretch limited transportation revenues further

Finally, ITD asset management staff coordinate externally with the MPOs through the "Three C" planning process (continuing, cooperative, comprehensive). The recent planning rule, Sec.

450.314(h), requires that States, MPOs, and operators of public transportation jointly agree upon and develop specific written provisions for cooperatively developing and sharing information related to transportation performance data, the selection and reporting of performance targets, and the collection of NHS data for the State asset management plan. As part of this joint, collaborative process, ITD requests from the regional planners and operators of transit agencies any identified gaps that impede achievement of the safe and efficient movement of goods or people on the NHS.

### Completed and Ongoing Process Improvements

**These specific system enhancements have been completed and implemented in the Pavement Management System (TAMS) as of 2022:**

1. Revision of analysis capabilities to comply with FHWA requirement to report and forecast performance on 1/10-mile interval out to the required 10-year horizon.
2. ITD developed and incorporated a process to model and forecast the FHWA specified performance measures.
3. ITD TAMS Database was modified to better track and report out ITD targets for each asset class or asset subgroup into the LCA.

Even with current asset management systems in place and performance management well integrated into the culture of ITD, the Department continues to take steps to enhance several asset management processes. These enhancements will improve the accuracy of future asset management plans and further optimize the Department's management of its road and bridge assets. Planned enhancements include:

### **ITD will continue enhancing the BrM Bridge Management**

**System.** ITD has been using the AASHTO Bridge Management Software known as "BrM" for many years to house current and historical condition data for bridge assets. While condition data collection and storage are well engrained at ITD, the bridge deterioration forecasting, modeling of future conditions, and investment scenario optimization modules show continued improvements over the last couple of years. ITD has worked diligently with the software vendor to produce forecasts of bridge condition, and optimize division of spending across Bridge preservation, rehabilitation, and replacement projects. ITD is currently implementing these additional modules of BrM to complement the multi-objective optimization processes that ITD has been using for many years. The multi-objective process is discussed in Chapter 5. ITD will continue to implement the deterioration forecasting, modeling, and scenario optimization modules in BrM to enhance its bridge asset management processes.

### **Assess the Long-Term Needs of ITD's Largest Bridge Structures.**

ITD's ten (10) largest bridges by deck area have an average age of 34 years old and comprise 1,501,934 square feet of deck area. Just these 10 bridges out of the 1,839 represent 12% of all bridge deck area on the SHS. These bridges are on key routes carrying some of the highest traffic volumes in the State and often are key crossings with long and costly detours around them if one or more were closed or restricted to traffic. Several of them have current conditions in the Fair range and are expected to decline due to normal wear and tear as they continue to age. Within the next 20 years, several of them will need major rehabilitation, which will create inordinately high costs for ITD.

Photo 4-2: Bennet Bay Bridge



To plan for these costly investments, ITD developed individual Bridge Asset Management Plans for eight of their high-cost replacement bridges, and they are in the process of implementing the plans. Most of these bridges are on the NHS. Individual asset management plans developed for each bridge contain a detailed management strategy specific to that bridge. The following is a list of bridges where Bridge Asset Management Plans were created:

- Bridge Key 10035 US 2 over Moyie River (milepost 70.054). Replacement cost bridge only ~\$29,000,000.
- Bridge Key 18715 US 95 over Pend Oreille River (milepost 471.729). Replacement cost bridge only ~\$132,000,000.
- Bridge Key 16896 I-90 over Bennett Bay (milepost

17.650). Replacement cost bridge only ~\$73,000,000 to \$158,000,000.

- Bridge Key 16905/16910 I-90 EBL/WBL over Blue Cr Bay (milepost 20.280/20.281). Replacement cost bridge only ~\$130,000,000.
- Bridge Key 17247 I-90 Wallace Viaduct (milepost 61.236). Replacement cost bridge only ~\$105,000,000 to \$116,000,000.
- Bridge Key 12815 SH21 over Mores Creek, Lucky Peak Reservoir (milepost 17.160). Replacement cost bridge only ~\$35,000,000.
- Bridge Key 18365, US 95 over Whitebird Creek (milepost 223.661). Replacement cost bridge only ~\$30,000,000.
- Bridge Key 17850 US 93 over Snake River, Perrine (milepost 50.039). Replacement cost bridge only ~\$108,000,000

Each bridge's asset management plan outlines the optimal schedule of bridge preservation and rehabilitation activities to extend these bridges' service lives to as far as 100 years. In addition, the plans provide strategies for the ultimate and very expensive replacement action that will eventually be needed when each of these bridges reach the end of their service lives. Nearly all the asset management plan's recommended preservation projects have been programmed in the ITIP.

These individual asset management plans help ITD manage these assets, which are larger, more complex, and costly than the typical assets in ITD's bridge inventory. The information helps ITD to analyze future funding scenarios and investment tradeoffs to ultimately pay for replacing these expensive assets. **ITD is defining processes and modifying required systems to**

**forecast and report financial investments on the NHS for all five work types as well as defining basis of unit costs for work types.**

Although Chapter 8 includes funding forecasts across applicable work types as defined in 23 CFR 515.5, ITD will continue to develop, document, and refine the processes employed to determine work type unit costs for NHS pavements and bridges. Specific improvements will include the following:

- ITD is continuing to define and document the five federal work types as well as the activities that are applicable to each work type (ITD work types of maintenance, preservation, repair, rehabilitation, and replacement will be mapped appropriately to federal work types of maintenance, preservation, rehabilitation and reconstruction)
- Define and document a process ITD uses to estimate maintenance and work type expenditure for NHS bridges and pavements and develop a process for determination of average annual work type costs for these facilities
- Work with executive management to refine programing categories on the STIP to refine funding categories as to eliminate confusion with work types
- Develop capability to report actual and programed NHS expenditures by work types



## Chapter 5 – Life Cycle Planning Process

The federal asset management regulation says that each state must have a process for managing the life cycle of the assets included in the asset management plan.

FHWA provides several definitions relevant to how it wants states to approach Life Cycle Cost Analysis (LCCA) and Life Cycle Planning (LCP). Life Cycle Cost Analysis means the cost of managing an asset class or asset sub-group for its whole life, from initial construction to its replacement. Life Cycle Planning means a process to estimate the cost of managing an asset class, or asset sub-group over its whole life with consideration for minimizing cost while preserving or improving the condition.

FHWA wants the state to document how pavements and bridges are managed to reduce the total life cycle cost through the timely and appropriate application of maintenance, preservation, rehabilitation, and reconstruction. Life Cycle Cost terminology is defined in 23 CFR Section 515.5. Pavement and Bridge Management Systems play a key role in meeting life cycle costs by optimizing treatment selection over time.

### Data and Management System Requirements

FHWA regulations require that states use their bridge and pavement management systems to analyze the condition of NHS pavements and bridges and to develop and implement the asset management plan. The regulations set six major requirements for what the management systems provide. Furthermore, FHWA regulations require that states document that they use the “best available data” when developing their asset management plans.

This section explains ITD's:

- Approach to Life Cycle Planning Process
- Use of management systems to develop and implement its life cycle analysis and asset management plan, and
- Use of the best available data to develop its asset management plan.

ITD has established processes for data collection, monitoring, and reporting for system performance across each asset class.

With respect to pavement Life Cycle Planning, the ITD PMS utilizes a slightly different classification schema, which is based on the given taxonomy shown in Figure 3-2. Specifically, ITD defines four network facility types, interstate, statewide, regional, and district. As discussed further in this chapter, ITD utilizes these classifications to prioritize treatments to the higher functional classified routes. Lower class routes are not excluded from consideration, but performance criteria are more stringent for the higher-class facilities.

## Life Cycle Planning Requirements

The asset management rule states in Sec. 515.7 (b)

“A State DOT shall establish a process for conducting life-cycle planning for an asset class or asset subgroup at the network level (network to be defined by the State DOT). As a State DOT develops its life-cycle planning process, the State DOT should include future changes in demand; information on current and future environmental conditions including extreme weather events, climate change, and seismic activity; and other factors that could impact whole of life costs of assets. The State DOT may propose excluding one or more asset sub-groups from its lifecycle planning if the State DOT can demonstrate to FHWA the exclusion of the asset sub-group would have no material adverse effect on the development of sound investment strategies due to the limited number of assets in the asset sub-group, the low level of cost associated with managing the assets in that asset sub-group, or other justifiable reasons. A life-cycle planning process shall, at a minimum, include the following:

- The State DOT targets for asset condition for each asset class or asset sub-group;
- Identification of deterioration models for each asset class or asset subgroup, provided that identification of deterioration models for assets other than NHS pavements and bridges is optional;
- Potential work types across the whole life of each asset class or asset sub-group with their relative unit cost; and
- A strategy for managing each asset class or asset sub-group by minimizing its life-cycle costs, while achieving the State DOT targets for asset condition for NHS pavements and bridges under 23 U.S.C. 150(d).

## Overview of Life Cycle Planning

Life Cycle Planning has been in practice for many years at ITD. For instance, construction decisions that only consider immediate costs of a project, and fail to consider long-term preservation and operations cost, do not provide the best value for an asset.

Following that rationale, consider the following example: most of the small, fixed bridges are built using concrete and not timber, even though the initial cost of a timber bridge would be a fraction of a concrete bridge cost. However, timber bridges have limited load capabilities, can wear out quickly, and require almost continuous maintenance. Compared to the life span of a concrete bridge, the timber bridge would be rebuilt several times. LCP appropriately factors in all the down time, user detour and delay costs, material cost, labor cost, replacement cost, life expectancy, etc. to help determine that the concrete bridge is a superior long-term decision. The LCP concept supports sound agency decisions.

Typically, an asset is well maintained when it is maintained at a level that minimizes long term costs and is kept in “Good” condition so that it performs at the level it is needed. Over the life of an asset, well-timed preservation activities can cut life cycle costs by as much as half when compared to a policy where no preservation is performed. In relative terms, repainting a house at the most appropriate time, but not too soon, allows maximization of the value of your previous paint job, while not resulting in exposure of wood to long-term damage. Preservation treatments in this context would include repaint, repair and repaint, replace and repaint with each having a higher long-term cost. While these simple examples

illustrate the concept, these decisions are not always simple, and they need to be applied to thousands of assets with individual life cycles and sets of potential actions an owner can take to minimize cost.

## Management Systems and LCP

Bridge and Pavement Management Systems are specifically designed to perform life-cycle cost analysis. Life-cycle planning (LCP) is inherently included in all analyses conducted for the TAMP and the ITD work planning process. The gap analysis process also supports LCP trade-off decisions made. The use of calibrated deterioration models and assigned condition improvements capture the life cycles of specific treatments for each asset type.

Regular recalibration of management systems ensures reasonable estimates of the benefit and duration of treatment application. Life cycles of specific treatments are evaluated during calibration efforts, including comparison with historic performance of those treatments. When combined with regular risk and resiliency reviews and planning processes, the entire life cycle cost of a given roadway, bridge, or another asset can be understood.

Additional detail is provided below as to how ITD’s bridge and pavement systems capture life-cycle costs and improvements.

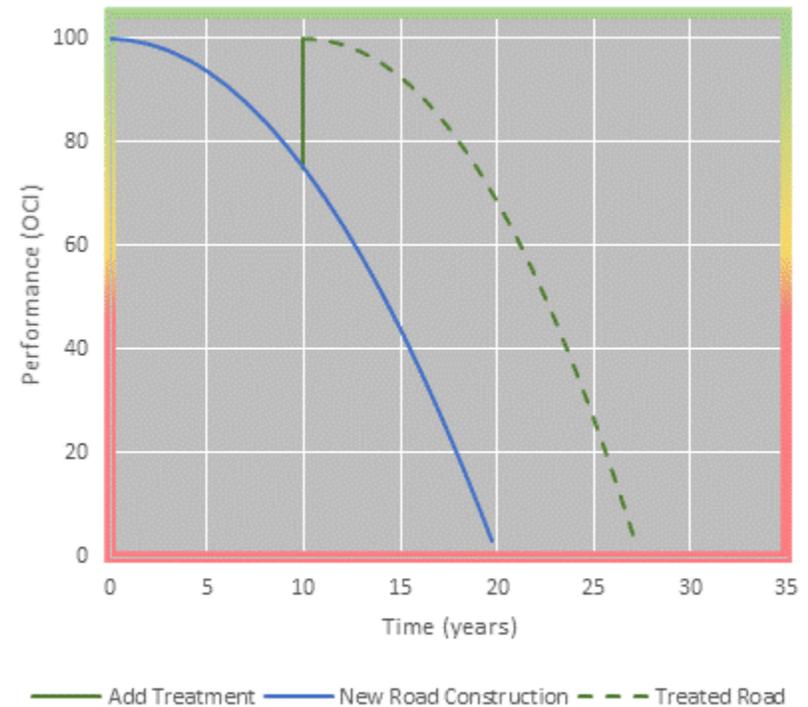
## Life-Cycle Planning - Deterioration Curves

To ensure appropriate decisions, LCP endeavors to find the optimal level of treatment or preservation to minimize long-term costs. Ideally, preservation expenditures should neither be applied too frequently nor delayed too long. As indicated in Figure 5-1, relatively inexpensive treatments, early in the life of an asset, maintain the asset in nearly excellent condition while effectively extending the life of the initial investment significantly. Conversely, the do-nothing approach does not allow the asset to reach its expected service life effectively and has the consequence of very rapid deterioration later in the asset's life.

This figure provides a simplified depiction of the life-extending benefit of a preventive maintenance treatment. The vertical axis indicates the condition of the pavement, from 0 (Poor) to 100 (Good). The horizontal axis indicates time in years. The graph shows two downward curves, a typical pavement deterioration curve that goes downward from “Good” to “Poor” as the years pass and, above it, a life extension curve. Both curves begin within the “Good” condition segment of the axis; however, the life extension curve begins in a later year. Each curve is made of data points at intervals measured using a pavement management system.

The deterioration curve is interrupted by a life-extension action showing that a preventive maintenance treatment has been applied. A second line extends upward from the point of treatment to the life extension curve's starting point (within the “Good” area), showing that the preventive maintenance has restored the pavement's condition to “Good.” The life extension curve slopes downward from this starting point, as the

Figure 5-1: Schematic LCP Deterioration Curve



pavement returns to the condition it was in before the treatment. The length of the life extension curve represents the extended service life gained through the preventive maintenance treatment. The data points on the two curves indicate that periodic measurements of pavement condition before and after the preventive maintenance makes it possible to determine the extended service life of a treatment.

A well-calibrated management system will also identify when an asset is excessively deteriorated and a more aggressive treatment such as rehabilitation or reconstruction should be considered. The tools in ITD's Pavement Management System

(PMS) and Bridge Management System (BMS) provide the capability of evaluating this trade-off. Highly deteriorated assets may be programmed into broader reconstruction and rehabilitation efforts to address particularly “Poor” condition segments.

### ITD Treatment Type Definitions

All physical assets deteriorate with age and use. As assets deteriorate, applying appropriate treatments can slow or repair that deterioration. In general, treatments are categorized by their impact and cost. The treatments below are descriptions of Idaho-specific treatment concepts. Table 5-2 includes a crosswalk between ITD Treatments and Federal Work Types for pavements.

- **Maintenance treatments** generally involve repairs to specific elements or aspects of an asset. These treatments are typically used for assets that are in “Fair” to “Good” condition, but in need of specific repairs. Examples of corrective repairs include replacing a leaking expansion joint on a bridge or bump grinding on pavement. These types of treatments are not part of ITDs LCP approach.
  - **Preservation and Resurfacing treatments** typically arrest minor deterioration without significantly improving condition or provide a modest improvement in condition. While these types of treatments do not provide a significant improvement in condition, they are very effective at extending the time an asset remains in “Good” or “Fair” condition. Examples of preservation maintenance treatments include bridge deck sealing, pavement crack sealing, thin pavement overlays, and chip sealing.
- **Restoration treatments** are like preservation treatments except that they are more significant. Restoration treatments seek to arrest moderate deterioration and correct defects such as rutting or concrete overlay of a bridge deck. These treatments are usually applied to assets in “Fair” condition with the intention of bringing them back into the “Good” condition realm. Due to the heavier nature of the treatment, Restoration is mapped to and reported out as Federal work type “Rehabilitation” in Chapter 8.
- **Rehabilitation** is required for assets which have a potential for significant remaining service but require substantial repair or have major components in need of substantial repair. These treatments are usually applied to assets in low “Fair” or “Poor” condition with the intention of bringing them back to “Good” condition. Examples of rehabilitation treatments include bridge deck replacement and thicker pavement milling and inlay.
- **Replacement or reconstruction** involves removing and rebuilding an asset when it has reached the end of its service life and can no longer be extended through repair or rehabilitation. This resets the asset’s service life.
  - Where applicable, risk mitigation actions are added to reconstruction projects. For instance, if the pavement section in question is at risk of flooding or washout due to extreme rainfall events, raising the road or improving drainage would be considered as part of the reconstruction project. This would increase the road section’s resilience to similar events.

## Pavements

### Life Cycle Planning Process

ITD's PMS conforms to the requirements identified in the federal asset management rule. The description in this section explains that ITD uses:

- A PMS for LCP
- The best data available for Life Cycle Analysis
- The PMS to develop and implement its pavement asset management plan including developing annual and future work programs

#### *Pavement Management System*

ITD's comprehensive Pavement Management System can conduct budget-based and unconstrained analyses. Results from work plans or prior analyses may be included, capturing planned work that impacts projects.

By definition, a PMS optimizing for benefit is conducting a life cycle analysis as it incorporates the performance and cost of all pavement sections across the state. In addition, based on results from Pavement and Bridge analysis, additional iterative analyses with varying funding scenarios can be conducted in each system to determine optimal spending patterns.

ITD currently employs a system from AgileAssets designated TAMS. This system incorporates a PMS and a Maintenance Management System (MMS) to work in tandem as part of the Department's long-term vision for asset management. This software contains a robust database that houses several kinds of data, such as bridge condition surveys, maintenance activities, pavement condition ratings, traffic data, friction data and several others.

ITD continues to refine models and decision trees used in the PMS through data analysis and validation. In addition, data collection and data management has evolved since the original implementation. The agency has retained engineering support resulting in updates and validation of this data. Field reviews of pavement conditions are carried out to provide additional insight into the deterioration trends of the state's pavements. Finally, performance measures and overall business rule changes are regularly evaluated and implemented to make required updates to PMS.

*Photo 5-1: View of City of Eagle, ID*



The PMS allows ITD to refine the way it invests in and maintains pavement by:

- Implementing and reviewing pavement performance curves calibrated by ITD engineers and consultants.
- Implementing decision trees that optimize and mimic ITD District engineering choices.
- Creating and using performance models that accurately track and display pavement projects.
- Employing an analysis engine that uses integer optimization to maximize benefit for project recommendations generated by the software.
- Reviewing the performance of individual pavement sections to look at overall cost over the life of a pavement section and type.
- Including non-pavement specific safety and capacity ITIP projects in pavement analysis to assess the impact of those projects on the network.

These components directly address and satisfy FHWA's requirements for the functionality of pavement management systems.

All users of the PMS have access to the full suite of available data. The system gives the District pavement designers and engineers an extensive toolbox at their disposal. It also gives the Pavement Asset Management engineer an equitable method to evaluate and distribute funding throughout the state based on predicted and modeled need. The system suggests optimized pavement project choices based on budget constraints, which the engineers balance against needs and their expert knowledge of the system.

One of the most important aspects of ITD's PMS is the comprehensive analysis of the various pavement condition indexes, their use as triggers, and identifying timely preservation or rehabilitation treatments that enhance and maximize potential life cycle cost benefits. The PMS software is used to analyze this data to determine a recommended treatment for each segment of roadway based on unlimited funds, essentially defining the base need. Recommended treatments have a fixed life, because the pavement continues to deteriorate, so the next step is to generate recommended treatments for a given time period based on a defined budget.

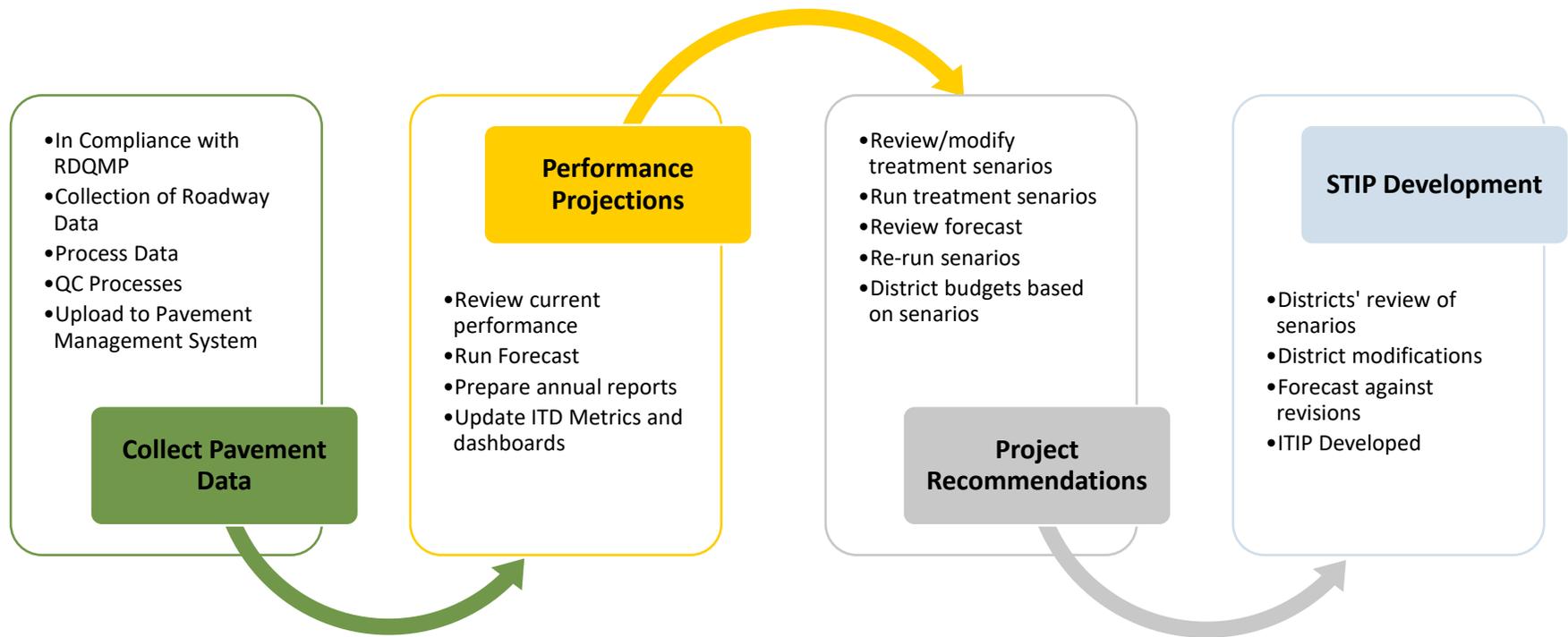
Full details on the models, decision trees and general operations of the PMS can be found in ITD's Pavement Management System Configuration guide. Short descriptions of key components are highlighted in the sections below.

To ensure that the treatments recommended are in line with the Department's objectives and goals, the PMS was calibrated and configured. In 2015, ITD developed a PMS Configuration Document that details the means and methods that were used to configure the PMS. That manual continues to be updated on an as needed basis.

Figure 5-2 is a high level overview of how roadway performance data is acquired, utilized, and reviewed in concert with the development of the State Transportation Investment Program (STIP). The PMS is aligned with, supports and facilitates each step of the pavement lifecycle data flow. Central to the process is a review of the existing system performance and

forecasting future performance based on the project decision made today. The sections below detail the inputs and information required to facilitate analysis and work program development.

Figure 5-2: Pavement Lifecycle Process



*Pavement Condition Data*

Idaho collects pavement data annually using a calibrated Pathway data collection van, Pavement Friction Tester (PFT), and Falling Weight Deflectometer. The van covers the entire paved SHS network along with any NHS roads not on the SHS collecting thousands of miles of video images, cracking data, rutting data, and roughness data. The video images from the forward-facing cameras as well as the pavement surface are available to anyone using a windows-based computer online at: <http://pathweb.pathwayservices.com/idaho/>

In addition to pavement type, the distresses in Table 5-1 are collected and stored in the PMS. International Roughness Index (IRI) is captured and stored in inches/mile per FHWA *Highway Performance Monitoring System (HPMS) Field Manual* latest revision.

*Table 5-1: Pavement Condition Distresses*

| Flexible   | Rigid   |
|--|---|
| <ul style="list-style-type: none"> <li>• Fatigue Cracking</li> <li>• Edge Cracking</li> <li>• Transverse Cracking</li> <li>• Raveling</li> <li>• Block Cracking</li> <li>• Patch Deterioration</li> <li>• Rutting</li> </ul> | <ul style="list-style-type: none"> <li>• Slab Cracking</li> <li>• Joint Seal Damage</li> <li>• Joint Spalling</li> <li>• Faulting</li> <li>• Map cracking</li> <li>• Studded tire wear</li> </ul> |

For all pavement types, the rules for defining the distresses, severity and extent ranges are determined by ITD for field data

collection. For each survey section, distress and extent measurements are collected for three levels of severity: Low, Medium, and High. The extent range is continuous from zero to 100 percent. ITD makes use of distresses as defined per the Federal Highway Administration Publication No. FHWA-RD-03-031 *Distress Identification Manual for the Long-Term Pavement Performance Program*, June 2003, or the latest revision.

ITD distress data collection processing takes advantage of the automated data collection capabilities of the Pathways van currently owned and operated by ITD. With this detailed data collection approach, the calculation of Individual Distress Indices allows the PMS to be configured to combine those distresses and calculate the most accurate OCI. The ITD PMS Configuration Document contains detailed explanations of how existing conditions are measured and OCI is computed. The OCI is used to define the general health of the pavement section by combining the distress indices into a calculated value. It is also used for defining Benefit in the Optimization Analysis. The OCI is a calculated score based on detailed data and is a significant divergence from the historic method for assigning Cracking Index subjectively to a pavement. It represents a defensible overall estimate of pavement health.

ITD also calculates the Federal 0.1-mile measure condition state for sections using the criteria defined in the HPMS Field Manual such as cracking, IRI, rutting and faulting.

The following sections detail the performance criteria utilized within the ITD PMS based on the data ITD collects annually. Models have been developed and updated for each of these criteria. Full details can be found in the ITD PMS Configuration Document.

*Overall Condition Index (OCI)*

The standard that ITD uses for assessing pavement conditions is the Overall Condition Index (OCI). It is a general health indicator of the network measured on a 0 to 100 scale, where 100 is perfect condition. ITD considers the OCI to be a defensible, quantifiable measurement that can be used to give an accurate account of the current and future condition of the network based on the various funding scenarios that will be analyzed in PMS.

*Federal Performance Measures for Life Cycle Planning*

In addition to the OCI and backlog of funding needs, ITD produces analyses in its life cycle process and for its asset management implementation of federal pavement performance measures, including:

- IRI
- Rutting
- Cracking
- Faulting

*Performance Models*

Performance Models in the PMS are used to predict pavement performance into the future in an Optimization Analysis. Performance models are based on historical performance when sufficient data is available and expert recommendations and experience in cases where datasets are small.

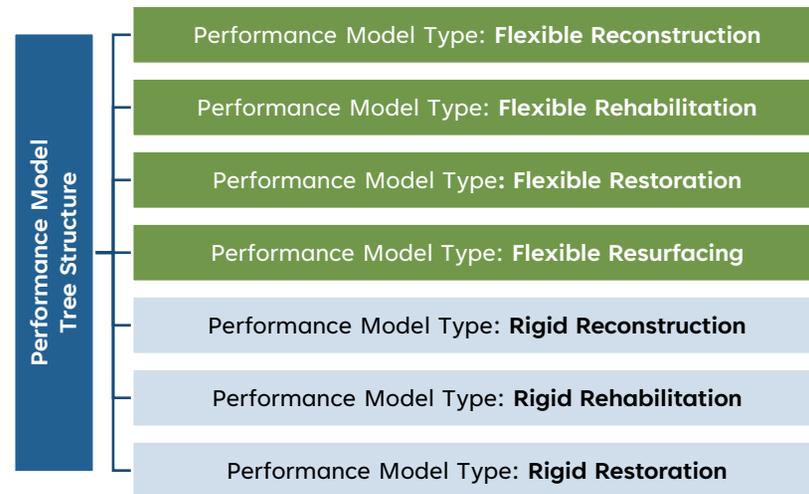
*Pavement Performance Model Tree Structure*

The Performance Model Trees in TAMS use a tree node structure to group similarly performing roads into model groups based on

defined sets of attributes. The Performance Model Tree takes each Performance Model Type Category, defined by the Pavement Type and Repair Category, and assigns the correct Performance Model to each node.

In addition, Preservation treatments deteriorate under specific rules. The life expectancy of these treatments was provided by ITD staff as typical representations of field performance. Figure 5-3 identifies the key high-level model points for the various Repair Categories. The final Piecewise Linear Models are shared across the Structural Distress, Non-Structural Distress, and OCI Indices for the Repair Categories.

Figure 5-3: High Level Performance Model Tree



Examples of Flexible Pavement model can be found in Figure 5-4 while Figure 5-5 highlights examples of Rigid Pavement models.

Figure 5-4: Flexible Pavement Performance Models – All Indices

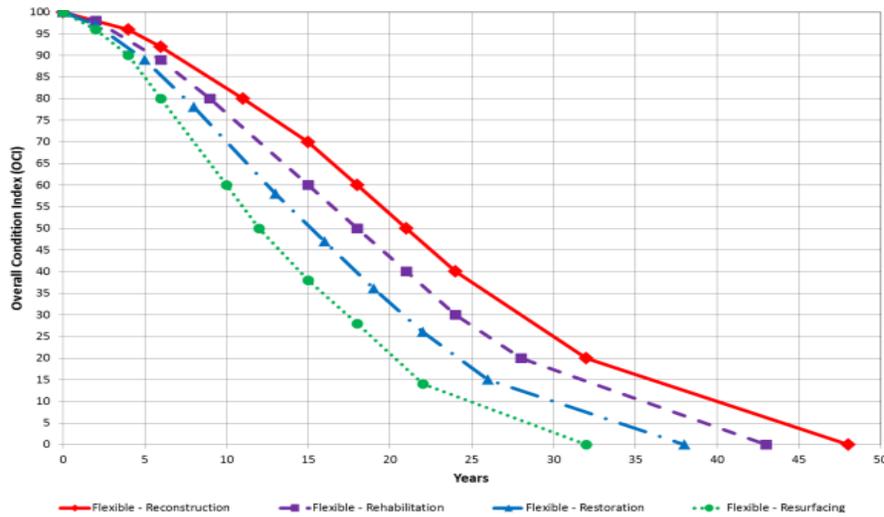
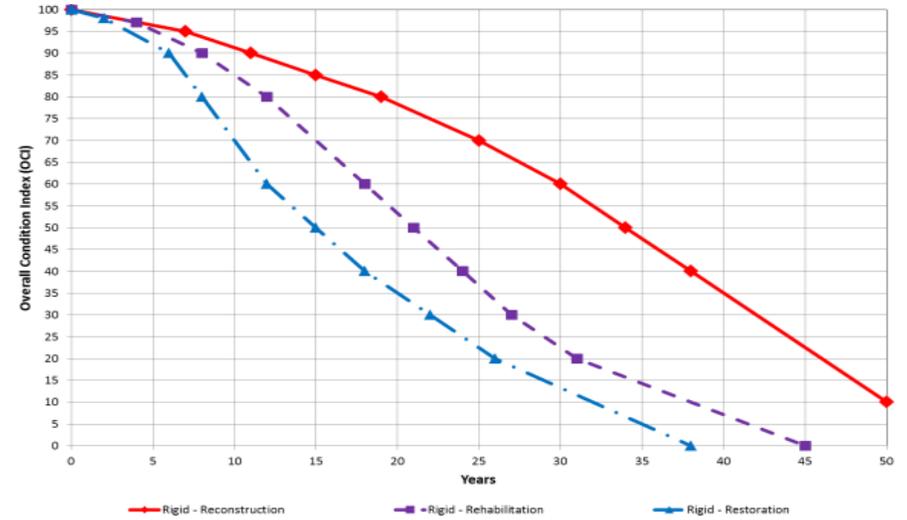


Figure 5-5: Rigid Pavement Performance Model – All Indices



## Work Programming

As noted above, the combination of Pavement Condition Data, Models and Decision Trees are used to develop analyses and recommend treatments then used for ITIP and STIP programming by the ITD Districts.

### *Treatments and Repair Categories*

Treatments are the specific names defining the material and work that was applied at a location. These are typically found in Construction History and Master Work Plan data. However, Repair Categories are generally defined to represent Treatments of similar attributes for Optimization Analysis output. There is a relationship that exists in the PMS between Treatments, Work Codes, Pavement Type, and Performance Model Type. Performance Model Type is the performance class variable that identifies which models will be assigned when a treatment is applied. Table 5-2 breaks out the ITD Repair Categories vs similar FHWA Categories for treatments.

Table 5-2: Pavement Treatment Repair Categories and Work Type Mapping

| ITD Treatment Category | Description   | FHWA Work Type |
|------------------------|---|----------------|
| <b>Do Nothing</b>      | No Maintenance Required   |                |
| <b>Preservation</b>    | Surface Coats, Patches<br>Grooving, Grinding and Sealing                  | Preservation   |
| <b>Resurfacing</b>     | Plant Mix Treatments (<0.15')   | Preservation   |
| <b>Restoration</b>     | Plant Mix Treatments (>= 0.15')<br>Grind, Joint Seal, Slab Replacement    | Rehabilitation |
| <b>Rehabilitation</b>  | Recycling or Reclamation with Plant Mix Overlay, Crack, Seat, and Overlay | Rehabilitation |
| <b>Reconstruction</b>  | Remove and Replace  | Reconstruction |

### *Pavement Treatment Unit Costs*

Pavement treatment unit cost determination is critical to the accuracy with which the PMS can forecast future needs. forecasted (preservation, reconstruction, rehabilitation, resurfacing) and type of pavement (rigid or flexible). Table 5-3 reports the current unit cost incorporated into the PMS. Costs are defined based on the treatment types. These unit costs are reported both for ITD Treatments and Federal Work Types.

Unit costs are derived using actual costs from analogous construction and paving activities carried out by ITD. To develop analogous estimates, current project construction costs and quantities are reviewed by the asset management section as provided by the Construction Cost Management section. ITD intends to further update the unit cost development process using standard typical sections for easier cost updating.

Table 5-4 provides a summary of the inputs and treatment options highlighted in the sections above. This summarizes the variables and inputs used in the analysis process for the PMS.

Table 5-3: ITD Treatment and Federal Work Type Unit Costs

| ITD Treatment             | Average SY Cost | Estimated Cost Per Lane Mile | Federal Work Type         |
|---------------------------|-----------------|------------------------------|---------------------------|
| Maintenance - Flexible    | Variable        | Variable                     | Maintenance - Flexible    |
| Maintenance - Rigid       | Variable        | Variable                     | Maintenance - Rigid       |
| Preservation - Flexible   | \$6.40          | \$45,056                     | Preservation - Flexible   |
| Preservation - Rigid      | \$87.76         | \$617,830                    | Preservation - Rigid      |
| Resurfacing - Flexible    | \$14.66         | \$103,206                    | Preservation - Flexible   |
| Rehabilitation - Flexible | \$66.32         | \$466,893                    | Rehabilitation - Flexible |
| Rehabilitation - Rigid    | \$102.27        | \$719,981                    | Rehabilitation - Rigid    |
| Restoration - Flexible    | \$95.10         | \$669,504                    | Rehabilitation - Flexible |
| Restoration - Rigid       | \$294.54        | \$2,073,562                  | Rehabilitation - Rigid    |
| Reconstruction - Flexible | \$325.93        | \$2,294,547                  | Reconstruction - Flexible |
| Reconstruction - Rigid    | \$389.54        | \$2,742,362                  | Reconstruction - Rigid    |

Table 5-4: Treatment Hierarchy by Distresses

| Pavement Types:  |   |
|--|---|
| Flexible:  | Rigid:  |
| Distress Indices:  |   |
| <ul style="list-style-type: none"> <li>• Overall Condition Index</li> <li>• Non-Structural Distress Index</li> <li>• Structural Distress Index</li> </ul>  | <ul style="list-style-type: none"> <li>• Overall Condition Index</li> <li>• Slab Index</li> <li>• Joint Index</li> </ul>  |
| Distress Types:  |   |
| <ul style="list-style-type: none"> <li>• Fatigue Cracking</li> <li>• Edge Cracking</li> <li>• Patch Deterioration</li> </ul>   | <ul style="list-style-type: none"> <li>• Transverse Cracking</li> <li>• Block Cracking</li> <li>• Raveling</li> </ul>   |
|  | <ul style="list-style-type: none"> <li>• Slab Cracking</li> <li>• Map Cracking</li> <li>• Joint Seal Damage</li> <li>• Joint Spalling</li> <li>• Faulting</li> </ul>  |
| Treatments:  |   |
| Flexible:  | Rigid:  |
| <ul style="list-style-type: none"> <li>• Do Nothing or No Maintenance Required</li> <li>• Preservation: Surface Coats, Patches</li> <li>• Resurfacing: Plant Mix Treatments (&lt;0.15')</li> <li>• Restoration: Plant Mix Treatments (&gt;= 0.15')</li> <li>• Rehabilitation: Recycling or Reclamation with Plant Mix Overlay</li> <li>• Reconstruction: Remove and Replace</li> </ul> | <ul style="list-style-type: none"> <li>• Do Nothing or No Maintenance Required</li> <li>• Preservation: Grooving, Grinding and Sealing</li> <li>• Resurfacing is not applicable to rigid pavements</li> <li>• Restoration: Grind, Joint Seal, Slab Replacement</li> <li>• Rehabilitation: Crack, Seat, and Overlay</li> <li>• Reconstruction: Remove and Replace</li> </ul> |

### *STIP Development*

ITD's pavement management system is integral to the agency's pavement planning and programming. The PMS is used to estimate investment levels and investment types for each district both at the network and at the project level. Districts are given funding allocations and treatment allocations based on the model's recommendations. Analysis outputs are based on and constrained by anticipated funding levels.

Districts must balance those recommendations with engineering judgment of local conditions. Districts then develop a project-level set of projects for their district programs. Those projects are then modeled to determine if the projects selected will allow ITD to achieve its pavement condition targets. This occurs prior to final programming in the STIP.

It is important to note that previously approved work programs (STIP and ITIP) are included in the PMS modeling scenarios to account for the work already planned and its impact on the forward-looking analysis efforts. All analyses conducted for the TAMP update incorporated approved work program sections for a seven-year period.

*Photo 5-2: View of an ITD Division 1 Highway*



## Bridges

### Life Cycle Planning Process

AASHTOWare BrM includes a bridge level Life Cycle Cost Analysis (LCCA) capability that assists ITD in creating life cycle plans for each bridge to assist ITD in its selection of projects for inclusion in ITD's ITIP. The LCCA capability allows ITD to include individual bridge profiles to be used as part of a network analysis in terms of a refined lifecycle cost (LCC) for any number of given bridges. BrM uses a recursive algorithm to optimize the solution with the highest cost benefit ratio in relation to the bridge's life.

#### *Bridge Management System*

ITD uses the Bridge Management System (BrM) which is developed by the American Association of State Highway and Transportation Officials (AASHTO). ITD uses BrM to store inventory data, condition data, and inspectors' recommended work candidates, and as a tool to program projects in the ITIP.

AASHTOWare BrM is a comprehensive system developed as a tool to assist in the challenging task of bridge management. BrM stores bridge inventory and inspection/condition data; applies network-wide preservation and improvement policies for use in evaluating the needs of each bridge in a network; and makes recommendations for what projects to include in the ITIP for deriving the maximum benefit from limited funds.

BrM supports the entire bridge management cycle, allowing user input at every stage of the process. The system stores bridge inventories and records condition data. Once condition data has been entered, BrM can be used for maintenance tracking and federal reporting. BrM produces prioritized

recommendations for bridge projects that maximize performance contingent upon budgetary constraints. It also integrates the objectives of public safety and risk reduction, user convenience, and preservation of investment to help ITD produce budgetary, maintenance, and program strategies. Additionally, it provides a systematic procedure for the allocation of resources to the preservation and improvement of the bridges in a network. BrM accomplishes this by considering both the costs and benefits of maintenance actions versus investment in improvements or replacements.

*Photo 5-3: Rainbow Bridge on SH55, ITD District 3*



AASHTOWare BrM is configured to meet ITD's specific needs, policies, and practices to improve the performance and resiliency of Idaho's bridges. It enables ITD to meet regulatory requirements, internal goals, and strategic objectives.

ITD and AASHTOWare BrM utilize a multi-objective decision-making process to compare and provide weight to competing bridge needs. Table 5-5 shows examples of the multi-objective variables configured into BrM.

Table 5-5: Multi-Objective Variables

| Bridge Parameter                                 | Consideration   |
|--|---|
| Bridge Age                                       | Consider replacement if greater than 50 years old                                       |
| Overload Permit Capacity and Annual Trip Routing | Consider replacing bridges on routes that restrict commercial truck traffic             |
| Bridge Condition                                 | Consider replacement of bridges with NBI ratings of 5 or less                           |
| Scour Critical Rating                            | Consider replacing bridge or installation of scour countermeasures                      |
| Weight Posted Bridges                            | Consider replacing bridges with legal weight restrictions                               |
| Seismic Vulnerability                            | Consider replacement or retrofit of bridges in high seismic areas                       |
| Overhead Clearance                               | Consider replacement if overhead clearance is less than 16'                             |
| Bridge Width                                     | Consider replacement if width is functionally obsolete                                  |
| Review Element Condition States                  | Consider replacement if large percentages are in Condition State 3 or 4                 |
| Design Vehicle                                   | Consider replacement if design vehicle less than HS-20                                  |
| Route and ADT                                    | Consider higher replacement priority for bridges on the Interstates and high ADT routes |
| Life Cycle Cost Analysis                         | Consider replacement where rehabilitation costs exceed 50% of new bridge cost           |
| Benefit/Cost Ratio                               | Consider replacement based on higher B/C ratio from BrM                                 |
| Project Budget                                   | Consider project budget size for best fit for Bridge funding                            |
| Bridge Performance Measure                       | Consider projects that move bridge condition measure upward                             |

### *ITD Bridge Deterioration Model and Multi-Criteria Optimization Process*

While ITD's Bridge Condition Performance measure is primarily driven by bridge condition, other functional aspects of bridges are considered through the multi-objective optimization process. When bridges are replaced in the Bridge Restoration program, they are modernized to appropriate design standards and consider other modes of traffic such as accommodation for pedestrian, bicyclist, buses and other future transit compatibility as appropriate.

### *Deterioration Forecasting and Prioritization*

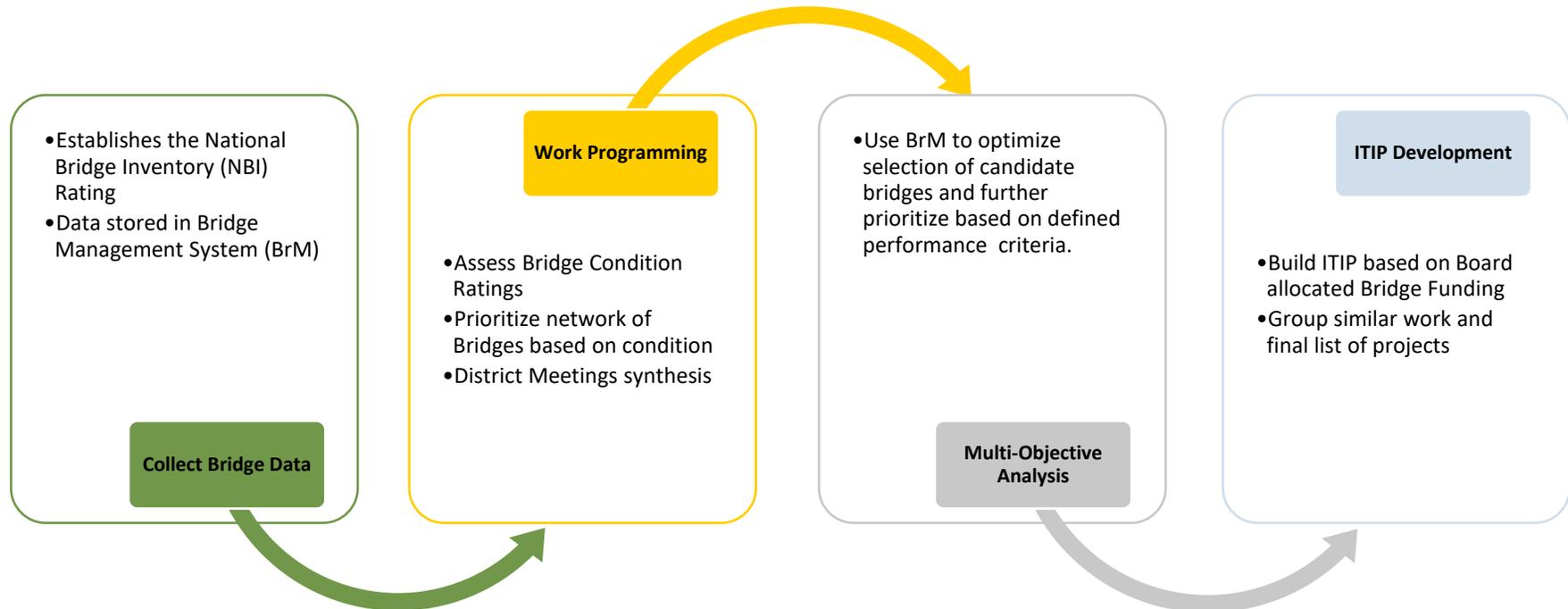
BrM uses algorithms, decision trees, utility profiles and deterioration rates that are built into the BrM software with customization by ITD. Decision trees, and to some extent algorithms, have been customized by Bridge staff to align with the business practices and policies of ITD. Deterioration rate curves have been derived from analysis of years of historical ITD bridge data.

All information fed into BrM is used to model future conditions on bridges. BrM makes predictions about future bridge performance levels based on several funding scenarios. High, medium and low funding scenarios are run. Medium is considered maintaining current funding levels. High and low levels represent an increase and a decrease in funding levels respectively. All this information is reviewed by Bridge staff to ascertain optimal investment levels for the time period.

Using the information from BrM condition data, output from BrM planning modules, and ITD's in-house Bridge Deterioration Models, subject matter experts draft a list of best value investments for the SHS bridges. These investments are developed or scoped at a planning level into projects and grouped into similar work programs of restoration and preservation work. This information is reviewed jointly by ITD staff in the central office and in district offices. As buildable projects emerge, staff from the central office and district offices collaboratively develop the final list of projects for the Bridge Restoration and Bridge Preservation programs. Some consideration is given to reasonably balance programs across the state.

The final work programs for Bridge Preservation and Bridge Restoration are established with consideration to yearly funding levels set by the ITD Board. Increased funding over the past few years has enabled ITD to invest in improving an increasing amount (when compared to historical levels) of bridge deck area from "Not-Good" to "Good" condition or to a State of Good Repair. The amount of improving deck area has been greater than the amount of deck area that is declining. This shift from deficient bridges to a State of Good Repair is the basis for a positive trend in ITD's SHS Bridge performance measure as well as the Federal Bridge Performance Measure for the NHS. Figure 5-6 is a high-level schematic overview of how bridge performance data is acquired, utilized, and reviewed in concert with the development of the Idaho Transportation Investment Program (ITIP). ITD's Bridge Management System (BrM) is used at multiple points of this process.

Figure 5-6: Bridge Lifecycle Data Flow



It is important to note that the bridge programs that ITD uses to address bridge deficiencies are project oriented and include all project costs such as approach roadway work and other ancillary highway work such as traffic control, drainage, and/or lighting. For example, Interstate System Interchange projects that include bridges can be, and are, programmed in the Bridge Restoration Program at times. Funding on these larger and complex projects to address bridge deficiencies may be less than one-half the total project cost.

*Bridge Life Cycle Strategy*

ITD’s goal in using Bridge Preservation and Restoration programs and a life cycle planning process is to maximize a

bridge’s utility while simultaneously minimizing costs (investments) over the bridge’s service life, usually 75 plus years. See Table 5-6 below for lifecycle planning objectives and strategies employed by ITD. Typically, after initial construction of a bridge and its subsequent opening to the public, cyclic maintenance is programmed for the bridge to maintain it in “Good” condition. Protective deck overlays, joint replacements, and painting are examples of cyclic maintenance. Sometimes as the bridge ages, more extensive bridge rehabilitation or repairs are necessary such as deck overlay or complete deck replacement.

These strategies show that ITD is moving toward managing bridges with the lowest lifecycle cost, although financial constraints and other uncertainties such as increasing heavy truck loads, increasing use of deicing chemicals, changes in the construction market, unexpected extreme events, and other factors make finding the overall lowest life cycle cost across all

bridges on the SHS a constantly moving target. Due to the constantly changing bridge conditions ITD maintains real time data in AASHTOWare BrM and does scenario modeling annually for the ITIP.

Table 5-6: Bridge Preservation Lifecycle Planning Objectives and Strategies

| Objectives  | Strategies  |
|---|---|
| Extend the Service Life of our Bridges and keep “Good” condition bridges in “Good” condition        | Move away from bare deck strategy. Provide deck protective systems, program cyclic maintenance and bridge preservation projects |
| Life cycle cost analysis  | Optimize repair strategies and materials using life cycle cost analysis   |
| High priority repair projects   | Program and designate high priority projects for unique repairs   |
| Maximize bridge budget by bundling candidate bridges and repair treatments into efficient contracts | Group like preservation treatments for multiple bridges for economy of scale  |
| Evaluate painting or protective coating needs on a cyclic basis                                     | Forecast potential needs in advance for inclusion into projects   |

### *Environmental Conditions & Risk Considerations*

The State of Idaho has a broad range of climate regions in which bridges are located. From dry, semi-arid desert regions in the south, to mountainous regions throughout much of the state where heavy snowfall and winter conditions are common, to wet-riverine environments in the valleys where occasional flooding and debris flow occurs during wetter years. This diversity influences bridge service life and performance. ITD considers climatic factors and their deterioration severity through use of service environments in its BrM deterioration modeling. Service environments consider exposure to things such as freeze/thaw cycles, deicing salt exposure, or debris impact and scour on bridge elements. These service environments help ITD to consider the deterioration of a bridge due to environmental factors and prioritize actions based on life cycle cost analysis and best change in utility.

### *Investing in Preservation vs Restoration Work*

ITD has funding dedicated to Bridge Preservation and to Bridge Restoration programs. These dedicated funding programs are integral to ITD's focus on improving performance of bridges. Preservation and restoration, together, have allowed ITD to shift away from a worst first approach to best value work programming. To achieve this shift, ITD staff analyzed the outcome of bridge conditions that would result from several different funding splits between bridge preservation and restoration.

In the analysis, bridge conditions were related to age. Costs for preservation and restoration projects were expressed in terms of bridge deck area. As mentioned, several budget levels were investigated. Greater or lesser budgets delivered preservation and restoration at greater or lesser aggregate quantity of

bridge deck area. The analysis showed that funding directed to a mix of preservation and restoration projects would lead to better conditions across all SHS bridges. The result of the study set ITD's current strategy for managing SHS bridges and culverts. ITD's management strategy directs approximately 20% of funding to Bridge Preservation and 80% of funding to Bridge Restoration. With 79% of bridges in a State of Good Repair and a target to be at 80% in a State of Good Repair, this 80/20 balance between restoration and preservation is optimal. As bridge conditions improve, as they are forecasted to do, ITD will reevaluate this balance and determine if there is more optimal balance in how funds are split between restoration and preservation when the performance targets are achieved, and the gaps are closed.

As mentioned, ITD currently directs approximately 20% of its bridge funding to preservation and 80% to restoration. Investing in bridge preservation keeps our "Good" bridges in "Good" condition and flattens the rate of bridge deterioration that normally occurs over time. Companioned with this is an 80% funding allocation to restoration work. This work takes bridges in "Poor" condition and returns them to "Good" condition. Most of the time this is through replacement of "Poor," obsolete, and restricted bridges with new bridges in excellent condition capable of carrying modern heavy vehicle loads. Some bridges are restored through rehabilitation work. Such as a bridge with a deck in "Poor" condition and girders in "Fair-to-Good" condition. The optimal investment type for this bridge may be to replace the deck only and do spot repairs on the girders and foundation.

The current 80/20 split is sustainable with given funding. This split shows ITD will meet its performance target and close the current performance gap in about one year. When the performance target is achieved, investing a larger percentage of bridge funds in preservation may be optimal in the future. However, for the current conditions, as ITD strives to reach our bridge performance target, with given funding levels, the 80/20 split in bridge funding is appropriate.

## Work Programming

ITD bridge work programming is organized and funded as Routine Maintenance, Preservation and Restoration. Routine Maintenance is done by ITD district maintenance crews, and Restoration and Preservation projects are done by contract.

### *Treatments, Unit Cost, and Repair Categories*

Within the Restoration Program and Preservation Program, bridge treatments define the work/projects that are done to a bridge. These are shown in Table 5-7. Estimated unit cost and work descriptions are shown for the most common treatments performed in each ITD work category.

Table 5-7: Bridge Treatment Categories and FHWA Work Type Mapping and Unit Costs

| ITD Treatment Category | Estimated Unit Cost (\$/SFT Deck Area) | Description   | FHWA Work Type |
|------------------------|--|---|----------------|
| Do Nothing             |  | No Maintenance Required   |                |
| Routine Maintenance    |  | Bridge washing, snow removal, brush cutting   | Maintenance    |
| Preservation           | \$15                                   | Concrete Patches<br>Structural Steel Painting, Concrete Sealing, Thin Overlays                | Preservation   |
| Preservation           | \$50                                   | Rigid Overlays  | Preservation   |
| Restoration            | \$170                                  | Major substructure and superstructure repair,<br>deck replacement, superstructure replacement | Rehabilitation |
| Restoration            | \$375                                  | Structure Replacement   | Reconstruction |

Project selection for the Bridge Preservation Program centers on keeping our bridges that are in “Good” or “Fair” condition in “Good” or “Fair” Condition. Project selection has a focus on cyclic maintenance and preserving current conditions. Candidate selection emphasizes similarity of preservation treatments amongst groupings of bridges in an area while applying the right treatment at the right time for optimal cost effectiveness.

Cyclic maintenance in Bridge Preservation projects involve activities performed roughly at predetermined intervals to maintain current conditions on bridges. Following these intervals and implementing these activities will delay deterioration. ITD strives to implement deck protective systems within one to three years after original construction is complete, and then do periodic cyclic maintenance as determined by BrM and expert judgement. Depending on a bridge’s condition and the type of treatment chosen, ITD expects to reapply the treatment on a 10 to 30-year cycle.

#### *Preservation Strategy Example*

Table 5-8 shows a rehabilitation strategy comprised of rehabilitation and replacement actions, producing a net present value of \$833 per square foot of deck area. Table 5-9 shows a preservation strategy adding deck protection using thin overlays to extend deck life resulting in a net present value of \$596 per square foot of deck area. While the ITD preservation strategy requires more treatments to be undertaken throughout the life cycle of the structure, the costs are much lower than doing nothing for many years and then implementing fewer but much more costly treatments to maintain a bridge. This is illustrated in Figure 5-7. It can be seen that the cumulative net present value of the preservation strategy saves \$237 per square foot of deck over the life of the structure as compared to the rehabilitation strategy.

Table 5-8: Rehabilitation Strategy Life Cycle Planning Costs

| Rehabilitation Strategy  |   |                         |
|--------------------------|---|-------------------------|
| Year                     | Activity  | Cost (ft <sup>2</sup> ) |
| 0                        | New Construction                                  | \$375                   |
| 20                       | Deck Rehabilitation                               | \$50                    |
|                          | Joint Replacement                                 | \$4                     |
| 40                       | Deck Replacement                                  | \$175                   |
| 60                       | Deck Rehabilitation (Hydro & Silica Fume Overlay) | \$50                    |
|                          | Joint Replacement                                 | \$4                     |
| 80                       | Deck Replacement                                  | \$175                   |
| 100                      | Replace Bridge                                    |                         |
| <b>Net Present Value</b> |   | <b>\$833</b>            |

Table 5-9: Preservation Strategy Life Cycle Planning Costs

| Preservation Strategy    |   |                         |
|--------------------------|---|-------------------------|
| Year                     | Activity  | Cost (ft <sup>2</sup> ) |
| 0                        | New Construction                                  | \$375                   |
| 1                        | Thin Overlay                                      | \$15                    |
| 10                       | Thin Overlay                                      | \$15                    |
| 20                       | Thin Overlay                                      | \$15                    |
|                          | Joint Replacement                                 | \$4                     |
| 30                       | Thin Overlay                                      | \$15                    |
| 40                       | Deck Rehabilitation (Hydro & Silica Fume Overlay) | \$50                    |
|                          | Joint Replacement                                 | \$4                     |
| 50                       | Thin Overlay                                      | \$15                    |
| 60                       | Thin Overlay                                      | \$15                    |
|                          | Joint Replacement                                 | \$4                     |
| 70                       | Thin Overlay                                      | \$15                    |
| 80                       | Deck Rehabilitation                               | \$50                    |
|                          | Joint Replacement                                 | \$4                     |
| 100                      | Replace Bridge                                    |                         |
| <b>Net Present Value</b> |   | <b>\$596</b>            |

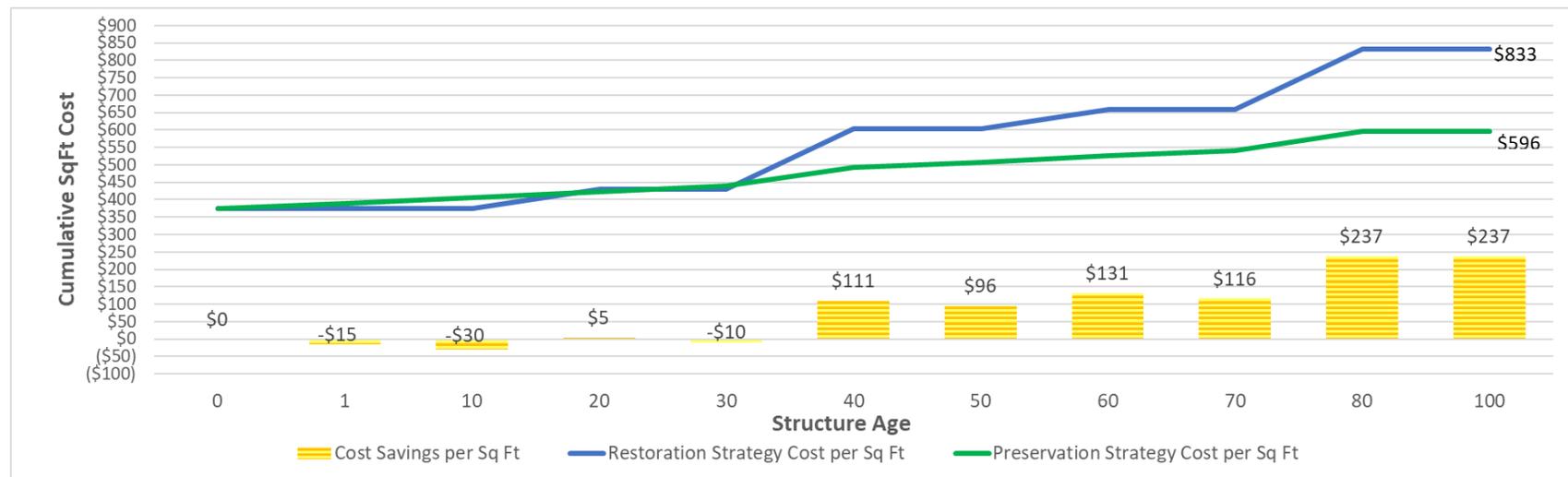
*Cyclic Bridge Preservation*

Another example of ITD’s life cycle planning approach is how we determine the right action or investment at the right time. Typically, when a new bridge is constructed a protective bridge deck overlay will be installed within approximately one to three years after it is opened to traffic. The selection of the type of protective overlay is dependent on route, ADT and cost. For lower ADT routes, many times a protective overlay applied on a cyclic schedule can prove to have a high-cost benefit ratio. On the other hand, for high traffic routes like the Interstates a more costly but longer lasting more durable protective overlay proves to be more cost effective over the life of the bridge considering the high traffic these bridges tend to carry, the high cost to control traffic during installation, the associated safety concerns

on these high speed bridges, the high traffic volumes on these routes and the impact or user costs to the public if these were bridges under more frequent construction installing cheaper, less durable treatments.

Further, ITD’s life cycle cost analysis takes into consideration other typical maintenance activities such as joint or bearing work and application of other protective coatings. The initial costs of these activities and the estimated life of these activities are considered. The objective is to time these other activities with the next cyclic application or bridge preservation activity takes place to realize savings in administering construction contracts and contractor costs mobilizing to a bridge site to do work.

Figure 5-7: Comparison of Rehabilitation vs Preservation Cumulative Lifecycle Costs



### *Bridge Restoration and Rehabilitation*

Project selection for the Bridge Restoration Program centers on taking bridges that are in Poor condition and returning them to Good Condition. Project selection is primarily condition based, with additional emphasis on age, restrictions on freight or truck traffic, susceptibility to extreme events e.g., earthquake or flood. Consistent with the multi-criteria optimization process described earlier, other factors can also influence project selection such as route importance, traffic volume, and width/lane restrictions.

*Photo 5-4: Example of Poor Condition Bridge Deck*



Currently 80% of ITD's bridge funding is devoted to this program. As described in Chapter 3, ITD has undertaken a multi-year initiative to increase the percentage of bridge deck area in "Good" condition to 80% on the SHS. A substantial investment has been taken in recent years to replace or rehabilitate Poor condition bridges, and currently Idaho SHS bridges are at 79% Good using their performance scale. The specific dollar amount invested fluctuates somewhat from year to year, but on average, starting in FY24, ITD is spending \$100 million every year on this program to reduce the number of old, obsolete bridges. Another way to look at the Bridge Restoration program at ITD is that with the yearly investment approximately 100,000 sq. ft. of bridge deck area is improved from Poor condition to Good condition.

The previous discussion is especially important in the Bridge Restoration program. Often Bridge Restoration projects, especially those replacing Poor bridges with new ones, include some portion of approach roadway work on either end of the bridge. While the Bridge Restoration program's primary objective is to address deficiencies on Poor condition bridges, many other non-bridge costs may be included in a given project in this program depending on specific project constraints and scope. For example, Poor condition bridges that are being replaced within an Interstate System Interchange can be programmed in the Bridge Restoration Program. The funding needed to address only bridge deficiencies may be far less than half the total project cost due to the approach roadway work adjustments often needed in modernizing a freeway system interchange. ITD accounts for additional non-bridge costs by assigning a cost multiplier to certain Bridge Restoration projects it is considering undertaking.



## Chapter 6 – Risk Management Process

### Risk & Resiliency Management

ITD utilizes an ongoing Enterprise Risk Management (ERM) process at the Senior and Executive leadership level to track and manage risks. Asset Management risks are included in the risk portfolio managed by leadership.

ITD considers management of risk and resilience to be integrated processes. By identifying risks to the agency and determining and implementing mitigation strategies, the resilience of agency programs and assets is improved.

### High Level Risks

#### Risk Management Process

ITD keeps an enterprise risk register to manage high-level agency and program risks. This register is assessed and updated annually by ITD leadership at the Senior and Executive Leadership Levels. New risks can be identified by employees, FHWA, managers, and other sources. They are assessed by the ERM team and subject matter experts applicable to each identified risk. Risks that have been identified for mitigation are

assigned a team with an Executive and/or Senior Level manager to lead the mitigation effort. As part of the assessment, risk impact and likelihood are reviewed and adjusted if conditions have changed. Risk Mitigation efforts are updated quarterly.

#### Risk Heat Map

ITD uses a heat map (see Table 6-1) to assess risk severity and prioritize risks for mitigation. All Very High and High risks are assigned a team for mitigation. Medium risks may be assigned a team depending on if there are available resources. 'Low' risks are monitored but typically not directly mitigated.

Table 6-1: Risk Heat Map

|  |                  | Likelihood Rating |          |          |        |             |
|--|------------------|-------------------|----------|----------|--------|-------------|
|  |                  | Rare              | Unlikely | Possible | Likely | Very Likely |
| Aggregate Impact (across all impact types) | Very Significant | M                 | M        | H        | VH     | VH          |
|  | Major            | L                 | M        | M        | H      | VH          |
|  | Moderate         | L                 | M        | M        | M      | H           |
|  | Minor            | L                 | L        | L        | M      | M           |
|  | Insignificant    | L                 | L        | L        | L      | M           |

VH = Very High  
 H = High  
 M = Medium  
 L = Low

Table 6-2 contains the ‘Likelihood Rating’ matrix that ITD uses in evaluating infrastructure risk.

Table 6-2: Likelihood Rating Matrix

|                      | Likelihood Rating and Definitions |                                      |                                      |                                      |                                |
|----------------------|-----------------------------------|--------------------------------------|--------------------------------------|--------------------------------------|--------------------------------|
|                      | Rare                              | Unlikely                             | Possible                             | Likely                               | Very Likely                    |
| For Recurring Events | < Once in 5 years                 | Once in 5 years                      | Once in 3 years                      | Once per year                        | > Once per year                |
| For Single Events    | < 10%<br>(Less than 1 in 10)      | 10% to 25%<br>(Avg. of about 1 in 6) | 25% to 40%<br>(Avg. of about 1 in 3) | 40% to 60%<br>(Avg. of about 1 in 2) | >60%<br>(Avg. of about 4 in 5) |

Table 6-3 contains the definition of impact types used in risk evaluation. These categories are used in conjunction with the Likelihood rating to determine the overall risk rating using the Risk Heat Map from above.

Table 6-3: Impact Types and Definitions

|                         | Reputational<br>(political and community)  | Compliance<br>(regulatory and policy)   | Health and Safety   | Disruption of<br>Services/<br>Operations  | Financial<br>(capital, operations, penalties)   |
|-------------------------|--|---|---|---|---|
| <b>Very Significant</b> | <ul style="list-style-type: none"> <li>* Sustained negative media attention at state or national level lasting months</li> <li>* Irreparable loss of public confidence in ITD</li> <li>* Major impact to organization, (Governor's office, Legislature as a body) taking over the business, passing legislation to control the department, change in the Director, changes in the Board Chair, using ITD as the excuse not to pass legislation</li> <li>* Statewide impacts</li> </ul>   | <ul style="list-style-type: none"> <li>* Loss of life</li> <li>* Property damage more than \$1M</li> <li>* An event that causes an ITD employee to be fired for negligence</li> </ul>                                     | <ul style="list-style-type: none"> <li>* Worker or public fatality</li> <li>* Significant community health impact</li> <li>* Permanent impact to flora or fauna population(s) in impacted area</li> <li>* Serious, long-term impairment of ecosystem function</li> </ul>  | <ul style="list-style-type: none"> <li>* Unable to deliver multiple mission critical services for a week or longer</li> </ul>   | <ul style="list-style-type: none"> <li>* State revenue reduction of 10% or more in a given fiscal year</li> <li>* Federal revenue reduction of 20% or more in a given fiscal year</li> <li>* Loss of a single major revenue stream – Fuel Tax, Vehicle Registration, DMV fees, etc.</li> <li>* A reduction in PCN's and associated funding of 25% or greater</li> </ul>                           |
| <b>Major</b>            | <ul style="list-style-type: none"> <li>* Sustained negative media attention at state or national level lasting weeks</li> <li>* Loss of public confidence in ITD for several months</li> <li>* Several of these groups (Governor's office, Legislature as a body, local agencies, state agendas, major businesses) upset at the same time, pressure to or threats to take over the business, pass legislation to control the department, calls for changing the Director, changes in the Board Chair, using ITD as the excuse not to pass legislation, authorizing special audits</li> <li>* A State agency elevates an issue to the Governor's office</li> <li>* Statewide impacts</li> </ul> | <ul style="list-style-type: none"> <li>* Loss of funding</li> <li>* Fines in excess of \$100K</li> <li>* Loss of service</li> <li>* Impacts that result in attorneys from oversight agencies becoming involved</li> </ul> | <ul style="list-style-type: none"> <li>* Worker or public permanent disability</li> <li>* Multiple workers hospitalized but recover</li> <li>* Serious but non-debilitating injury or illness to members of the public</li> <li>* Severe damage to flora or fauna population(s) requiring years to recover</li> <li>* Medium-term impairment of ecosystem function</li> </ul> | <ul style="list-style-type: none"> <li>* Unable to deliver multiple mission critical services for several days</li> <li>* Unable to deliver a single mission critical service for a week or longer</li> </ul> | <ul style="list-style-type: none"> <li>* State revenue reduction between 5% to 10% in a given year</li> <li>* Federal revenue reduction between 10% to 20% in a given fiscal year</li> <li>* Major reduction of a single major revenue stream of 50% or more (Fuel Tax, Vehicle Registration, DMV fees, etc.)</li> <li>* A reduction in PCN's and associated funding of 20% or greater</li> </ul> |

|                 | Reputational<br>(political and community)   | Compliance<br>(regulatory and policy)  | Health and Safety   | Disruption of<br>Services/<br>Operations  | Financial<br>(capital, operations, penalties)  |
|-----------------|---|--|---|---|--|
| <b>Moderate</b> | <ul style="list-style-type: none"> <li>* Sustained negative media attention at state level lasting up to a week</li> <li>* Loss of local community confidence in ITD for several weeks</li> <li>* Several of these groups upset at the same time (Governor's office, legislature as a body, local agency, state agency, groups of businesses, groups of individuals). Concerns growing amongst these groups</li> <li>* A State agency threatens to elevate an issue to the Governor's office</li> <li>* Issues/concerns that are affecting multiple Districts and areas across the state</li> </ul> | <ul style="list-style-type: none"> <li>* Diminished decision-making authority</li> <li>* Impacts that require ITD to mitigate compliance issues by spending more than \$10K</li> </ul> | <ul style="list-style-type: none"> <li>* Single worker hospitalized</li> <li>* Multiple workers require out-patient treatment</li> <li>* Increase in ITD absentee rate (e.g., resulting in higher stress for remaining employees)</li> <li>* Moderate but short-term impact to flora or fauna population(s) (can recover within a season)</li> <li>* Short-term impairment of ecosystem function</li> </ul> | <ul style="list-style-type: none"> <li>* Unable to deliver multiple mission critical services for a single day</li> <li>* Unable to deliver a single mission critical service for several days</li> </ul> | <ul style="list-style-type: none"> <li>* State revenue reduction between 3% to 5% in a given year</li> <li>* Federal revenue reduction between 5% to 10% in a given fiscal year</li> <li>* Adjustments that require special Legislative authority by way of Supplemental Appropriation (not including revenue increases) or Holdbacks</li> <li>* GARVEE Bond program that requires issuance of bonds, but market conditions are unfavorable to issue or interest rates would be 50% greater than the average of previous bonds</li> <li>* A reduction in PCN's and associated funding of 10% or greater</li> </ul> |
| <b>Minor</b>    | <ul style="list-style-type: none"> <li>* One-off negative media attention at local level</li> <li>* Letters of complaint or dissatisfaction from a local agency, individual business complaints that take significant time and effort to resolve but are ultimately resolved</li> <li>* Concerns affecting more than one area and multiple Districts</li> </ul>   | <ul style="list-style-type: none"> <li>* Impacts that require ITD to perform no-cost mitigation actions</li> </ul>   | <ul style="list-style-type: none"> <li>* Single worker requires out-patient medical treatment</li> <li>* Minor, short-term impact to isolated members of flora or fauna population</li> <li>* No ecosystem impairment</li> </ul>  | <ul style="list-style-type: none"> <li>* Time to process routine services is increased, but not suspended for several days</li> </ul>   | <ul style="list-style-type: none"> <li>* State revenue reduction between 1% and 3% in a given fiscal year</li> <li>* Federal revenue reduction between 1% and 5% in a given fiscal year</li> <li>* Adjustments that require DFM special approval (not including object/program transfers)</li> <li>* GARVEE Bond program that requires issuance of bonds, but market conditions are unfavorable to issue or interest rates would be 25% greater than the average of previous bonds</li> <li>* A reduction in PCN's and associated funding of 5% or greater</li> </ul>  |

|               | Reputational<br>(political and community)  | Compliance<br>(regulatory and policy)   | Health and Safety  | Disruption of<br>Services/<br>Operations  | Financial<br>(capital, operations, penalties)  |
|---------------|--|---|--|---|--|
| Insignificant | <ul style="list-style-type: none"> <li>* No notable negative media attention</li> <li>* Letters of complaint or dissatisfaction from a local agency or individuals that are quickly resolved</li> <li>* Problems isolated to an individual District or local area</li> </ul> | <ul style="list-style-type: none"> <li>* Legal issue managed by routine procedures</li> </ul> | <ul style="list-style-type: none"> <li>* Near miss (avoided injury or worse)</li> <li>* No threat to flora or fauna</li> </ul> | <ul style="list-style-type: none"> <li>* Time to process routine services is increased but not suspended for a day or less</li> </ul> | <ul style="list-style-type: none"> <li>* State revenue reduction of less than 1% in a given fiscal year</li> <li>* Federal funds that are allotted based on continuing resolutions</li> <li>* Internal transfers of budgets between programs</li> <li>* A reduction in PCN's and associated funding of less than 3%</li> </ul> |

### High Priority Risks

From the ERM process, ITD leadership identified and evaluated nine high priority agency and/or program level risks in 2022 that relate to the NHS conditions and TAMP processes. The processes for identifying and evaluating these risks are outlined in the following sections. The list of risks including full evaluations is included in Appendix C – Highways Risk Register. The top agency, program, and asset level risks are listed in Table 6-4 and Table 6-5 and described in this section.

ITD maintains an enterprise level risk register which identifies and tracks high level risks to the agency and its initiatives. For the TAMP, this list has been filtered to risks which may impact the NHS conditions or associated TAMP processes. Table 6-4 lists the high-level risks to NHS pavements and bridges with high scores by ITD in the annual risk analysis process. The risks were rated (using the process outlined later in this chapter) as being Very High or High in terms of likelihood and impact on the agency.

Table 6-4: Top Agency Level Risks

| Risk | Risk Title   | Description of the Risk   | Risk Rating |
|------|--|---|-------------|
| 14   | Increased funding  | – Challenges related to being able to capitalize on and respond to increased funding.   | Very High   |
| 21   | Increasing the transportation system capacity to meet the need                   | – Challenges related to increased demand for transportation system infrastructure across a broad spectrum of stakeholder needs. | Very High   |
| 28   | Right of Way process and procedures  | – Challenges related to ROW information, process, and resources.  | Very High   |
| 3    | Managing current data and reliance of data used in performing critical functions | – Challenges related to the growth and use of data and information by ITD in managing its transportation system.                | High        |
| 19   | Efficient delivery of Plans, Specifications, and Estimates for bidding.          | – Challenges related to project delivery to meet system needs, meet expectations, and adapt to funding changes.                 | High        |
| 20   | Forecasting future transportation system needs                                   | – Challenges related to changes in demographics, growth, system usage, urbanization, connected and autonomous vehicles.         | High        |
| 29   | Materials testing standards  | – Challenges related to industry changes, accurate and sufficient testing, technology, and workflow.                            | High        |

| Risk | Risk Title   | Description of the Risk   | Risk Rating |
|------|--|---|-------------|
| 48   | Natural or other disasters that impact our roadways, bridges, airstrips, and buildings | – Challenges with external factors that impact our system both man-made and natural. This includes extreme events and climate change impacts such as flooding, landslides, extreme temperatures, etc. | High        |
| 76   | Consistent application of regs   | – Challenges relating to consistent interpretation and application of regulations that guide ITD’s actions.   | High        |

### Mitigation Efforts for High Priority Risks

Each of the Very High and High priority risks identified above has associated response actions identified. ITD is pursuing these actions to manage and mitigate high level risks where possible. These actions are described below.

**Increased funding** - ITD continues to maintain a pool of on-the-shelf projects to meet fiscal opportunity and allow the program time to adjust as well as allowing projects that can be made ready sooner to advance. ITD is working with support agencies and the contracting community to discuss increased workloads. Inflation is a concern and ITD is monitoring the impacts.

**Increasing the transportation system capacity to meet the need** - Idaho has increased funding for expansion projects. ITD is coordinating with local land use agencies for better planning. An organizational change to create a section with increased focus on transportation systems management and operations has been completed. ITD has also invested in Inrix Highway data to look at congestion analysis and measures.

**ROW Processes and Procedures** - ITD is re-evaluating and streamlining the ROW process. Additional full-time positions have been given to ROW to help with the workload. ROW agents are being put in each district to facilitate the process. A ROW Liaison has been assigned to the Deputy Attorney General to coordinate condemnation cases.

**Managing current data and reliance of data used in performing critical functions** - ITD formed an IT Steering Committee to prioritize project and data efforts that best align with department goals. Data stewards were created to identify who owned data. GIS is used to connect data sets for broader use. A practical data governance effort was elevated to work with ITD leadership on the governance effort.

**Efficient delivery of Plans, Specifications, and Estimates for bidding** - There is an ongoing effort to focus on the delivery of the ITIP. ITD continues to invest in perfecting the statewide project delivery status and report process. ITD maintains and updates a list of Ready Early projects and capitalizes on the Early Development Policy. ETS has dedicated staff supporting

Highways projects, as well as adding staff to directly support end users using CADD and Construction Management Software.

**Forecasting future transportation system needs** – ITD participates in the AASHTO Connected Vehicle Task force. ITD has recently completed the long-range transportation plan and is tracking connected automated technology. Work is ongoing to develop and use a statewide congestion measure to assess projects. ITD is looking into IIJA opportunities for funding.

**Materials testing standards** – There are annual testing firm meetings with the Chief Operating Officer. ITD started the Industry/ITD Peer Review Advisory group with quarterly meeting. Presently ITD is updating the Quality Assurance Manual and procedures.

**Natural or other disasters that impact our roadways, bridges, airstrips and buildings** – ITD is working on an on-call agreement with a contractor for geotechnical stabilization. ITD monitors the risk of inland flooding via StreamStats. ITD is also working on a traffic incident response team. For extreme weather and climate change impacts ITD is sponsoring a study of landslide hazards as well as an update of the NOAA Atlas 14 precipitation data. For additional resilience initiatives related to extreme weather and climate change, see the section titled Asset Level Risk and Resilience Initiatives.

**Consistent application of regulations** – ITD is updating manuals for staff and training Project Managers. The programmatic agreements ITD has with resource agencies are being updated.

## Asset Level Risks

In compliance with the Code of Regulations (CFR) Title 23, Chapter I, Subchapter G, Part 667, ITD conducted statewide evaluations to determine if there are reasonable alternatives to roads, highways, and bridges that have required repair and reconstruction activities on two or more occasions due to emergency events. The following section outlines the tools and processes ITD has implemented to evaluate repeat-damage assets on applicable projects prior to their inclusion in the STIP.

### Inventory of Repeatedly Damaged Assets (1997 to 2022)

The 2022 ITD TAMP includes a registry of once- and twice-damaged assets associated with natural disasters or externally caused catastrophic failures declared as emergencies by the Governor or President. The following process identified 11 total repeatedly damaged and repaired assets as of 2022 included in Appendix D – Damaged Asset Registry. The registry was developed through the workflow below:

1. Identify emergency projects in Idaho from 1997 to 2022 through the following information:
  - a. FHWA Division FMIS report for emergency projects sent March 2022.
  - b. Collected project reports for state emergencies, including:
    - i. Projects in the performance programs “ER - Emergency Repair” or “ER - Permanent Repair”; and/or,
    - ii. Projects with subclasses of “Bridge Emergency Relief” or “Roadway Emergency Relief”; and/or,

- iii. Projects with a DDIR file attached.
- iv. Obligations on the state ER code.
- c. Additional consultation with ITD headquarters pavement and bridge asset engineers as well as division staff.
- 2. Compile associated project information using ITD OTIS system.
- 3. Review available project information and identify key characteristics such as:
  - a. Pavement replacement start and end limits
  - b. Structure repair or replacement scope.
  - c. Emergency event-type
  - d. Location, route ID, count

ITD is implementing the process to track damaged assets, emergency funding, and the need to evaluate the assets below prior to programming any new projects. As an example, US95 is highlighted in Table 6-5, which shows assets damaged twice or more as of 2022, because it is on the NHS. A mitigation project was implemented for the landslide on US95 following the second event in 2005. While the project did not eliminate the risk of a slide occurring completely, it drastically lowered the likelihood. A complete mitigation project was evaluated in 2006 and determined to not be a practical solution. For the full list of repeatedly damaged and repaired assets, see Appendix D – Damaged Asset Registry.

Additions and removals to the damaged asset registry are the responsibility of the Asset Manager.

Table 6-5: List of Assets Repeatedly Damaged Due to Emergency Events

| HWY                    | County | Route ID    | Measure From | Measure To | Emergency Event      | Year |
|------------------------|--------|-------------|--------------|------------|----------------------|------|
| Atlanta Road, STC-3809 | Boise  | 00435AOH000 | 3.4002       | 30.1126    | Flood                | 1997 |
| Atlanta, STC 3809      | Elmore | 00443AOH000 | 30.2994      | 32.2990    | Flood                | 2006 |
| US 95                  | Idaho  | 01540AUS095 | 204.7782     | 205.0779   | Slide                | 1997 |
| US 95                  | Idaho  | 01540AUS095 | 204.4286     | 205.4276   | Landslide            | 2005 |
| SH 57                  | Bonner | 01620ASH057 | 1.8047       | 7.1964     | --                   | 1997 |
| SH 57                  | Bonner | 01620ASH057 | 1.9238       | 2.1026     | Landslide            | 2017 |
| Dufort Road, STC-5780  | Bonner | 03820AOH000 | 1.1501       | 7.1505     | --                   | 1997 |
| Dufort Rd, STC-5780    | Bonner | 03820AOH000 | 1.5801       | 1.6305     | Settlement/Landslide | 2011 |

| HWY                           | County     | Route ID    | Measure From | Measure To | Emergency Event | Year |
|-------------------------------|------------|-------------|--------------|------------|-----------------|------|
| Westside Rd,                  | Boundary   | 04450AOH000 | 7.7659       | 14.6660    | Mudslide        | 1997 |
| Westside Rd                   | Boundary   | 04450AOH000 | 11.6959      | 11.8959    | Landslide       | 2017 |
| Westside Rd                   | Boundary   | 04450AOH000 | 12.3960      | 0.0000     | Landslide       | 2017 |
| Dent Road,<br>STC-4783        | Clearwater | 05250AOH000 | 0.0000       | 5.3993     | Flood           | 1997 |
| Dent Bridge Road,<br>STC-4783 | Clearwater | 05250AOH000 | 0.9312       | 1.0312     | Landslide       | 2011 |
| Dent Bridge Rd -<br>STC 4783  | Clearwater | 05250AOH000 | 1.1003       | 0.0000     | Slide           | 2017 |

### Triggering a Damaged-Asset Resiliency Evaluation Process

For future identification of repeatedly damaged assets, the information from the damaged asset registry will be used to create a layer in ITD's GIS platform showing all damaged assets. The assets that have been damaged twice or more will be flagged. This will trigger an assessment as described below to achieve compliance with current Part 667 requirements. District development personnel will be trained to query this layer before a project is programmed into the STIP to identify whether a mitigation action should be considered.

The use of a GIS layer will enhance ITD's ability to identify, flag, and trigger an assessment. By overlaying past-damaged assets with proposed projects, ITD will be able to assess where we are doing repair and reconstruction that will trigger the need to evaluate reasonable alternatives to replacing the damaged asset in kind and reduce the risk of future damage. If the need

to evaluate is triggered, the evaluation will be completed as described in the steps below and the resulting project may be programmed into the STIP. The evaluation results will be placed in the project file by the Asset Manager and be available upon FHWA request.

The process has the following steps and responsible parties:

1. Populate damaged asset registry using information from projects that received emergency funding. This will include the ability to add or remove damaged assets as needed. The registry will be kept with the Asset Engineer and Emergency Manager.
2. Populate the corresponding GIS database and map with information from the damaged asset registry. Newly damaged assets will be added to the database for future assessment. Twice-damaged assets that were evaluated and then repaired and replaced in accordance with the evaluation recommendations will be removed. This will be completed in partnership with the Asset

Engineer, Asset Management Group, GIS, Emergency Management, and Data Analytics.

3. The evaluation of resilient options will be performed for the following three scenarios:
  - NHS assets that have been damaged two or more times will have an evaluation completed and placed on file for use as needed. They will be updated every four years.
  - During the annual project programming cycle, the GIS database will be queried to cross-check projects that are being proposed for non-NHS roads, against the registry of damaged assets. This will be done by the Asset Engineer, Bridge and Pavement Engineers, and District Planners. If a proposed project includes a twice-damaged asset, an evaluation will be completed before any project involving that asset is programmed.
  - If an emergency event occurs that meets the repair and reconstruction threshold, the assets that have become twice-damaged due to the event will be evaluated. If a replace-in-kind is performed, the asset will be put into the database for future assessments.

The project team will propose and evaluate reasonable project alternatives in accordance with the process outlined in the next

section. The evaluation will be placed in the project file. The most cost-beneficial alternative will be considered for inclusion and programmed into the STIP for normal project development.

### Resilient Alternative Evaluation Process and Tool

This section outlines the evaluation process that ITD will perform for proposed projects that include work on a twice-damaged asset.

#### *Overview of Process:*

The evaluation process aims to compare components of the current asset that has been damaged to new mitigation options to determine if there is a greater cost-benefit to implement a new alternative. The asset information required for the evaluation can be collected using available ITD inventory information and GIS tools.

The cost is comprised of the estimated cost to replace-in-kind or to implement any resilient options. The benefit is determined by estimating the reduction to the Owner and User Risk if the resilient option was constructed<sup>1</sup>.

When a risk mitigating project is selected, it is included into either the BMS or PMS as a committed project. With the completion of one of these projects, the resilience of the system to emergency events improves.

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<sup>1</sup> Owner risk is the monetary risk to the entity that owns the asset, i.e. ITD, while User risk is the monetary risk to the traveling public, generally due to delays experienced while the damaged asset is under repair. The

difference between the annual risk of the new proposed resiliency mitigation compared to replacing the asset in-kind is used alongside the annual cost of each option to determine the Benefit to Cost (B/C) ratio.

## Risk Management Initiatives – Extreme Weather and Resilience

Described below are initiatives and processes that ITD is pursuing in relation to the topics of Extreme Weather and Resilience.

### Agency Level Risk and Resilience Initiatives

The risk register includes extreme weather, climate change, and system resiliency related risks that are being tracked and mitigated. ITD has also reached out to the Department of Emergency Management to partner in applying for an IIJA grant to study resiliency and climate change impacts at the statewide level.

### Asset Level Risk and Resilience Initiatives

The Bipartisan Infrastructure Law requires that State DOTs consider extreme weather and resiliency as part of the analyses within the TAMP. ITD is actively registering key staff in training classes on this topic to better evaluate how it can act now to prepare its transportation assets for extreme weather events.

#### *Part 667 Asset Identification and Evaluation Process*

The current Part 667 evaluation process and the consideration of those evaluations in the STIP development exhibit that ITD considers extreme weather and resilience in risk management and life cycle planning (LCP). The projects identified in the STIP are included as committed projects in the management systems for analysis. As the management systems host much of ITD's LCP, if resilient alternative projects identified in the Part 667 process are included in the STIP, they are incorporated in the LCP analysis as well.

Extreme weather is also considered as part of this process as emergency events that cause damage to assets in ITD often relate to extreme weather.

#### *Hydraulic Design & Hydrology*

ITD will prepare climate change guidance into a subsection of the Roadway Design Manual 600 section and Bridge Hydraulics Manual, or a memo in the interim. This subsection will layout a brief breakdown of the non-stationary climate theory and its impacts to the analyses. It will then set the limits for when projects must account for these impacts. Last, the manual will give recommended processes for including the impacts in the hydrologic predictions.

#### *Pavement Design - Materials Modeling, Selection, and Climatic Models*

**Pavement ME Design Climatic Data Sets.** ITD uses AASHTOWare Pavement ME Design to predict the service life of our hot mix asphalt (HMA) and Portland cement concrete (PCC) roadways. ITD is pursuing an update to our Pavement ME Implementation Roadmap. One aspect ITD will consider is revisiting the climatic data sets used to develop the state-specific calibration parameters a decade earlier and compare against the current state of practice for the Pavement ME data sets. This will help ITD identify risks in ITD's current application of Pavement ME Design and evaluate if new climatic calibration is required.

**Aggregate Coefficient of Thermal Expansion (PCC Paving).** ITD prepared local calibrations and state-specific materials catalogs for PCC concrete paving materials. A vital design consideration for PCC pavement is representing an aggregate's coefficient of thermal expansion (CTE) in concert with pavement

design thickness, joint spacing and dowel bar configuration. Extreme climatic events can cause the concrete aggregate to expand or contract significantly. Currently, ITD does not check the Contractor's production CTE value against the value used for design. ITD needs to track this data and evaluate if there is a meaningful difference between design and construction values for aggregate thermal expansion and if any differences would have an impact on roadway service life.

**PG Binder Grading Selection (HMA Paving).** ITD uses FHWA's LTPPBind software to specify project-specific asphalt binders based on climate and traffic conditions. ITD's current direction is to use the desktop software ver. 3.1. However, FHWA has updated the software for a web-based version that allows expanded use of MERRA climatic data and Long-Term Pavement Performance (LTPP) climatic data which is not addressed in the desktop ver. 3.1. Accordingly, ITD is working with FHWA support staff to evaluate the benefits of using the expanded climactic data sets and documenting the reasons for any changes.



## Chapter 7 – Financial Planning Process

The Idaho Transportation Department (ITD) has a robust financial planning process to ensure that the state’s bridges and highways are properly maintained. This document describes the process ITD employs to identify available revenue sources and to program funds for maintaining the state’s transportation infrastructure assets. The process begins at the highest level with the identification of State, Federal and Local resources available for the NHS. The next step is to account for the expenditures necessary for department operations. The funding available for the Highway Funding Plan (HFP) is calculated by subtracting the department operating costs from the total available revenue.

The HFP includes all funds available for the maintenance, operations and construction of the bridges and highways under ITD’s jurisdiction. There are many funding needs in the HFP in addition to the infrastructure in the asset management plan. Examples of these funding needs include those programmed for Transportation Alternatives, Recreational Trails, Railroad Crossings, and many local programs. These funds are subtracted from the total available in the HFP to calculate the amount of funding available for the Transportation Asset Management Plan (TAMP). This section details the steps ITD employs to identify the funding for the TAMP.

*Photo 7-1: Aerial View of Idaho Highway*



## Financial Plan Requirements

FHWA is quite specific about financial plans. It defines them as a long-term plan spanning 10 years or longer, presenting a State DOT's estimates of projected available financial resources and predicted expenditures in major asset categories that can be used to achieve State DOT targets for asset condition during the plan period, and highlighting how resources are expected to be allocated based on asset strategies, needs, shortfalls, and agency policies.

The financial plan leads to investment strategies. Those are defined as a set of strategies that result from evaluating various levels of funding to achieve State DOT targets for asset condition and system performance effectiveness at a minimum practicable cost while managing risks.

FHWA in Sec. 515.7 (6) (d) says the state shall establish a financial plan development process that identifies annual costs over a minimum of 10 years. The plan shall produce:

- (1) The estimated cost of expected future work to implement investment strategies contained in the asset management plan, by State fiscal year and work type;
- (2) The estimated funding levels that are expected to be reasonably available, by fiscal year, to address the costs of future work types. State DOTs may estimate the amount of available future funding using historical values where the future funding amount is uncertain;
- (3) Identification of anticipated funding sources; and
- (4) An estimate of the value of the agency's NHS pavement and bridge assets and the needed investment on an annual basis to maintain the value of these assets.

## ITD Funding Sources

ITD's revenues come from many sources, each of which are described below.

### State Highway User Revenue

Approximately half of the revenue generated for the maintenance and operation of the infrastructure in ITD's jurisdiction is from state sources. This section includes a description of these sources.

#### *Beginning Cash Balance*

Known or projected operational cost savings and receipts above forecast can yield uncommitted cash balances at the end of each year. These cash balances are available in addition to forecasted revenue to support operational and program costs in subsequent year(s).

#### *Highway Distribution Account (HDA)*

The Highway Distribution Account includes state highway user revenue collected from motor fuels tax (gasoline and special fuels), motor vehicle registrations, and miscellaneous fees and permits. The SHA receives 57% of this revenue; the remaining amount is distributed to local highway jurisdictions and the Idaho State Police.

#### *Ethanol Exemption*

Seven percent of the motor fuel revenue is distributed to the State Highway account because of the elimination of the tax exemption for ethanol.

#### *New User Revenue*

During the 2015 Legislative session, the tax rate for motor fuels and registration fees for motor vehicles were raised. This

additional revenue is reported independent of other revenue sources. Sixty percent of this revenue is directed to the SHA, the remainder is distributed to local highway jurisdictions.

The new revenue is generated by the following:

- Increased motor-fuel taxes by 7 cents per gallon
- Increased annual vehicle registration fees:
 

|                                    |       |
|------------------------------------|-------|
| – Passenger Vehicles               | \$21  |
| – Motorcycles                      | \$10  |
| – Vehicles more than 8,000 pounds  | \$25  |
| – Electric Vehicles                | \$140 |
| – Plug-in Electric Hybrid Vehicles | \$75  |

#### *State Highway Account (SHA) Miscellaneous Revenue*

Certain registration, permit, and title fees identified in Idaho Code as well as miscellaneous receipts for sale of equipment, services, and supplies are also distributed to the SHA.

Estimates of state funds available for the HFP take into account projected revenues, the reservation of state matching funds for federal aid, and other operational needs not shown in the STIP.

The amount of state highway funding can be impacted by legislation passed in any given year. In 2019, the legislature passed Senate Bill 1201, which removes the Idaho State Police from the Highway Distribution Account distribution formula over a period of five years beginning in fiscal year 2022.

The 2019 legislature also passed Senate Bill 1065 which provides a financing mechanism to issue bonds secured by the Transportation Expansion and Congestion Mitigation Fund to finance projects approved by the Idaho Transportation Board. This legislation set a limit of 1% of sales tax, but no less than \$15 million a year, to be deposited into the TECM fund.

In 2021, the legislature passed House Bill 362, which raised the percentage of sales tax distributed to the Transportation Expansion and Congestion Mitigation (TECM) fund to 4.5% but not less than \$80 million. The estimated state funding for FY22 through FY31 available for highway capital construction averages above \$700 million annually. This includes new highway user revenue and other funding generated by bills passed during the 2019 legislative session. New funding from the Federal Infrastructure Investment and Jobs Act is also included.

#### *GARVEE Bond Proceeds*

GARVEE (Grant Anticipation Revenue Vehicle) bonds are revenue bonds that pledge the full faith and credit of the state. Idaho Code allows no more than 30% of ITD's federal apportionment to be used for GARVEE debt service. The department uses federal highway revenue to repay the bonds. Prior to FY17, the Idaho Legislature authorized the department to secure financing of \$857 million of infrastructure improvements in the GARVEE program. Projects funded by those pre-FY17 authorizations were closed out during FY16.

The 2017 Idaho Legislature authorized the issuance of up to \$300 million in GARVEE bonds. These bonds will be used to fund highway projects

The estimated debt service on \$300 million in additional bonds is approximately \$24.0 million annually. In combination with the \$56.7 million in existing debt service, the total annual debt service, including \$300 million of additional bonds, would be approximately \$80.7 million (\$74.5 million federal funds and \$6.2 million state matching funds).

#### *Cigarette Tax Revenue for Debt Service*

The 2015 Legislature passed legislation directing Cigarette Tax revenue to pay approximately \$4.7 million per year of the GARVEE debt service.

#### *Strategic Initiative Program Fund (SIPF)*

The 2015 Legislature directed ITD to establish and maintain a Strategic Initiatives Program and Fund. The purpose is to fund projects proposed by the department's six districts. The projects must compete for selection based on an analysis of their return on investment in prescribed categories.

In the 2022 Idaho Legislative session, the Legislature appropriated \$200M into the Strategic Initiatives Program fund, distributed 60% to ITD and 40% to local highway jurisdictions as a part of the Governors Leading Idaho Initiative. Investments in transportation infrastructure is a cornerstone of the long-term Leading Idaho Initiative. Efforts will be made into the future to utilize General fund surpluses to target transportation infrastructure improvements in the state of Idaho. The 2017 Legislature also passed House Bill 334, which added a category to the Strategic Initiatives Program Fund, relating to child pedestrian safety on the state and local systems.

The amount to be distributed after the end of FY17 is \$27.7 million (\$16.6 million to ITD and \$11.1 million for local projects).

#### *TECM Fund*

The 2017 Legislature also established the TECM fund. The purpose of TECM is to fund projects that are chosen by the Idaho Transportation Board based on a project's ability to improve traffic flow and mitigate traffic times and congestion. The TECM fund receives revenue from 1% of sales tax after local

revenue sharing, and all remaining money following the distribution of the cigarette tax revenue.

## Federal

As is the case with other state transportation departments, ITD relies heavily on federal funding to maintain its transportation infrastructure. These federal sources include:

- Excise taxes on gasoline and special fuels used to propel motor vehicles on public highways
- Weight-based taxes on heavy vehicles registered for interstate commerce
- Tax on the value of heavy commercial vehicle sales
- Weight-based excise tax on tires exceeding 40 pounds

This revenue is directed to Idaho through Federal transportation legislation, federal project-specific discretionary awards, or prior congressional earmark awards.

The current federal transportation authorization is the Infrastructure Invest and Jobs Act (IIJA). It establishes funding over federal fiscal years 2022 through 2026. The FAST transportation program structure continues under the IIJA Act with several additions, the inclusion of new Bridge, Electric Vehicles, Carbon Reduction, and Promoting Resilient Operations for Transformative, Efficient, and Cost-Saving Transportation (PROTECT) programs.

Funding estimates for the federal highway program are \$431 million in FY22, \$440.4 million in FY23, \$448.2 million in FY24, and \$456 million in FY25, and \$464.1 in FY26 through FY31. ITD assumes that obligation authority will be equal to 100% of estimated apportionments. Funding forecasts do not include

year-end redistribution of obligational authority not used by other states.

## Local

FHWA and the Idaho Transportation Board reserve certain federal funds for use by local public agencies. Local public agencies must pay the match on these federal funds most often at Idaho's sliding scale rate of 7.34% of the project cost. Local public agencies may also contribute funds in excess of the required match on federal projects or choose to contribute to state-funded projects. These are termed Local Participating funds. Finally, there may be some costs on a local project which the FHWA cannot reimburse based upon certain rules or regulations. These funds do not participate in the established match arrangement so are termed Local Non-Participating costs.

## Idaho Transportation Department Expenditures

Before ITD can dedicate funds to the Highway Funding Plan, it must dedicate a portion of the available funds to department operations.

Operations costs support programs outside those funded by the Highway Funding Plan, including Administration, Capital Facilities, Aeronautics, Motor Vehicles, and Highway Operations. This section describes the department's operating costs.

## Department Operations

“Coming off the top” are expenditures for basic operations required to run the department, maintain roads, and provide people and equipment to manage the highway network.

### *Personnel*

Costs for personnel who support Operations programs, including full-time staff, temporary employees, overtime, shift-pay, and per diem for boards and commissions. These costs include employee salaries, employer benefit costs, and health insurance. Projections for annual increases in costs for salaries, benefits, and health insurance are reflected in the plan.

### *Operating Expenditures*

Daily operating and seasonal costs are necessary to support delivery of Operations programs. Operating Expenditures cover a broad range of costs, including supplies, repair and maintenance, utilities, communications, fuel, road maintenance materials (asphalt, plant-mix), winter operations materials (salt, brine, and sand), insurance, etc. Operating expenditures reflect projected inflation and volume increases expected during the plan period.

### *Equipment*

Acquisition cost of new and replacement equipment necessary for delivery of services in Operations programs. These costs include road equipment, computers and network equipment, specific use, laboratory, and shop equipment.

### *Capital Facilities*

Costs needed for maintaining, designing, and building department facilities.

### *Trustee and Benefits*

Funds passed through to entities authorized to carry out specialized program activities eligible for funding under provisions of the granting agency. This financial analysis does not carry any Trustee and Benefits resources used by the department’s Operations programs.

### *Other Costs and Timing Adjustments Across Plan Years*

Includes resources used for Operations not classified in the previous categories and addresses timing differences across plan years necessary to reconcile to available funding carried in each year of the current Highway Funding Plan.

## Funding Available for Highway Program

The Program Targets spreadsheet begins with funding targets from the Highway Funding Plan. Specifically, it requires federal funds with match by year. It also requires state funds by appropriation by year. Idaho has a reduced sliding scale match rate for interstate work of 92.27 % and for non-interstate work of 92.66%. The annual match rate for NHPP funds was obtained from the composite rate on programmed 2023 – 2028 projects.

Funds available to the State Highway System are placed into Performance Programs, which address rehabilitation and restoration of assets. Specifically, the TAMP is funded through the Pavement Preservation, Pavement Restoration, Bridge Preservation, and Bridge Restoration Programs. Capacity projects sometimes have a reconstruction component to existing lanes which are also funds available to the TAMP.

Since ITS recently began its FY 2023 – 2029 Program Update, the annual targets for these programs were used in the TAMP. Each spring, the Transportation Board reviews pavement and

bridge conditions to determine funding targets for Pavements vs. Bridges vs. Safety & Capacity. Similarly, the projects programmed in FY 2023 – 2028 were used to estimate how much of these funds are used on the NHS, including interstate, as opposed to state highways

## Funds not used for State Highway System State of Good Repair

The HFP includes many programs that are not intended to address the “State of Good Repair” on the state highway system. These programs are described in this section.

### *Highway / MPO Planning*

The purpose of the Metropolitan Planning Program is to fund planning for Idaho’s five metropolitan planning organizations in order to establish a cooperative, continuous, and comprehensive framework for making transportation investment decisions and to carry out transportation planning activities throughout the State.

### *Transportation Alternatives*

The purpose of the Transportation Alternatives Program (TAP) is to provide funding for programs and projects defined as transportation alternatives, including on and off-road pedestrian and bicycle facilities, infrastructure projects for improving non-driver access to public transportation and enhanced mobility, community improvement activities, and environmental mitigation; recreational trail program projects; safe routes to school projects; and projects for the planning, design, or construction of boulevards and other roadways largely in the right-of-way of former Interstate System routes or other divided highways.

### *Recreational Trails*

Apportionments are transferred to the Department of Parks and Recreation for their administration of the Recreational trails program projects.

### *Surface Transportation - Local Programs*

The purpose of the STP-Local Urban Program is to ensure that local federal-aid routes within urban areas (population 5,000 to 200,000) are in “Good” condition and unrestricted. Projects within this program should preserve and improve the conditions of the local federal-aid route as well as encourage and promote the safe and efficient management, operation, and development of the transportation systems to serve the mobility needs of people and foster economic growth and development.

### *Local/Off system Bridge*

The purpose of the Bridge Off-System Program is to ensure that local bridges off the federal aid system are in “Good” condition and unrestricted.

### *Railroad Crossing*

The purpose of the Rail-Highway Crossing Program is to enhance safety at Idaho’s public railroad-highway crossings, provide/encourage rail safety education, and fulfill federal rail reporting requirements.

### *Local Safety*

The purpose of the Local Highway Safety Improvement Program (LHSIP) is to work towards the elimination of fatal and serious injury crashes on the local roadway system in Idaho. The Local Highway Technical Assistance Council (LHTAC), through an application process, selects highway safety improvement projects for submission into the Program in each ITD District. The selected projects are reviewed, verified and justified for

compliance with funding regulations prior to inclusion into the Local Highway Safety Improvement Program (HSIP) portion of the Idaho Transportation Investment Program (ITIP).

#### *Local Participating*

Local public agencies may contribute funds in excess of the required match on federal projects or choose to contribute to state-funded projects. These are termed Local Participating funds.

#### *Local Non-Participating*

There may be some costs on a local project which the FHWA cannot or will not reimburse based upon a certain rule or regulation. These funds do not participate in the established match arrangement so are termed Local Non-Participating funds.

#### *Local Match*

Local funds required as the match for Federal funds on a local project.

#### *GARVEE (Expansion)*

The 2017 Idaho Legislature authorized the issuance of up to \$300 million in GARVEE bonds. These bonds were used to fund highway projects.

#### *GARVEE Bond Debt Service \**

The estimated debt service on \$300 million in additional bonds is approximately \$24 million annually. In combination with the \$56.7 million in existing debt service, the total annual debt service, including \$300 million of additional bonds, would be approximately \$80.7 million (\$74.5 million federal funds and \$6.2 million state matching funds).

#### *SIPF – Local*

In 2017, the Legislature extended General Fund Surplus transfers by two years, directing them to the Strategic Initiatives Program fund and authorized a distribution of the fund with 60% to ITD and 40% to local highway jurisdictions administered by the Local Highway Technical Assistance Council (LHTAC).

#### *SIPF - Child Pedestrian Safety*

The 2017 Legislature also added a category to the Strategic Initiatives Program Fund relating to child pedestrian safety on the state and local systems.

## Funding Available for Transportation Asset Management

The funds remaining after addressing the department's operating needs and funding the programs not used for state highway system State of Good Repair are available for maintenance of the State Highway System which includes infrastructure included in the TAMP. This section describes the programs dedicated to these assets.

#### *Pavement Preservation*

The purpose of the Pavement Preservation Program is to employ a planned strategy of cost-effective treatments to the surface of a structurally sound roadway that preserves the system, retards future deterioration, and maintains or improves the functional condition without substantially increasing structural capacity. Within this funding category, the specific work type allowed is preservation.

### *Pavement Restoration*

The purpose of the Restoration Program is to fund pavement projects that are more extensive than pavement preventative maintenance. These structural enhancements are used to extend the service life of an existing pavement and/or improve its load carrying capacity or completely rebuild a pavement structure. Restoration of other assets and traffic operation projects are also placed in this program. Within this funding category all five work types (e.g., Maintenance, Initial Construction, Reconstruction, Rehabilitation, and Preservation) are allowed.

### *Bridge Preservation*

The purpose of the Bridge Preservation Program is to ensure that Idaho's state highway system bridge assets are in "Good" repair and unrestricted. Within this funding category, the specific work type allowed is preservation.

### *Bridge Restoration*

The purpose of the Bridge Restoration Program is to ensure that Idaho's state highway system bridge assets are in "Good" repair and unrestricted. Within this funding category all five work types (Initial Construction, Reconstruction, Rehabilitation, Preservation and Maintenance) are allowed.

### *Safety & Capacity*

The purpose of the Safety and Capacity (S&C) Program is to ensure that ITD's state highway system is reliable and unrestricted, provides a means to invest in economic opportunities, and applies Idaho's Highway Safety Improvement Program (HSIP) to advance the objectives and goals of ITD's Strategic Plan. The Safety and Capacity program determines project prioritization to using funds from designated funding sources.

### *Transportation Expansion and Congestion Mitigation:*

The purpose of the TECM Program is to identify projects that will use direct-pay funds and bond proceeds to address and mitigate transportation congestion, which may include mitigation of traffic times, improvement to traffic flow and mitigation of traffic congestion. Projects are selected by the Idaho Transportation Board in accordance with Idaho Code § 40-720.

The following tables show the expected revenues and expected expenditures or obligations. They form the "sources and uses" component of the asset management financial plan. The first three tables show expected revenues, or the sources. The last three show the expenditures/obligations, or the uses.

Table 7-1 summarizes the expected state revenues and their sources for ITD from 2022-2031. As can be seen, the Highway Distribution Account, which contains state motor fuel taxes and fees, provides the largest source of ITD's state revenue. In

addition, as can be seen, some state funds are dedicated for specific programs, such as Transportation Expansion and Congestion Mitigation, and are not available for asset management purposes. All figures represent millions of dollars.

Table 7-1: Forecasted State Revenue Sources

**ITD Funding and Use Summary (\$ in Millions, rounded, 2022 dollars)**

| Highway - State                                       | FY2022         | FY2023         | FY2024         | FY2025         | FY2026         | FY2027         | FY2028         | FY2039         | FY2030         | FY2031         | 10-Yr Total      |
|---|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|------------------|
| <b>Anticipated State Funding</b>                      |                |                |                |                |                |                |                |                |                |                |                  |
| Beginning Cash Balance                                |                | 37.2           | 25.4           | -              | -              | -              | -              | -              | -              | -              | 62.6             |
| Highway Distribution Account <sup>1</sup>             | 245.0          | 247.4          | 252.0          | 257.1          | 261.7          | 263.2          | 265.8          | 268.5          | 271.2          | 273.9          | 2,605.8          |
| Ethanol Exemption <sup>1</sup>                        | 20.0           | 20.4           | 20.6           | 20.8           | 20.9           | 21.2           | 21.4           | 21.6           | 21.8           | 22.1           | 210.8            |
| New User Revenue <sup>1</sup>                         | 75.0           | 75.0           | 76.1           | 77.0           | 78.0           | 78.5           | 79.3           | 80.1           | 80.9           | 81.7           | 781.5            |
| State Highway Account Misc Revenue <sup>2</sup>       | 39.0           | 39.1           | 39.0           | 39.7           | 38.8           | 38.9           | 38.9           | 38.9           | 38.9           | 38.9           | 390.1            |
| TECM  | 62.3           | 177.0          | 60.0           | 45.0           | 30.0           | 15.0           | -              | -              | -              | -              | 389.3            |
| TECM Bond Proceeds, Authorized in 2021                | -              | 216.0          | -              | -              | -              | -              | -              | -              | -              | -              | 216.0            |
| TECM Debt Service                                     | -              | 3.0            | 20.0           | 35.0           | 50.0           | 65.0           | 80.0           | 80.0           | 80.0           | 80.0           | 493.0            |
| Strategic Initiative Program Fund (SIPF) <sup>3</sup> | 73.7           | 138.0          | 120.0          | 120.0          | 120.0          | 120.0          | 120.0          | 120.0          | 120.0          | 120.0          | 1,171.7          |
| Cigarette Tax Revenue for Debt Service <sup>4</sup>   | 4.7            | 4.7            | 4.7            | 4.7            | 4.7            | 4.7            | 4.7            | 4.7            | 4.7            | 4.7            | 47.0             |
| <b>Total State Highway Funding Sources</b>            | <b>\$519.6</b> | <b>\$957.8</b> | <b>\$617.8</b> | <b>\$599.3</b> | <b>\$604.1</b> | <b>\$606.5</b> | <b>\$610.1</b> | <b>\$613.8</b> | <b>\$617.5</b> | <b>\$621.2</b> | <b>\$6,367.8</b> |

Table 7-2 illustrates the Federal revenues and their sources expected for 2022-2031. As with the State funds, not all Federal revenues are available for asset management purposes. As can be seen, much of the Surface Transportation Block Grant (STBG) funds are intended for urban areas, or for rural

programs. Also, some are set aside for specific purposes such as Transportation Alternatives that fund projects such as bike paths. CMAQ funds are congestion mitigation/air quality funds that only can be used for congestion relief or transit projects.

Table 7-2: Forecasted Federal Revenue Sources

**FY 2022 - 2031 Proposed ITD Ten-Year Transportation Plan  
ITD Funding & Use Summary (\$ in Millions, rounded, 2022 dollars)**

| Highway - Federal                              | FY2022 | FY2023 | FY2024 | FY2025 | FY2026 | FY2027 | FY2028 | FY2029 | FY2030 | FY2031 | 10-Yr Total    |
|--|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|----------------|
| <b>Anticipated Federal Highway Funding</b>     |        |        |        |        |        |        |        |        |        |        |                |
| National Freight Program                       | 9.7    | 9.9    | 10.1   | 10.3   | 10.5   | 10.5   | 10.5   | 10.5   | 10.5   | 10.5   | <b>103.2</b>   |
| National Highway Performance (NHPP)            | 204.1  | 208.2  | 212.3  | 216.6  | 220.9  | 220.9  | 220.9  | 220.9  | 220.9  | 220.9  | <b>2,166.5</b> |
| STBG - State FLEX                              | 35.5   | 36.3   | 37.2   | 38.0   | 38.9   | 38.9   | 38.9   | 38.9   | 38.9   | 38.9   | <b>380.1</b>   |
| Highway Infrastructure - BRIDGE                | 45.0   | 45.0   | 45.0   | 45.0   | 45.0   | 45.0   | 45.0   | 45.0   | 45.0   | 45.0   | <b>450.0</b>   |
| Flexible/Restoration/Misc/Ext Alloc Prog       | 2.8    | 2.8    | 2.8    | 2.8    | 2.8    | 2.8    | 2.8    | 2.8    | 2.8    | 2.8    | <b>28.4</b>    |
| STBG Urbanized > 200k (TMA)                    | 11.1   | 11.3   | 11.5   | 11.7   | 12.0   | 12.0   | 12.0   | 12.0   | 12.0   | 12.0   | <b>117.4</b>   |
| STBG Urban < 200k                              | 14.6   | 14.3   | 14.5   | 14.8   | 15.1   | 15.1   | 15.1   | 15.1   | 15.1   | 15.1   | <b>149.1</b>   |
| STBG Small Urban                               | 7.3    | 8.1    | 8.2    | 8.4    | 8.6    | 8.6    | 8.6    | 8.6    | 8.6    | 8.6    | <b>83.4</b>    |
| STBG Rural                                     | 16.6   | 16.9   | 17.3   | 17.6   | 18.0   | 18.0   | 18.0   | 18.0   | 18.0   | 18.0   | <b>176.4</b>   |
| Off System Bridge                              | 5.0    | 5.0    | 5.0    | 5.0    | 5.0    | 5.0    | 5.0    | 5.0    | 5.0    | 5.0    | <b>50.4</b>    |
| Transportation Alternatives Urbanized > 200K   | 1.0    | 1.0    | 1.0    | 1.1    | 1.1    | 1.1    | 1.1    | 1.1    | 1.1    | 1.1    | <b>10.7</b>    |
| Transportation Alternatives Urban 50K-200K     | 1.3    | 1.3    | 1.3    | 1.4    | 1.4    | 1.4    | 1.4    | 1.4    | 1.4    | 1.4    | <b>13.6</b>    |
| Transportation Alternatives Small Urban 5K-50K | 0.7    | 0.7    | 0.7    | 0.8    | 0.8    | 0.8    | 0.8    | 0.8    | 0.8    | 0.8    | <b>7.6</b>     |

| Highway - Federal                          | FY2022         | FY2023         | FY2024         | FY2025         | FY2026         | FY2027         | FY2028         | FY2029         | FY2030         | FY2031         | 10-Yr Total      |
|--|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|------------------|
| Transportation Alternatives Rural under 5K | 1.5            | 1.5            | 1.6            | 1.6            | 1.6            | 1.6            | 1.6            | 1.6            | 1.6            | 1.6            | 16.1             |
| Transportation Alternatives Flex           | 3.1            | 3.2            | 3.3            | 3.3            | 3.4            | 3.4            | 3.4            | 3.4            | 3.4            | 3.4            | 33.3             |
| Carbon Reduction Urbanized > 200K          | 1.3            | 1.3            | 1.4            | 1.4            | 1.4            | 1.4            | 1.4            | 1.4            | 1.4            | 1.4            | 13.9             |
| Carbon Reduction Urban 50K-200K            | 1.7            | 1.7            | 1.7            | 1.8            | 1.8            | 1.8            | 1.8            | 1.8            | 1.8            | 1.8            | 17.6             |
| Carbon Reduction Small Urban 5K-50K        | 0.9            | 1.0            | 1.0            | 1.0            | 1.0            | 1.0            | 1.0            | 1.0            | 1.0            | 1.0            | 10.0             |
| Carbon Reduction Rural under 5K            | 2.0            | 2.0            | 2.1            | 2.1            | 2.1            | 2.1            | 2.1            | 2.1            | 2.1            | 2.1            | 20.9             |
| Carbon Reduction Flex                      | 3.2            | 3.2            | 3.3            | 3.4            | 3.4            | 3.4            | 3.4            | 3.4            | 3.4            | 3.4            | 33.6             |
| Highway Safety Improvement Prog            | 21.3           | 21.7           | 22.2           | 22.7           | 23.1           | 23.1           | 23.1           | 23.1           | 23.1           | 23.1           | 226.7            |
| Rail-Highway Crossings                     | 2.0            | 2.0            | 2.0            | 2.0            | 2.0            | 2.0            | 2.0            | 2.0            | 2.0            | 2.0            | 19.6             |
| CMAQ                                       | 13.7           | 14.0           | 14.2           | 14.5           | 14.8           | 14.8           | 14.8           | 14.8           | 14.8           | 14.8           | 145.3            |
| Metro Planning                             | 2.3            | 2.2            | 2.2            | 2.3            | 2.3            | 2.3            | 2.3            | 2.3            | 2.3            | 2.3            | 22.8             |
| SPR  | 7.1            | 7.3            | 7.4            | 7.5            | 7.7            | 7.7            | 7.7            | 7.7            | 7.7            | 7.7            | 75.5             |
| PROTECT Program                            | 10.3           | 10.5           | 10.7           | 10.9           | 11.1           | 11.1           | 11.1           | 11.1           | 11.1           | 11.1           | 109.2            |
| Recreational Trails                        | 1.7            | 1.7            | 1.7            | 1.7            | 1.7            | 1.7            | 1.7            | 1.7            | 1.7            | 1.7            | 17.1             |
| Electric Vehicle Infrastructure            | 4.4            | 6.4            | 6.4            | 6.4            | 6.4            | 6.4            | 6.4            | 6.4            | 6.4            | 6.4            | 61.7             |
| <b>Total Federal Funding Sources</b>       | <b>\$431.0</b> | <b>\$440.4</b> | <b>\$448.2</b> | <b>\$456.0</b> | <b>\$464.1</b> | <b>\$464.1</b> | <b>\$464.1</b> | <b>\$464.1</b> | <b>\$464.1</b> | <b>\$464.1</b> | <b>\$4,560.2</b> |



Table 7-3 includes the expected local funds for the 10-years of the plan. Local funds are provided as a match to the Federal-aid funds used by local governments. These funds are seldom applied to ITD asset management projects. Usually, local matches are provided only when a local government accesses Federal-aid funds for a local bridge, pavement, or capacity project off the state highway system.

At the bottom of Table 7-3 is a summary of all expected revenues from State, Federal, and local sources. As can be seen at the far-right bottom row, a total of \$11.022 billion is expected to be available from all sources for the years 2022-2031.

Table 7-3: Forecasted Local Revenue Sources Plus Summary of All Sources

**ITD Funding & Use Summary (\$ in Millions, rounded, 2022 dollars)**

| Highway - Local                          | FY2022       | FY2023         | FY2024         | FY2025         | FY2026         | FY2027         | FY2028         | FY2029         | FY2030         | FY2031         | 10-Yr Total     |
|--|--------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|-----------------|
| <b>Anticipated Local Highway Funding</b> |              |                |                |                |                |                |                |                |                |                |                 |
| Local Participating                      | 0.4          | 0.4            | 0.4            | 0.4            | 0.4            | 0.4            | 0.4            | 0.4            | 0.4            | 0.4            | <b>3.7</b>      |
| Local Non-Participating                  | 0.0          | 0.0            | 0.0            | 0.0            | 0.0            | 0.0            | 0.0            | 0.0            | 0.0            | 0.0            | <b>0.0</b>      |
| Local Match                              | 8.3          | 8.3            | 9.0            | 9.1            | 9.2            | 9.2            | 9.2            | 9.2            | 9.2            | 9.2            | <b>90.2</b>     |
| <b>Total Local Funding Sources</b>       | <b>\$8.7</b> | <b>\$8.7</b>   | <b>\$9.3</b>   | <b>\$9.5</b>   | <b>\$9.6</b>   | <b>\$9.6</b>   | <b>\$9.6</b>   | <b>\$9.6</b>   | <b>\$9.6</b>   | <b>\$9.6</b>   | <b>\$93.9</b>   |
| <b>Total Funding Sources</b>             | <b>\$959</b> | <b>\$1,407</b> | <b>\$1,075</b> | <b>\$1,065</b> | <b>\$1,078</b> | <b>\$1,080</b> | <b>\$1,084</b> | <b>\$1,088</b> | <b>\$1,091</b> | <b>\$1,095</b> | <b>\$11,022</b> |

**Notes: Funding Sources**

1. 1% increase out years
2. Flat-lined at FY 2027
3. Anticipate ongoing but authorization is year by year
4. Previously had -7% growth rate after forecast ended, no longer factored at that rate



Immediately below, Table 7-4 shows operational costs that are expected to be incurred between 2022 and 2031. These funds “come off the top” before revenues are made available for asset management purposes. These represent the essential expenditures needed for basic functions such as paying salaries,

operating snowplows, maintaining garages and rest areas, paying for highway lighting, and other core functions. Total operational costs equal an estimated \$2.995 billion for the 10 years.

Table 7-4: Department Operations Expenditures and Remaining Available Revenues

**FY 2022 - 2031 Proposed ITD Ten-Year Transportation Plan  
ITD Funding & Use Summary (\$ in Millions, rounded, 2022 dollars)**

| Department Operations                               | FY2022       | FY2023       | FY2024       | FY2025       | FY2026       | FY2027       | FY2028       | FY2029       | FY2030       | FY2031       | 10-Yr Total     |
|---|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|-----------------|
| Personnel   | 130          | 132          | 137          | 141          | 146          | 148          | 150          | 151          | 153          | 154          | 1,443           |
| Operating Expenses                                  | 83           | 86           | 83           | 83           | 83           | 84           | 84           | 84           | 85           | 85           | 841             |
| Equipment   | 36           | 36           | 59           | 36           | 36           | 36           | 36           | 36           | 36           | 36           | 382             |
| Capital Facilities                                  | 10           | 23           | 10           | 10           | 10           | 10           | 10           | 10           | 10           | 10           | 111             |
| Trustee and Benefits                                | 21           | 29           | 21           | 21           | 21           | 21           | 21           | 21           | 21           | 21           | 218             |
| Other Costs and Timing Adjustment Across Plan Years |              |              |              |              |              |              |              |              |              |              | 0               |
| <b>Total Department Operations</b>                  | <b>\$280</b> | <b>\$306</b> | <b>\$310</b> | <b>\$291</b> | <b>\$296</b> | <b>\$299</b> | <b>\$301</b> | <b>\$302</b> | <b>\$305</b> | <b>\$306</b> | <b>\$ 2,995</b> |



When the \$2.995 billion in operating costs are subtracted from the \$11.022 billion in expected revenue, then \$8.027 billion remain for the highway program. Of the \$8.027 billion, \$7.704 billion is available for basic highway purposes. To that is added about \$323 million in funds for specific purposes. That includes \$6 million in local funds to match projects and \$200 million in the TECM bonds the legislature directs to capacity projects. In addition, \$117 million is provided for preliminary engineering,

which generally is project design, and construction engineering, which involves oversight and inspection of projects during construction. ITD also participates in numerous discretionary funding opportunities, but these are not included here due to their unpredictable nature. These funds are spent according to the terms by which they are awarded, so a grant to replace a poor NHS bridge is still spent replacing a poor bridge, which will improve the NHS bridge performance measure.

Table 7-5: Funding Available after Operation Costs are Deducted

**FY 2022 - 2031 Proposed ITD Ten-Year Transportation Plan  
ITD Funding & Use Summary (\$ in Millions, rounded, 2022 dollars)**

| Funding Available for Program                                   | FY2022       | FY2023         | FY2024       | FY2025       | FY2026       | FY2027       | FY2028       | FY2029       | FY2030       | FY2031       | 10-Yr Total    |
|---|--------------|----------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|----------------|
| Highway Funding Plan (Adjusted with Match)                      | 515          | 914            | 777          | 776          | 786          | 785          | 787          | 788          | 788          | 788          | 7,704          |
| Programmed Local Participating in excess of annual HFP estimate | 3            | 2              | 1            | 1            | -            | -            | -            | -            | -            | -            | 6              |
| Programmed Local Non-Participating                              | -            | -              | -            | -            | -            | -            | -            | -            | -            | -            | -              |
| TECM  |              | 200            |              |              |              |              |              | -            | -            | -            | 200            |
| PE & CE for State Funded Program (STFO)                         | 15           | 27             | 13           | 11           | 10           | 8            | 8            | 8            | 8            | 8            | 117            |
| <b>Total Funding Available for Program</b>                      | <b>\$532</b> | <b>\$1,142</b> | <b>\$790</b> | <b>\$788</b> | <b>\$796</b> | <b>\$794</b> | <b>\$795</b> | <b>\$797</b> | <b>\$797</b> | <b>\$797</b> | <b>\$8,027</b> |



Table 7-6 shows \$4.198 billion is expected to be allocated for asset management and safety and capacity programs between FY2022 – FY2031. An estimated \$2.899 billion is expected to be

obligated on basic pavement and bridge programs. That represents about 26% of the total revenue as shown in Table 7-3.

Table 7-6: Funds Programed for Asset Management, Safety and Capacity Projects

**FY 2022 - 2031 Proposed ITD Ten-Year Transportation Plan  
ITD Funding & Use Summary (\$ in Millions, rounded, 2022 dollars)**

| Funding for Transportation        | FY2022       | FY2023       | FY2024       | FY2025       | FY2026       | FY2027       | FY2028       | FY2029       | FY2030       | FY2031       | 10 Yr Total    |
|-----------------------------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|----------------|
| Pavement Funding                  | 313          | 152          | 200          | 198          | 241          | 228          | 171          | 145          | 145          | 145          | 1,938          |
| Bridge Funding                    | 80           | 80           | 100          | 100          | 100          | 100          | 100          | 100          | 100          | 100          | 960            |
| Supporting Infrastructure Assets  | 7            | 7            | 15           | 15           | 15           | 15           | 15           | 15           | 15           | 15           | 132            |
| Safety & Capacity                 | 60           | 60           | 60           | 60           | 60           | 60           | 60           | 60           | 60           | 60           | 600            |
| Freight (x 30% for SHS)           | 3            | 3            | 3            | 3            | 3            | 3            | 3            | 3            | 3            | 3            | 34             |
| Carbon (x 100% for SHS)           | 3            | 3            | 4            | 4            | 4            | 4            | 4            | 4            | 4            | 4            | 36             |
| Protect                           | 11           | 11           | 12           | 12           | 12           | 12           | 12           | 12           | 12           | 12           | 118            |
| System Support                    | 7            | 7            | 7            | 7            | 7            | 7            | 7            | 7            | 7            | 7            | 65             |
| Board Unallocated                 | 10           | 10           | 10           | 10           | 10           | 10           | 10           | 10           | 10           | 10           | 100            |
| TECM                              |              | 215          |              |              |              |              |              |              |              |              | 215            |
| <b>Funding for Transportation</b> | <b>\$494</b> | <b>\$548</b> | <b>\$410</b> | <b>\$408</b> | <b>\$452</b> | <b>\$438</b> | <b>\$381</b> | <b>\$355</b> | <b>\$355</b> | <b>\$355</b> | <b>\$4,197</b> |

Table 7-7 provides a high-level summary of all the preceding tables. Out of \$11.0 billion in revenue, 28% goes to operations, 10% to non-asset management programs such as highway safety and local programs, 34% goes to other programs and costs such as transportation alternatives, preconstruction costs, railroad crossings, SPR, etc., 2% goes to the TECM program

which leaves 26% expected to be available to maintain the bridges and pavements on the State Highway System. The breakout of funding by NHS and non-NHS will be provided in Chapter 8, Investment Strategies as the PMS and BMS analysis includes recommended funding levels by work type for both systems.

Table 7-7: Summary of Revenue and Expenditures/Obligations

| Total Ten-Year Revenue and Allocations                | Percent of Total |     |
|---|------------------|-----|
| <b>Total Revenue (billions)</b>                       | <b>\$11.02</b>   |     |
| Operations, Personnel, Equipment                      | \$3.0            | 28% |
| Safety, Local and Other Non-Asset Management Programs | \$1.1            | 10% |
| Other Programs and Costs (TA, PE/CE, RR SPR, etc.)    | \$3.8            | 34% |
| TECM Program  | \$0.2            | 2%  |
| Pavement and Bridge Asset Management Programs         | \$2.9            | 26% |

Photo 7-2: View of ITD Highway 77



## Asset Valuation

Asset valuation is the assignment of monetary value to physical assets based upon their condition, cost to construct, age, obsolescence, and other factors. The rationale for reporting asset valuation is to ensure that investments are adequate to ensure that the public’s investment in its highway network is maintained. Highway networks generally represent a state’s largest capital investment. Investing adequately in them can ensure that future generations inherit a well-maintained system, and not a major liability that is in a state of disrepair and requires substantial investment to maintain.

ITD estimated the value of its assets for this asset management plan using the concept of Depreciated Replacement Cost. This is an accounting concept adopted in Australia and Great Britain. It seeks to estimate the value of highway assets “as is.” That is, what would it cost to replace them “in kind” to their current conditions?

### Bridge Asset Valuation

To calculate the depreciated replacement cost of ITD bridges, the analysis first estimates what it would cost to replace all of the ITD bridges. This provides an “as new” or “replacement cost” estimate of the ITD bridge assets. Using Federal Highway data on bridge size, age, condition, and cost per square foot to replace, Table 7-8 contains those estimated values.

Table 7-8: Estimated Depreciated Replacement Cost for ITD NHS Bridges.

| Depreciated Replacement Cost Exercise for Structures |                  |                 |                          |                   |                  |                         |                              |
|--|------------------|-----------------|--------------------------|-------------------|------------------|-------------------------|------------------------------|
| System   | Total Sq.Ft.     | Cost Per Sq.Ft. | Cost to Replace All      | Average Condition | As New Condition | Discounted by Condition | Depreciated Replacement Cost |
| Interstate   | 3,826,075        | \$400           | \$1,530,430,000          | 6.1               | 9                | 68%                     | \$1,040,692,400.00           |
| Non-IS NHS   | 4,577,808        | \$327           | \$11,496,943,216         | 6.1               | 9                | 68%                     | \$1,017,921,386.88           |
| <b>Total</b>   | <b>8,403,883</b> |                 | <b>\$ 13,027,373,216</b> |                   |                  |                         | <b>\$2,058,613,786.88</b>    |

The logic of the analysis follows.

- FHWA bridge data indicates that ITD owns 8.4 million square feet measured by deck area of NHS bridges of which 3.8 million square feet on the interstate.
- The replacement cost for interstate NHS bridges is \$400 per square foot and \$327 per square foot for Non-interstate NHS structures.
- Multiplying the deck square footage by the cost per square foot to replace the bridges generates a total replacement cost of \$3.0 billion to replace all of Idaho's NHS bridges.
- Bridges are rated from 0-9 with 9 representing an "as new" structure.
- The average condition of all ITD bridges is 6.1 out of the 0-9 scale.
- Dividing 6.1 by 9 equals 68%. In other words, ITD's bridges are in 68% of "as new" condition.
- Depreciating the Replacement Cost by 68%, which represents their current condition, generates a Depreciated Replacement Value of \$2.1 billion.

ITD plans to invest about \$100 million annually in bridge capital projects that include preservation, rehabilitation, and replacement. Additionally, each of the six ITD districts conducts in-house bridge maintenance, and some contract maintenance. The capital investment of \$100 million represents a considerable level of investment and will be adequate to sustain current bridge investments for the next decade. It bases this estimate on past trends, which indicate that this level has been adequate to sustain conditions. In addition, when projected over 10 years, \$1 billion will be invested in bridges, a very considerable investment that is forecasted by the ITD bridge management system to keep the NHS bridges in acceptable condition. Considering the relatively long-life of structures and slow annual deterioration, this investment is adequate to sustain asset values for the next decade. However, beyond 10 years, more of the department's large structure will surpass their fortieth year. A "wave" or "bubble" of higher bridge investment needs will occur over the next 20 years. These structures are likely to have a higher per square foot cost than the typical Idaho structure. ITD will begin planning for a long-term strategy to ensure that bridge conditions and asset values can be preserved in the decade following this asset management plan.

## NHS Pavement Asset Valuation

A similar logic was used to calculate a depreciated asset valuation for NHS pavements in Table 7-9. This calculation is

very conservative and does not include costs for right-of-way, lighting, safety elements or other costs such as design or inspection. It uses only a cost-per-lane mile estimate for pavement and multiplies it by lane miles.

Table 7-9: Depreciated Replacement Costs for ITD NHS Pavements

| Depreciated Replacement Cost Exercise for Pavements |             |                               |                           |                   |                  |                              |
|---|-------------|-------------------------------|---------------------------|-------------------|------------------|------------------------------|
| System  | Lane Miles  | Cost per Lane Mile to Replace | Pavement Replacement Cost | Average Condition | As-New Condition | Depreciated Replacement Cost |
| Interstate  | 2530        | \$2,300,000                   | \$5,819,000,000           | 87.3              | 100              | \$ 5,079,987,000             |
| Non-IS NHS  | 4797        | \$1,150,000                   | \$5,516,550,000           | 92.1              | 100              | \$ 5,080,743,000             |
| <b>Total</b>  | <b>7327</b> |                               | <b>\$11,335,550,000</b>   |                   |                  | <b>\$ 10,160,730,000</b>     |

- Idaho has 2,530 lanes miles of Interstate pavement and 4,797 lane miles of non-Interstate NHS pavement for total of 7,327 lane miles.
- ITD has generated a planning level estimate combining unit costs for urban and rural Interstate highways of \$2,300,000 per lane mile for pavement replacement. For non-interstate NHS routes used a planning level cost of \$1,150,000.
- As can be seen when the unit costs for pavement replacement are multiplied by the lane miles it generates a replacement cost of over \$11 billion for NHS pavements.
- Current conditions indicate that the average conditions of interstate pavement is approximately 87.3 and non-interstate NHS pavement is approximately 92.1.
- Using those values as percentage equivalents (0.873 and 0.921) to discount conditions, an estimated depreciated replacement cost of just over \$10 billion for NHS pavement is calculated.



## Chapter 8 – Investment Strategies

ITD deploys a systematic process to develop and annually update its investment strategies. ITD publishes the Idaho Transportation Investment Program (ITIP), which is built on the STIP but provides more detail and includes a detailed project list. The Program Update Manual for the ITIP provides the funding information and instructions necessary for the annual update. This is updated annually and approved by the board.

### Investment Strategy Requirements

FHWA requires the asset management plan to include investment strategies, which it defines as a set of strategies that result from evaluating various levels of funding to achieve State DOT targets for asset condition and system performance effectiveness at a minimum practicable cost while managing risks.

Regulations also say that states must have an investment strategy process that describes how investment strategies are influenced by:

- Performance gap analysis
- Life-cycle planning for asset classes or asset sub-groups
- Risk management analysis; and
- Anticipated available funding and estimated cost of expected future work types associated with various candidate strategies based on the financial plan.

An asset management plan shall discuss how the plan's investment strategies collectively would make or support progress toward:

- Achieving and sustaining a desired State of Good Repair over the life cycle of the assets
- Improving or preserving the condition of the assets and the performance of the NHS relating to physical assets
- Achieving the State DOT targets for asset condition and performance of the NHS, and
- Achieving the national goals for safety, relief of congestion, movement of freight and preservation or asset conditions.

The ITIP in many ways resembles the asset management financial plan that FHWA requires except that it addresses seven years and not 10. The common elements for both include:

- A multi-year estimate of revenues by revenue source
- A year-by-year allocation of funds by program
- A description of the board’s rationale for changing allocations caused by changing asset conditions or crash rates
- Although risks and gaps are not described in those terms, the ITD narrative explains how ITD and its board allocate funds to meet the transportation needs of the state. The narrative describes the funding sources, the restrictions on each source, and how allocations of the available resources are made to optimize the state’s transportation performance. Table 8-1 includes the month-by-month processes that lead to approval of the ITIP and the agency’s STIP.

Table 8-1: The ITIP Development Cycle

| ITIP Development Calendar |   |
|---------------------------|---|
| <b>January</b>            | <p>ITD publishes estimates of available funding, program descriptions, program targets, and a call for projects to MPOs, the LHTAC, and ITD’s six districts. Districts are provided in advance with ITD’s pavement-condition data and pavement management system analysis of their district conditions and recommended treatments and investment levels.</p> <p>District Offices also continually collaborate with the headquarters bridge staff to assess bridge</p> |

|                  |   |
|------------------|---|
| <b>February</b>  | conditions and identify needed bridge treatments.   |
| <b>March/May</b> | The Idaho Transportation Board reviews condition targets, progress from the past year, reviews the agency’s performance dashboard and receives project requests. It then develops a draft ITIP. |
| <b>June</b>      | The transportation board reviews the draft ITIP and approves releasing it for public review and comment.  |
| <b>July</b>      | The draft ITIP is provided for public review and comment.   |
| <b>August</b>    | ITD staff develops a draft final ITIP incorporating the public comments.  |
| <b>September</b> | ITD submits its recommended ITIP to the board.  |
| <b>November</b>  | The board approves submitting the State Transportation Improvement Program (STIP) to FHWA for approval, and the STIP incorporates the first four years of the ITIP.                             |
| <b>December</b>  | FHWA and the Federal Transit Administration approve the STIP.   |
| <b>Ongoing</b>   | The ITD obtains input from citizens, elected officials, tribal governments, state and Federal agencies, MPOs, the LHTAC, and other interested parties.  |

ITD's investment strategy process satisfies the Federal requirements, although the ITIP process predates the Federal requirements by many years. This section examines each Federal requirement and how it is addressed.

### **Performance Gap Analysis**

ITD staff and the Idaho Transportation Board review gaps in performance annually as part of the process for developing the ITIP, which includes the investment strategies. ITD regularly updates its performance dashboard and the transportation board reviews the results. The performance reports include reviews of trends such as bridge and pavement conditions and crash rates.

The review also includes consideration of sub-network changes such as changes in the six districts. Pavements are ranked by three criteria, cracking, International Roughness Index (IRI), and rutting.

As reported in Chapter 2, ITD's Interstate Highway System conditions are much better than the Federal maximum Poor percentage permitted. While the Federal maximum amount of "Poor" Interstate pavement allowed is 5%, ITD has only 0.3% "Poor" Interstate pavements, and only 0.7% of the non-interstate NHS. Only 3.5% of NHS bridge deck area is "Poor" compared to the allowable maximum of 10%.

In addition to evaluating the physical condition and gaps of bridge and pavement assets, as discussed in Chapter 4, ITD maintains programs designed to analyze and produce projects for freight, congestion mitigation, and safety. Selected projects produced by those programs produce impacts to the material condition of bridges and pavements. Those projects are

programmed into and considered by both TAMS and BrM during analysis.

### **Life-Cycle Planning Influence**

ITD's allocation of funds to bridges and pavements are also influenced by life-cycle planning analysis. Chapter 5 described in detail ITD's pavement management model. The model is run annually with updated pavement condition data. Model runs produce recommended statewide and district-by-district pavement programs based upon a mix of treatments to extend the life of pavements. The amounts needed to sustain pavements are the basis for the ITD staff's recommended pavement program funding levels that are presented to the Transportation Board.

Once funds are allocated to the districts, the districts develop their pavement programs. They base their program upon both the pavement model recommendations as well as their field observations and the need to coordinate the timing of projects with other projects on their local networks. The pavement management staff updates the candidate projects with the programmed projects, then re-runs the pavement model to update the expected system performance.

Bridges are selected based upon the engineering analysis of the headquarters and the districts who jointly develop a projects list. The bridge program includes a balanced mix of bridge replacement, rehabilitation, preservation, and maintenance based upon lifecycle principles. ITD extends the life of its structures as far as economically feasible through this mix of treatments.

Life-cycle considerations are also seen in the program allocations. Specific line items are included in the ITIP to fund both pavement and bridge preservation as well as bridge and pavement restoration. These funding splits provide the districts revenues specifically dedicated to preservation, which they can use to extend the life of pavements and bridges. Additionally, district maintenance crews perform regular bridge and pavement maintenance, which also extends the life of the assets.

### **Risk Analysis**

ITD strategies are also driven by the need to reduce threats to asset conditions and the performance of the highway system. The highest ranked risks in the risk register are reflected in the investments and strategies undertaken by the department. For example, one of the highest ranked risks is that if programming decisions are dictated by the Idaho Legislature and do not reflect asset management priorities then the department may not be able to sustain adequate asset investment levels. To respond to this risk, ITD identified the need to urge legislators to continue giving high priority to ITD's recommended investment levels for bridges and pavements.

Another highly ranked risk-mitigation strategy is to continue investing in bridge maintenance crews to ensure adequate maintenance of structures. An opportunity is the potential benefits if the department further improves its pavement management system, which it intends to do.

Several of the risks to asset conditions that were identified were ranked as low because the department is committed to asset management. For example, the risk of ITD de-emphasizing asset management was rated as low because of the

widespread commitment to asset management in the department.

One long-term risk that was identified and which will be addressed is the need to develop a long-term plan for managing the department's largest structures. Although these structures generally are in "Good" condition now, they are aging and will require significant investment over the next two decades. To respond to the risk of declining conditions among the largest structures, ITD has developed a multi-decade plan for rehabilitating or replacing its largest structures.

### **Funding Allocations and Overall Tradeoff Analysis Strategy**

Over the years, there have been many forces guiding how ITD would allocate funding between bridges, pavements, and other initiatives. In recent years, this question has received more analytical attention. ITD's method of tradeoff analysis starts with modeling of bridges and pavements at the system level. Using the individual asset management systems, multiple scenarios are run, each one representing a given funding level. The scenarios are set up to maximize system benefit at minimum cost. This analysis results in the creation of an optimal portfolio of projects for each funding scenario considered. ITD then captures the system condition, e.g., percent of pavement in good or fair condition, associated with a modeled year and funding level.

In any given year, the projected required funding level to meet all state targets is often larger than the real funding level available. In those cases, projects are considered individually



and removed from both the bridges and pavement programs until a balanced solution can be reached.

The following investment strategies for both pavements and bridge are noted because they result from evaluating various levels of funding to achieve State DOT targets for asset condition and system performance effectiveness at a minimum practicable cost while managing risks.

### NHS Pavement Investment and Performance

ITD estimates it will allocate a total of \$1.94 billion between 2022 and 2031 for pavement projects, including Interstate, Non-Interstate NHS and SHS. The ITD TAMS is used to assist in programming and modeling the performance of budget allocations for Pavements, including the asset condition impact of projects selected for *non-asset* condition reasons such as resiliency, congestion, freight, or safety purposes.

Analyses are conducted by:

- 1) Running a multi-Constraint Optimization Analysis of budgets using ITD TAMS Management Sections (ITD typical project lengths) and optimizing the cost-benefit for those sections.
  - a. Years 1-7 are frozen as they represent the ITD commitment to the public to complete projects.
- 2) Taking the results of this initial analysis and executing an analysis that estimates the impact of the Step 1 Master Work Program (MWP) against the 1/10<sup>th</sup> Mile Map-21 Analysis Sections to generate NHS results.
- 3) For the final 3 years of the analysis, 3 different budgets were floated to allow the Pavement Management System to select candidates:

- a. \$115 million/year for 10 years (-\$30M)
  - b. \$145 million/year for 10 years (typical)
  - c. \$175 million/year for 10 years (+\$30M)
- 4) Generate Good/Fair/Poor statistics for the MAP21 statistics from these analyses and to report them out using a report built in TAMS.

The output of this process facilitates ITD assessing NHS performance across various investment levels. To be clear, the investment level is forecasted across the entire SHS and the results are then extracted for each sub-network.

Figure Figure 8-1 shows the 10-year forecast of “Good” and “Poor” performance of the interstate for ITD investment levels of \$115/\$145/\$175 million (for the last three years of the 10-year analysis) across the network. Table 8-2 summarizes the budgets used in the pavement analysis. Years 1-7 were fixed based on the ITD work plan. The final 3 years were varied as noted above and shown in Table 8-2.

Table 8-2: Budgets used for Pavement Analysis

| Analysis Year | Budget \$M      |
|---------------|-----------------|
| <b>FY2022</b> | 312.87          |
| <b>FY2023</b> | 151.89          |
| <b>FY2024</b> | 200.18          |
| <b>FY2025</b> | 198.23          |
| <b>FY2026</b> | 241.24          |
| <b>FY2027</b> | 227.90          |
| <b>FY2028</b> | 170.80          |
| <b>FY2029</b> | 115 / 145 / 175 |
| <b>FY2030</b> | 115 / 145 / 175 |
| <b>FY2031</b> | 115 / 145 / 175 |

The current 7-year workplan indicates a slow decrease in Interstate pavement condition over several years. As shown, in Figure 8-1, a future investment of \$145 million in the SHS is enough to reach a % “Good” target for MAP21 metrics of 50 for the Interstate NHS routes by 2030. For the \$115 million funding level, the forecast shows achieving 50% “Good” performance right at the end of the 10-years analysis period. For \$175 million funding level, 50% is achieved earlier than the current funding level. While decreasing over time, Interstate pavement performance does stay slightly above the ITD specified target of 35% “Good” pavement. In the later years, as additional optimization comes into play, performance picks up and exceeds the target. It is important to note that regardless of the funding level, it is forecasted that ITD interstate performance will stay well below the 4% threshold for percent “Poor” interstate pavement, never exceeding 1%.

Figure 8-1: Interstate NHS - Condition vs Targets

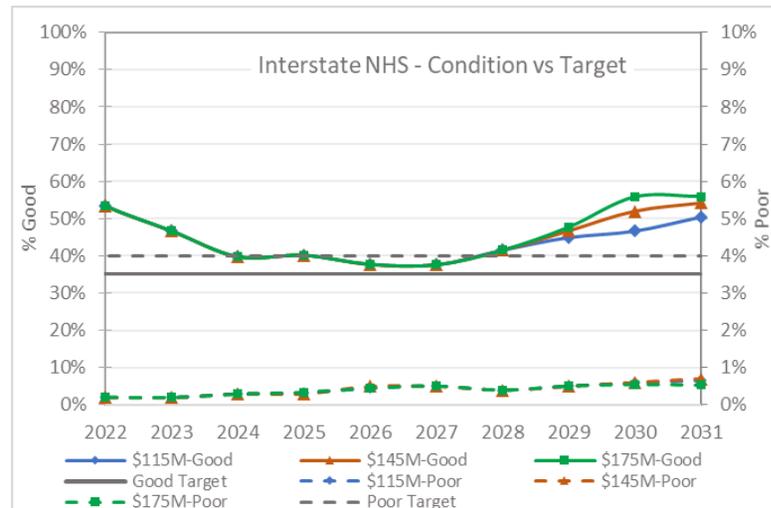


Figure 8-2 shows the NHS Non-Interstate performance for the same investment levels. It is interesting to note that in years 2023 through 2025, the percentage of “Good” pavement falls off notably but does stay just above the selected ITD goal of 20% of pavements in “Good” condition. Similarly, to Interstate Pavements, as funding flexibility increases in 2029, the percentage of “Good” pavements begins to rapidly increase, exceeding 50% “Good” by the end of the analysis for both the \$145 million and \$160 million funding levels. Regardless of the funding level, it is forecasted that ITD will remain *well below* the “Poor” pavement performance threshold of eight percent. As discussed in Chapter 5, the starting point for analysis is output from TAMS, but local conditions impact the final selection of treatments by ITD districts.

Figure 8-2: Non-Interstate NHS - Conditions vs Target

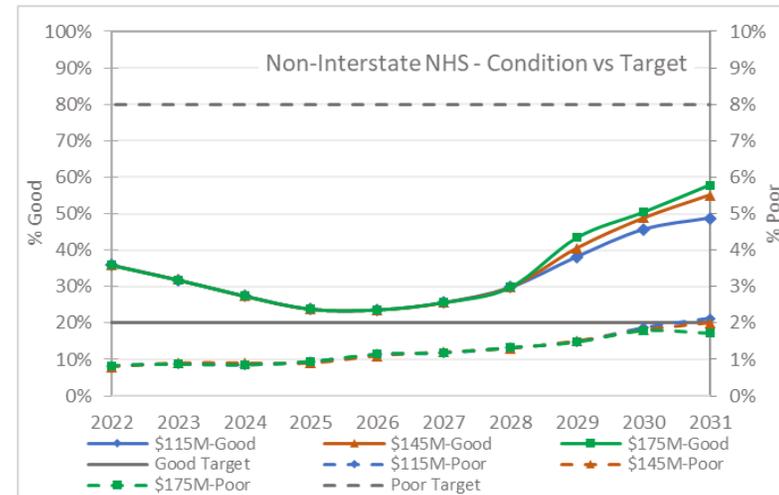


Figure 8-3 shows the total funding by work type as selected by the analysis on the entire highway system, including non-NHS routes. Note that Years 1-7 are pre-programmed as part of the ITIP process and based on past analysis and programming efforts. The main item to note is that the 7-year program is heavily geared towards rehabilitation – projects that are correcting major deficiencies. This approach moves the condition of poor condition sections upward. However, as less preservation is carried out, additional sections of pavement are likely to fall from good to fair. In years 8-10, the TAMS optimization engine is choosing primarily preservation activities – which would include thin overlays and chip seals.

Figure 8-3: Budget by Work Type – State Highway System

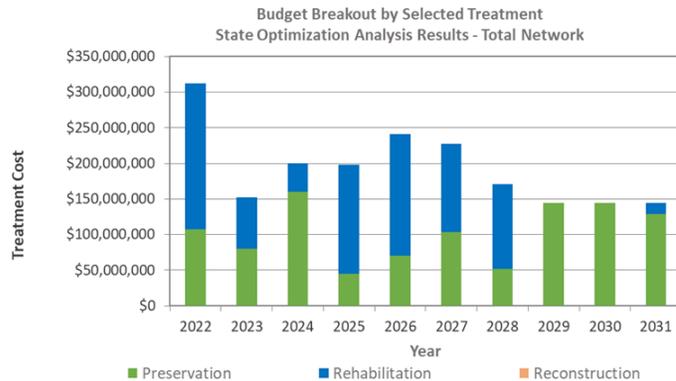
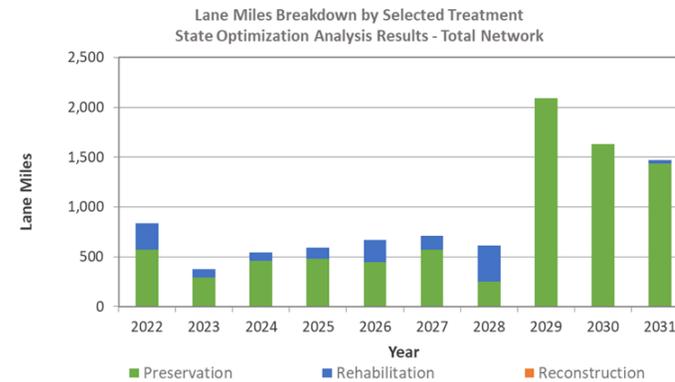


Figure 8-4 translates the expenditures into lane-miles paved. It becomes clear why a rapid uptick occurs in the percent “Good” performance in the last 3 years of the analysis in both Figure 8-1 and Figure 8-2: Significantly more miles are recommended for paving using preservation treatments. Preservation is

notably less expensive than rehabilitation, and thus more miles can be treated at a given investment level.

Figure 8-4: SHS Lane Miles Paved by Work Type



These results indicate that further exploration into fully using the capabilities of TAMS to optimize investments is warranted. Further study on the use of preservation vs rehabilitation strategies should be undertaken to achieve an optimal balance. Figure 8-5 through Figure 8-8 break out recommended expenditures and lane-miles treated by Interstate and non-Interstate NHS categories. It can be noted that the interstates have a focus on rehabilitation activities during the 7-year ITIP budget period.

Appendix A contains tabular summaries of analysis results. Appendix A also summarizes estimates for New Construction costs for TECM as well as Safety and Capacity.

Figure 8-5: Interstate NHS - Budget by Work Type

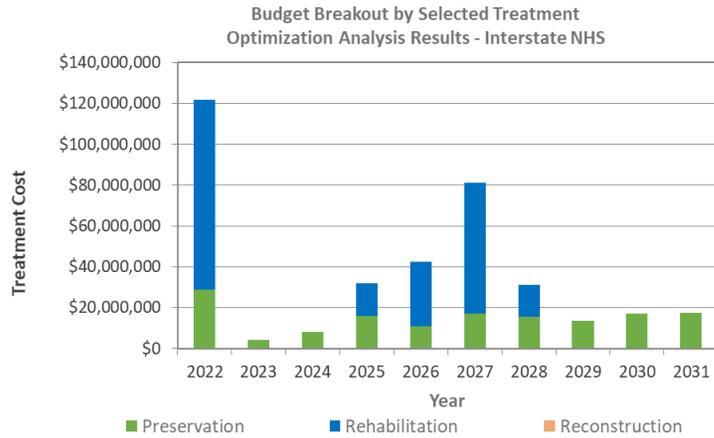


Figure 8-7: Non-Interstate NHS - Budget by Work Type

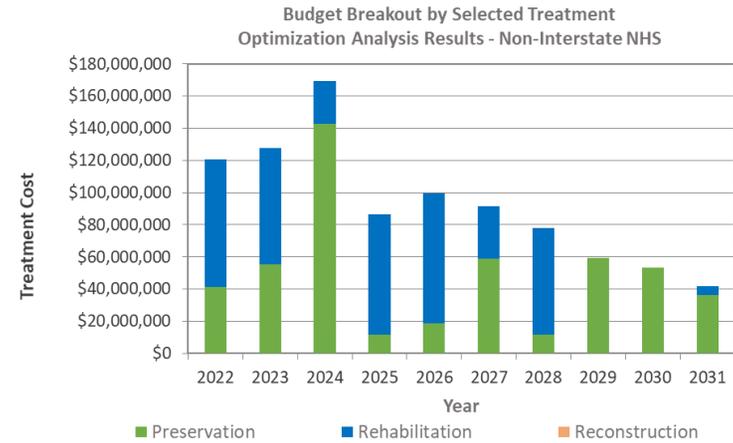


Figure 8-6: Interstate NHS - Lane Miles Paved by Work Type

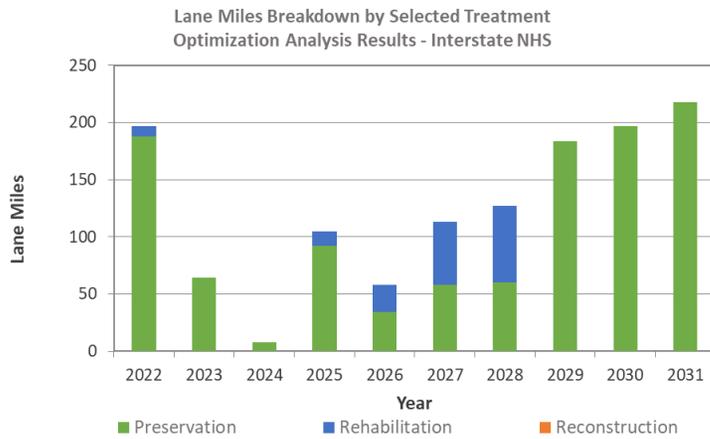
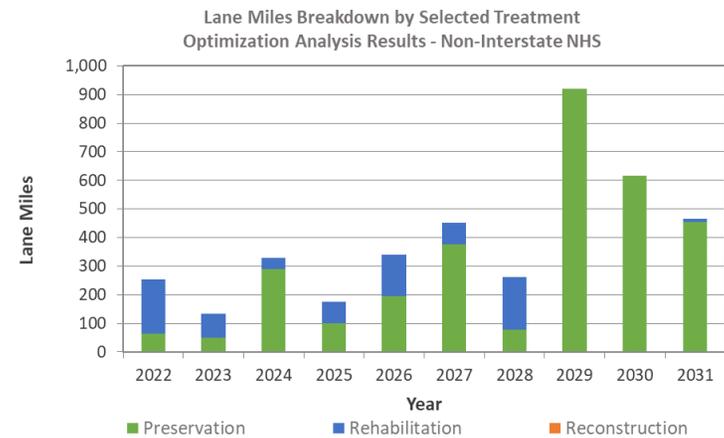


Figure 8-8: Non-Interstate NHS - Lane Miles Paved by Work Type



### Pavement Investment Conclusions

Figures 8-1 and 8-2 suggest that the planned investment strategy for ITD pavement results in exceeding Federal MAP21 metrics in the outlying years of the projections. However, attention should be called back to Figure 3-8. In this figure, it is clear that ITD is looking at a trend that quickly drops below the desired state metric of 80% of pavements good or fair condition. This trend is true for all routes: Interstate, NHS, and SHS. The difference in projected performance between the Idaho and Federal performance measures is striking and worth investigating. At this time, we are not proposing changes to the Idaho performance measures and will monitor actual performance to confirm the projected trend. *Federal measures are set to reflect the results we anticipate based on managing to Idaho’s performance measures.*

While not programming specifically to Federal metrics, ITD will continue to monitor and adjust MAP21 targets over time.

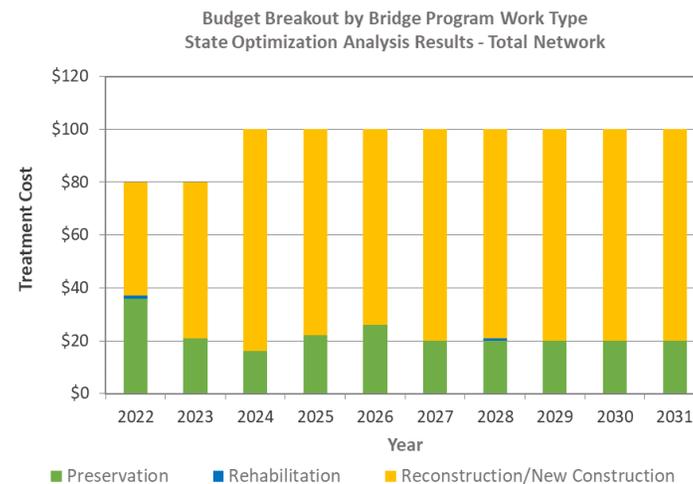
### Bridge Investment and Performance Forecast

#### State Highway System (SHS) Investment and Performance

ITD has dedicated bridge program funding devoted to all SHS bridges including NHS structures. ITD directs approximately 20% of its bridge funding to preservation and 80% to rehabilitation and replacement (also known as reconstruction). Figure 8-9

shows estimated ITD bridge program funding in the FHWA defined work categories<sup>2</sup> of preservation, rehabilitation, and reconstruction/new construction. Bridge preservation is defined as actions or strategies that prevent, delay, or reduce deterioration of bridges or bridge elements; restore the function of existing bridges; keep bridges in good or fair condition; and extend their service life. Rehabilitation involves major work required to restore the structural integrity of a bridge, as well as work necessary to correct major safety defects. Reconstruction involves replacement of an existing bridge with a new facility constructed in the same general traffic corridor.

Figure 8-9: ITD SHS Annual Bridge Program Funding By Work Type



<sup>2</sup> Bridge Preservation Guide, Maintaining a Resilient Infrastructure to Preserve Mobility, Federal Highway Administration, Spring 2018

ITD bridge investments are driven by its state-defined bridge condition performance measure of “Good” and “Not-Good” using ITD’s unique measure of “Good” being all bridges with an overall NBI rating of 6 or better and “Not-Good” being structures with an overall NBI rating of 5 or worse. ITD has had a consistent funding stream of \$80 million annually to the bridge program and anticipate an increase to \$100 million

beginning in 2024. With that funding, ITD predicts they can meet and maintain their SHS State of Good Repair goal of 80% “Good” through 2031 as shown in

Figure 8-10. The figure also shows the impact of not having that funding.

Figure 8-10: SHS Percent of Bridges in Good Condition – ITD Performance Measure

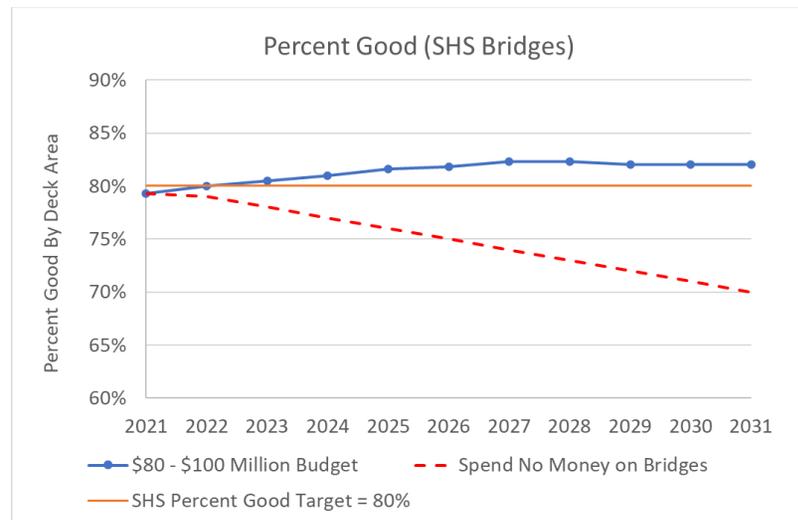


Photo 8-1: Rainbow Bridge on SH55, ITD District 3



### NHS Investment and Performance

ITD also monitors and predicts the performance of their NHS structures in accordance with the FHWA national performance measures of “Good” and “Poor.” As shown in Figure 8-11, ITD expects to spend approximately 49% of their bridge program budget on NHS bridge preservation, rehabilitation, and replacement projects in the next ten years. Spending on the NHS

varies each year as determined by ITD analysis and strategy to preserve the NHS bridge network.

Figure 8-11: ITD NHS Annual Bridge Program Funding By Work Type

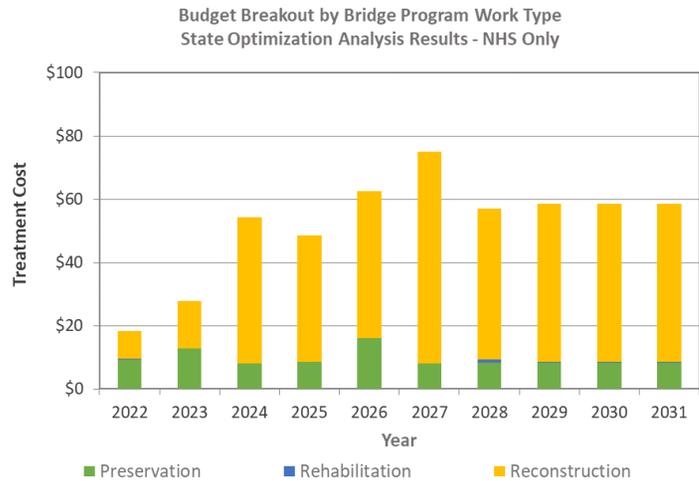
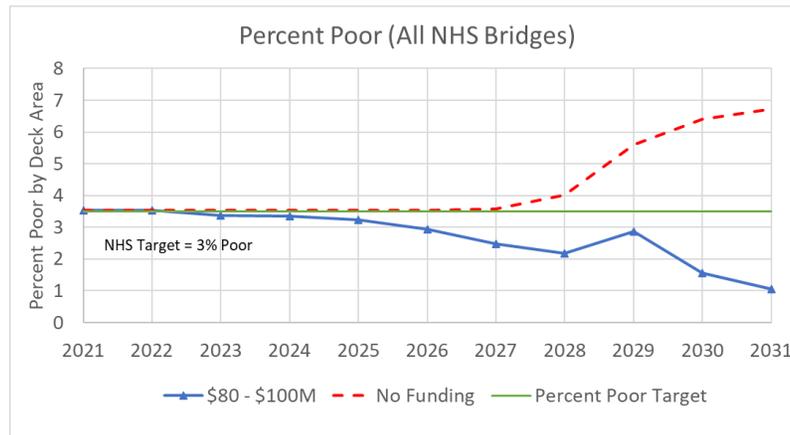
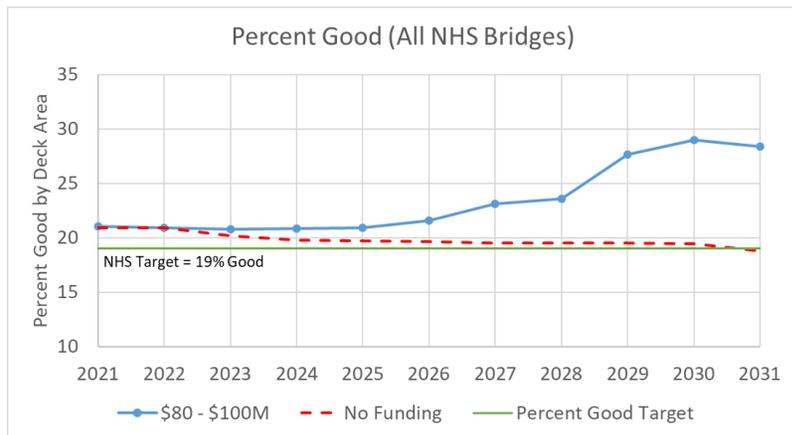


Figure 8-12 shows a ten-year forecast for Idaho Good and Poor NHS bridges along with a forecast given no funding to the program. Idaho predicts they will be able to continue to exceed their target of 19% “Good” over the next ten years given the planned budget. They also predict they will maintain the target of 3.5% “Poor” NHS bridge deck area through 2031.

See Appendix B for tabular breakouts of bridge expenditures over time.

Figure 8-12: Forecast Idaho NHS Bridge Performance (Percent Good and Poor By Deck Area)



## Glossary of Terms and Acronyms

**AASHTO:** American Association of State Highway and Transportation Officials

**AC:** Asphalt Pavement

**ACLM:** Annualized Cost Per Lane-Mile

**AADT:** Annual Average Daily Traffic

**ASTM:** American Society for Testing and Materials

**ASI:** Asset Sustainability Index

**ACR:** Asset Consumption Ratio

**ASR:** Asset Sustainability Ratio

**Asset management:** Asset management means a strategic and systematic process of operating, maintaining, and improving physical assets, with a focus on both engineering and economic analysis based upon quality information, to identify a structured sequence of maintenance, preservation, repair, rehabilitation, and replacement actions that will achieve and sustain a desired state of good repair over the life cycle of the assets at minimum practicable cost.

**Asset Management Plan:** A document that describes how a State DOT will carry out asset management. This includes how the State DOT will make risk-based decisions from a long-term assessment of the National Highway System (NHS), and other public roads included in the plan at the option of the State DOT, as it relates to managing its physical assets and laying out a set of investment strategies to address the condition and system performance gaps. This document describes how the highway network system will be managed to achieve State DOT targets for asset condition and system performance effectiveness while managing the risks, in a financially responsible manner, at a minimum practicable cost over the life cycle of its assets.

**BMS:** Bridge Management System

**BrM:** AASHTO's Bridge Management Software, formerly known as PONTIS.

**Bridge deck:** Decks are the horizontal portion of the bridge, usually made of concrete; the deck is atop the superstructure and includes the traffic-carrying surface.

**Bridge superstructure:** The portion of the bridge that supports the deck, spans the opening, and connects the substructure elements.

**Bridge substructure:** The portions of the bridge including piers and abutments that transfer the load from the superstructure to the foundations.

**BRR:** Backlog Reduction Ratio

**CAR:** Cost Accrual Ratio (CAR)

**CE:** Construction Engineering

**CMAQ:** Congestion Mitigation/Air Quality

**Cracking:** As measured by the Federal definition, cracking refers to the percentage of the total asphalt pavement area for a given section that exhibits visible cracking., the percentage of concrete slabs that exhibit cracking for jointed concrete pavement, and the percentage of the total area that exhibits cracking or other visible distress for continuously reinforced concrete pavement:-

**Culvert:** A buried structure supporting a roadway with a span of at least 20-feet in length

**Department/ITD:** The Idaho Transportation Department

**ERM:** Enterprise Risk Management

**FAST Act:** Fixing America's Surface Transportation Act

**Faulting:** A difference in elevation across a joint or crack usually associated with concrete pavement.

**Federal-aid highways:** A network of approximately 1 million miles of roads and highways out of about 4.1 million miles of public roads nationwide. Several categories of Federal Highway funds are eligible to be spent on the Federal-aid network. Most Federal-aid funds are not eligible off the Federal-aid system except for some bridge, safety, and transportation alternatives funds.

**Federal Highway Administration (FHWA):** The division of the U.S. Department of Transportation that oversees Federal highway programs.

**Financial plan:** As defined by FHWA, a financial plan means a long-term plan spanning 10 years or longer, presenting a State DOT's estimates of projected available financial resources and predicted expenditures in major asset categories that can be used to achieve State DOT targets for asset condition during the plan period, and highlighting how resources are expected to be allocated based on asset strategies, needs, shortfalls, and agency policies.

**FWD:** Falling Weight Deflectometer

**GARVEE:** Grant Anticipation Revenue Vehicle

**GIS:** Geography Information System

**GPR:** Ground Penetrating Radar

**HDA:** Highway Distribution Account

**HFP:** Highway Funding Plan

**HPMS:** Highway Performance Monitoring System

**HSIP:** Highway Safety Investment Program

**IDI:** Individual Distress Index

**Interstate Highway System:** A national network of 48,500 miles of freeways signed as Interstate Highways.

**Investment strategies:** Investment strategy means a set of strategies that result from evaluating various levels of funding to achieve State DOT targets for asset condition and system performance effectiveness at a minimum practicable cost while managing risks.

**IRI:** The International Roughness Index (IRI) is a statistic used to estimate the amount of roughness in a measured longitudinal profile. It measures inches of roughness, or “bounce”, per mile of road.

**Idaho Transportation Department (ITD) Board:** A board that oversees the operations of the Idaho Transportation Department. The Idaho Transportation Board establishes state transportation policy and guides the planning, development and management of the transportation network.

**ITIP:** Idaho Transportation Improvement Plan. This is the spending plan that ITD uses to track and manage the funding for ITD’s various programs, partnership, and projects it uses to manage the transportation system.

**LCA:** Lifecycle Cost Analysis

**LCP:** Lifecycle Cost Planning

**LHTAC:** Local Highway Technical Assistance Council

**LRS:** Linear Referencing System

**Local highways:** Streets and roads owned by the cities and counties, as opposed to ITD.

**Measures:** As defined by FHWA, measures are an expression based on a metric that is used to establish targets and to assess progress toward achieving the established targets.

**MAP-21:** The Moving Ahead for Progress in the 21st Century act signed into law on July 26, 2012.

**MMS:** Maintenance Management System

**MPO:** Metropolitan Planning Organization

**MWP:** Master Work Program

**National Highway System (NHS):** Is a network of 222,000 miles that include the Interstates as well as other major arterials.

**NBI:** National Bridge Inventory

**OCI:** Overall Condition Index

**OTIS:** Office of Transportation Investment System, which is the web-based application for collecting and reporting on the ITD transportation system and associated investments

**PCC:** Portland Cement Concrete

**PE:** Professional Engineering

**Performance Gap:** FHWA defines a performance gap as the difference between a desired condition level, or target, and the actual condition.

**PFT:** Pavement Friction Tester

**PMS:** Pavement Management System

**QC:** Quality Control

**RDQMP:** Roadway Data Quality Management Program

**Resilience:** the ability to anticipate, prepare for, and adapt to changing conditions and withstand, respond to, and recover rapidly from disruptions<sup>1</sup>

**Risk:** The positive or negative effect of uncertainty on objectives.

**Risk Management:** The systematic process of managing risk.

**RSI:** Remaining Service Interval

**Rutting:** Rutting means longitudinal surface depressions in the pavement derived from measurements of a profile transverse to the path of travel on a highway lane.

**S & C:** Safety and Capacity

**SHA:** State Highway Account

**SHS:** State Highway System

**SIPF:** Strategic Initiatives Program and Fund

**SPR:** State Planning and Research

**State of Good Repair:** Means ITD is achieving the performance targets of Idaho's TAMP.

**STBG:** Surface Transportation Block Grant

**STIP:** State Transportation Investment Program

**STP:** Surface Transportation

**TAMP:** Transportation Asset Management Plan

**TAMS:** Transportation Asset Management System

**TAP:** Transportation Alternatives Program

**Target:** As defined by FHWA means a quantifiable level of performance or condition, expressed as a value for the measure, to be achieved within a time period required by the Federal Highway Administration (FHWA).

**TECM:** Transportation Expansion and Congestion Mitigation

**VMT:** Vehicle Miles Traveled

## Appendix A – Pavement Analysis Output Tabular Summaries

Figure A-1: SHS (Total Network) Budget by Work Type - \$145M Scenario

| Year         | Rehab             | Recon        | Preservation     | Total by Year      |
|--------------|-------------------|--------------|------------------|--------------------|
| 2022         | \$149.48 M        | \$0 M        | \$91.94 M        | <b>\$241.42 M</b>  |
| 2023         | \$77.97 M         | \$0 M        | \$60.98 M        | <b>\$138.95 M</b>  |
| 2024         | \$38.65 M         | \$0 M        | \$159.07 M       | <b>\$197.72 M</b>  |
| 2025         | \$149.96 M        | \$0 M        | \$39.29 M        | <b>\$189.25 M</b>  |
| 2026         | \$169.53 M        | \$0 M        | \$69.59 M        | <b>\$239.12 M</b>  |
| 2027         | \$128.97 M        | \$0 M        | \$99.89 M        | <b>\$239.84 M</b>  |
| 2028         | \$110.84 M        | \$0 M        | \$46.55 M        | <b>\$157.4 M</b>   |
| 2029         | \$0 M             | \$0 M        | \$144.97 M       | <b>\$144.97 M</b>  |
| 2030         | \$0 M             | \$0 M        | \$144.93 M       | <b>\$144.93 M</b>  |
| 2031         | \$15.46 M         | \$0 M        | \$128.99 M       | <b>\$144.46 M</b>  |
| <b>Total</b> | <b>\$840.87 M</b> | <b>\$0 M</b> | <b>\$986.2 M</b> | <b>\$1838.06 M</b> |

Figure A-2: NHS Interstate Budget by Work Type - \$145M Scenario

| Year         | Rehab            | Recon        | Preservation      | Total by Year     |
|--------------|------------------|--------------|-------------------|-------------------|
| 2022         | \$46.51 M        | \$0 M        | \$25.58 M         | <b>\$72.09 M</b>  |
| 2023         | \$0 M            | \$0 M        | \$4.41 M          | <b>\$4.41 M</b>   |
| 2024         | \$0 M            | \$0 M        | \$4.11 M          | <b>\$4.11 M</b>   |
| 2025         | \$16.13 M        | \$0 M        | \$10.63 M         | <b>\$26.76 M</b>  |
| 2026         | \$29.48 M        | \$0 M        | \$11 M            | <b>\$40.49 M</b>  |
| 2027         | \$57.85 M        | \$0 M        | \$16.45 M         | <b>\$74.3 M</b>   |
| 2028         | \$20.13 M        | \$0 M        | \$15.69 M         | <b>\$35.81 M</b>  |
| 2029         | \$0 M            | \$0 M        | \$13.73 M         | <b>\$13.73 M</b>  |
| 2030         | \$0 M            | \$0 M        | \$17.2 M          | <b>\$17.2 M</b>   |
| 2031         | \$0 M            | \$0 M        | \$17.44 M         | <b>\$17.44 M</b>  |
| <b>Total</b> | <b>\$170.1 M</b> | <b>\$0 M</b> | <b>\$136.24 M</b> | <b>\$306.34 M</b> |



Figure A-3: NHS Non-Interstate Budget by Work Type - \$145M Scenario

| Year         | Rehab             | Recon        | Preservation      | Total by Year     |
|--------------|-------------------|--------------|-------------------|-------------------|
| 2022         | \$82.85 M         | \$0 M        | \$46.24 M         | <b>\$129.09 M</b> |
| 2023         | \$77.97 M         | \$0 M        | \$36.66 M         | <b>\$114.63 M</b> |
| 2024         | \$26.69 M         | \$0 M        | \$143.22 M        | <b>\$169.91 M</b> |
| 2025         | \$124.73 M        | \$0 M        | \$11.91 M         | <b>\$136.64 M</b> |
| 2026         | \$76.35 M         | \$0 M        | \$17.62 M         | <b>\$93.97 M</b>  |
| 2027         | \$33.46 M         | \$0 M        | \$66.98 M         | <b>\$100.44 M</b> |
| 2028         | \$68.68 M         | \$0 M        | \$7.2 M           | <b>\$75.89 M</b>  |
| 2029         | \$0 M             | \$0 M        | \$59.16 M         | <b>\$59.16 M</b>  |
| 2030         | \$0 M             | \$0 M        | \$53.21 M         | <b>\$53.21 M</b>  |
| 2031         | \$5.68 M          | \$0 M        | \$36.24 M         | <b>\$41.92 M</b>  |
| <b>Total</b> | <b>\$496.41 M</b> | <b>\$0 M</b> | <b>\$478.45 M</b> | <b>\$974.86 M</b> |

Figure A-1: NHS Non-Interstate Condition Summary - Federal Metrics

| Year | Good  | Fair  | Poor |
|------|-------|-------|------|
| 2022 | 35.9% | 63.3% | 0.8% |
| 2023 | 31.9% | 67.3% | 0.9% |
| 2024 | 27.5% | 71.7% | 0.9% |
| 2025 | 23.9% | 75.2% | 0.9% |
| 2026 | 23.7% | 75.2% | 1.1% |
| 2027 | 25.7% | 73.1% | 1.2% |
| 2028 | 29.9% | 68.8% | 1.3% |
| 2029 | 40.6% | 57.9% | 1.5% |
| 2030 | 48.8% | 49.3% | 1.8% |
| 2031 | 55.1% | 42.9% | 2.0% |

Figure A-5: NHS Interstate Condition Summary - Federal Metrics

| Year | Good  | Fair  | Poor |
|------|-------|-------|------|
| 2022 | 53.4% | 46.4% | 0.2% |
| 2023 | 46.7% | 53.1% | 0.2% |
| 2024 | 39.8% | 59.9% | 0.3% |
| 2025 | 40.2% | 59.5% | 0.3% |
| 2026 | 37.7% | 61.8% | 0.5% |
| 2027 | 37.6% | 61.9% | 0.5% |
| 2028 | 41.5% | 58.1% | 0.4% |
| 2029 | 46.7% | 52.8% | 0.5% |
| 2030 | 52.0% | 47.5% | 0.6% |
| 2031 | 54.2% | 45.1% | 0.7% |



Table A-6: Transportation Expansion and Congestion Mitigation New Construction

| Year         | Interstate       | Non-Interstate    | Total by Year     |
|--------------|------------------|-------------------|-------------------|
| 2022         |                  |                   |                   |
| 2023         | \$0.3 M          | \$19.58 M         | <b>\$19.88 M</b>  |
| 2024         | \$13.2 M         | \$78.93 M         | <b>\$92.13 M</b>  |
| 2025         | \$0.15 M         | \$81.71 M         | <b>\$81.86 M</b>  |
| 2026         | \$20.1 M         | \$9.1 M           | <b>\$29.2 M</b>   |
| 2027         |                  |                   |                   |
| 2028         |                  |                   |                   |
| 2029         |                  |                   |                   |
| 2030         |                  |                   |                   |
| 2031         |                  |                   |                   |
| <b>Total</b> | <b>\$33.75 M</b> | <b>\$189.32 M</b> | <b>\$223.07 M</b> |

Table A-7: Safety and Capacity Improvements New Construction

| Year         | Interstate       | Non-Interstate    | Total by Year     |
|--------------|------------------|-------------------|-------------------|
| 2022         |                  |                   |                   |
| 2023         |                  | \$41.51 M         | <b>\$41.51 M</b>  |
| 2024         | \$2.7 M          | \$32.25 M         | <b>\$34.95 M</b>  |
| 2025         | \$3.48 M         | \$55.47 M         | <b>\$58.95 M</b>  |
| 2026         | \$60.42 M        | \$124.67 M        | <b>\$185.09 M</b> |
| 2027         | \$1.48 M         | \$44.48 M         | <b>\$45.96 M</b>  |
| 2028         | \$4.4 M          | \$41.84 M         | <b>\$46.24 M</b>  |
| 2029         |                  | \$78.13 M         | <b>\$78.13 M</b>  |
| 2030         |                  |                   |                   |
| 2031         |                  |                   |                   |
| <b>Total</b> | <b>\$72.48 M</b> | <b>\$418.35 M</b> | <b>\$490.83 M</b> |

## Appendix B – Bridge Analysis Output Tabular Summaries

Table B-1: SHS Estimated (Total Network) Budget by Work Type - \$80M - \$100M Scenario

| Year         | Preservation   | Rehabilitation | Reconstruction/New Construction | Total by Year  |
|--------------|----------------|----------------|---------------------------------|----------------|
| 2023         | \$36 M         | \$1 M          | \$43 M                          | \$80 M         |
| 2024         | \$21 M         | -              | \$59 M                          | \$80 M         |
| 2025         | \$16 M         | -              | \$84 M                          | \$100 M        |
| 2026         | \$22 M         | -              | \$78 M                          | \$100 M        |
| 2027         | \$26 M         | -              | \$74 M                          | \$100 M        |
| 2028         | \$20 M         | -              | \$80 M                          | \$100 M        |
| 2029         | \$20 M         | \$1 M          | \$79 M                          | \$100 M        |
| 2030         | \$20 M         | -              | \$80 M                          | \$100 M        |
| 2031         | \$20 M         | -              | \$80 M                          | \$100 M        |
| <b>Total</b> | <b>\$201 M</b> | <b>\$2 M</b>   | <b>\$657 M</b>                  | <b>\$940 M</b> |

Table B-2: NHS Estimated Budget by Work Type - \$80M - \$100M Scenario (Total Bridge Program)

| Year         | Preservation  | Rehabilitation | Reconstruction | Total by Year  |
|--------------|---------------|----------------|----------------|----------------|
| 2023         | \$9 M         | -              | \$9 M          | \$18 M         |
| 2024         | \$13 M        | -              | \$15 M         | \$28 M         |
| 2025         | \$8 M         | -              | \$46 M         | \$54 M         |
| 2026         | \$9 M         | -              | \$40 M         | \$49 M         |
| 2027         | \$16 M        | -              | \$46 M         | \$62 M         |
| 2028         | \$8 M         | -              | \$67 M         | \$75 M         |
| 2029         | \$8 M         | \$1 M          | \$48 M         | \$57 M         |
| 2030         | \$8 M         | -              | \$50 M         | \$58 M         |
| 2031         | \$8 M         | -              | \$50 M         | \$58 M         |
| <b>Total</b> | <b>\$87 M</b> | <b>\$1 M</b>   | <b>\$371 M</b> | <b>\$459 M</b> |



## Appendix C – Highways Risk Register

| Idaho Transportation Department - Risk Register |   |   |                   |             |             |   |
|---|---|---|-------------------|-------------|-------------|---|
| Risk Identification                             |   |   | 2021 Risk Ratings |             |             | Current Risk Response Action(s)   |
| Risk #  | Risk Title  | Description of the Risk   | Aggregate Impact  | Likelihood  | Risk Rating |   |
| 14  | Increased funding   | •Challenges related to being able to capitalize on and respond to increased funding.  | Very Significant  | Likely      | VH          | Ongoing efforts to maintain a prioritized list of approved capital and operational projects ready for execution. Strategic Initiatives and Early Ready projects. Continue to deliver projects earlier in the fiscal year. Corridor studies to aid scoping and estimating. Operations - facilities assessment plans, increased materials, equipment. Identification of projects that could be started sooner. State general fund may also provide money for highways but still need to gather more info on this. Need to also consider impact to operation's resources if additional expansion occurs. <a href="#">Q4 2021: Meeting with outside agencies to discuss increased work loads (Corps of Engineers, fish and game, SHPO, FHWA, etc.)</a> . Districts are having pre-advertisement meetings with contractors about large projects. Ongoing group meetings with TECM consultants/partners & ITD staff. ITD Board subcommittee had a listening workshop with local agencies about Federal Funding distributions (Board Policy 4028). Monitoring price escalations on key construction materials  |
| 21  | Increasing the transportation system capacity to meet the need                        | • Challenges related to increased demand for transportation system infrastructure across a broad spectrum of stakeholder needs. | Very Significant  | Likely      | VH          | Transitioning from information solutions to integrated solutions in Connected Automated Technology (CAT) or Dynamic Signaling, resulting in a higher level of capacity. Purchase of INRIX Highway data for analytical purposes (adopted into several work flows) and have provided basic training to the district planners allowing for better reporting on congestion and high level analysis on the state highway systems. Initiated conversations on developing a statewide measure of congestion. Encouraged partnering with land-use agencies in urban environment when conducting corridor plans to better understand future needs or scenarios due to urban growth. For active transportation, Planning Services is evaluating implementation of Everyday Counts 5 – Safe Transportation for Every Pedestrian to help implement proven cost effective pedestrian safety counter measures and help streamline scoping/design for applicable projects. Support the governor's transportation funding plan. <a href="#">Fall 2021: Development for Approx. \$9 billion worth of expansion projects has been initiated with environment docs as well as limited design for \$1.5 billion</a> |
| 28  | Right of Way process and procedures   | • Challenges related to ROW information, process, and resources.  | Very Significant  | Very Likely | VH          | <a href="#">Spring 2021: ROW Processes are hindering projects significantly and posing risk to ability to deliver. The process is being re-evaluated. Recruitment is a challenge along with turnover. Right-of-way resources are lacking. Q4 2021: Right of Way summit held with key internal stakeholders. Identified additional PCNs for right of way positions, attention is to put a senior right of way agent in each district to help facilitate the process. Updating right of way exhibits for the Right of Way manual. Assigned a right of way liaison to the Deputy attorney General to assist in the coordination with the Right of Way Condemnation cases.</a>  |
| 3   | Managing current data and reliance of data used in performing critical functions      | • Challenges related to the growth and use of data and information by ITD in managing it's transportation system.               | Moderate          | Very Likely | VH          | Created an IT Steering Committee. Created Data Stewards with Highways and DMV to identify ownership of data. Highways is gathering all data into one location. Created application portal to allow work from remote site with out VPN connections. Currently moving data and applications to the cloud and utilizing collaboration tools. Linking & sharing GIS centralized data with other applications (WARS, TAMS, Bridge, etc.). Linking and sharing data sources across multiple applications (WARS, TAMS, Advantage, GIS, etc.)   |
| 19  | Efficient delivery of Plans, Specifications, and Estimates for bidding.               | •Challenges related to project delivery to meet system needs, meet expectations, and adapt to funding changes.                  | Very Significant  | Possible    | H (T/O)     | Continue statewide focus on statewide delivery of the ITIP. Continue perfecting Project Delivery Status and Report process that includes Management, PM's, DCE's, and Liaisons. Regular review and maintenance of Ready Early List of projects. Receive approval for projects to be added to the Early Development Program and develop projects to the approved level per the Early Delivery Policy. ETS now has a dedicated ASM for Highways, Admin/Aero, and DMV. ETS finishing plans for implementing DevOps around application support and enhancement. ETS is holding a monthly meetings to review status of each project w/ETS management. ETS PMO manager is monitoring projects and providing mentorship to project managers. Working with IT Steering Committee to identify method of ranking IT requests based on effort & impact   |
| 20  | Forecasting future transportation system needs  | Challenges related to changes in demographics, growth, system usage, urbanization, connected, and autonomous vehicles.          | Major             | Likely      | H           | ITD participates in the AASHTO Connected Vehicle/Automated Vehicle Task Force through the AASHTO Planning Committee. Long range plan: migration and population increases in Idaho and identifies solutions to improve planning for these. Monitoring Connected Automated Technology (CAT) by using two variables - private vehicle use price and vehicle type - and opportunities from the IJA. Planning Services and Data Analytics are planning to partition travel demand modeling duties. Planning Services has initiated conversations on developing a statewide measure of congestion. <a href="#">Completed and ready for evaluation and analysis in early 2022.</a> Evaluating use of permanent remote workforce patterns - commuting pattern changes and out of state workforce residing in Idaho. Corridor plans being developed, integrating things such as land-use forecasting into corridor plans. Renewed subscription to INRIX travel speed data for 2022   |
| 29  | Materials testing standards   | •Challenges related to industry changes, accurate and sufficient testing, technology, and workflow.                             | Major             | Likely      | H           | <a href="#">An all testing firms expectations with COO annual meeting. Initiated the Industry/ITD Peer Review Advisory Group (PRAG) with quarterly asphalt leadership meetings. Facility improvements. Q4 2021: Currently revising Quality Assurance manual and procedures</a>  |
| 48  | Natural or other disasters that impact our roadways, bridges, airstrips and buildings | •Challenges with external factors that impact our system both man made and natural.   | Major             | Likely      | H           | Working to get a State wide on call agreement with a contractor (Geo technical stabilization) but this is not finalized 2021. <a href="#">Q4 2021: Working on assembling traffic incident response management team. Hazmat Roles and Responsibilities updated by December 2022</a>  |
| 76  | Consistent application of regs  | •Challenges relating to consistent interpretation and application of regulations that guide ITDs actions.                       | Major             | Likely      | H           | SOP's being developed for environmental. SHPO historic Hwys context review. Environmental training for PM's being developed - planned to delivery 1/21. Updating programmatic agreement with other agencies - F&G, USACE, SHPO complete; F&WS, BA w USFW and NOA underway; EPA on Sole Source Aquifers. New NEPA regulations September 2020 with significant changes to process and timeframes for completion, however FHWA may not have guidance for another year. <a href="#">Q4 2021: CEQ (Council on Environmental Quality) continues to evaluate environmental regulations creating uncertainty. Updating ITD noise policy</a>   |



## Appendix D – Damaged Asset Registry



| ITD Damaged Asset Registry |                                  |
|----------------------------|----------------------------------|
| Legend:                    | Twice-Damaged                    |
|                            | Would not consider damaged asset |
| Last Updated               | 9/22/2022                        |

11 total

| HWY   | BMP     | EMP     | County                   | Route ID    | Measure From | Measure To  | Damage Year | Asset Type | Road Type (if applicable) | Struct ID | Emergency Event | Repair Work Performed  | Key Number | Project Number | Federal Aid Number (Info) | Comments/ Actions Needed    |
|---|---------|---------|--------------------------|-------------|--------------|-------------|-------------|------------|---------------------------|-----------|-----------------|--|------------|----------------|---------------------------|-----------------------------|
| I-15  | 94.37   | 94.52   | Bingham                  | 01330AIN015 | 94.26693674  | 94.41444673 | 1997        | Bridge     | --                        | 11491     | --              | bridge reconstruction, bridge approach work, bituminous concrete work, riprap, pier repair   | KN06258    | 152057         | IM-ER-CM-15-2(057)94      |                             |
| I-15  | 95.96   | 97.13   | Bingham                  | 01330AIN015 | 95.83063528  | 97.24695972 | 1997        | Pavement   | --                        | --        | --              | Bituminous concrete work, gravel or stone aggregate  | KN07076    | 0152059-01     | ER-15-2(059)96            | Same event                  |
| I-15  | 96.1    | 96.1    | Bingham                  | 01330AIN015 | 95.9683727   | 0           | 1997        | Bridge     | --                        | 19225     | --              | Bituminous concrete work, bridge reconstruction  | KN07079    | 152060         | ER-15-2(060)96            |                             |
| I-15  | 92.5    | 94.5    | Bingham                  | 01330AIN015 | 92.38360779  | 94.39478758 | 1997        | Other      | --                        | --        | --              | Reconstruction, realignment  | KN07569    | 152066         | ER-15-2(066)92            |                             |
| US 95   | 175.4   | 181.4   | Adams                    | 01540AUS095 | 169.7405572  | 175.7346912 | 1997        | Pavement   | Asphalt                   | --        | Landslide       | asphalt reconstruction   | KN06837    | 3110115        | ER-3110(115)              |                             |
| US 95   | 178.3   | 178.3   | Adams                    | 01540AUS095 | 172.7146993  | NULL        | 1997        | Bridge     | --                        | 18275     | --              | bridge approach work, bridge replacement, 2 lanes, no added capacity   | KN06501    | 3110122        | ER-3110(122)              |                             |
| US 95   | 210.35  | 210.65  | Idaho                    | 01540AUS095 | 204.7782247  | 205.0778765 | 1997        | Pavement   | Asphalt                   | --        | Landslide       | Riprap base and plantmix   | KN07259    | 4110125        | ER-4110(125)              | --                          |
| US 95   | 67.25   | 178.23  | Adams, Idaho, Washington | 01540AUS095 | 86.4206806   | 129.5136958 | 1997        | Pavement   | Asphalt                   | --        | Slide/Flood     | Reconstruction, 3/4" aggregate base, plant mix, emulsified asphalt   | KN06680    | 3110114-02     | ER-3110(114)              | --                          |
| US 95   | 172.94  | 181.3   | Adams, Idaho             | 01540AUS095 | 166.7660051  | 175.6309296 | 1997        | Other      | --                        | --        | --              | Reconstruction, Riprap, Embankment stabilization   | KN06847    | 3110116-01     | ER-3110(116)              | Same event                  |
| US 95   | 177.5   | 181     | Adams, Idaho             | 01540AUS095 | 171.1256543  | 175.8488877 | 1997        | Other      | --                        | 18280     | --              | Reconstruction, realignment, bituminous concrete work, bridge reconstruction, Pavement AND Bridge  | KN06868    | 3110117        | ER-3110(117)              |                             |
| US 95   | 210.35  | 210.65  | Idaho                    | 01540AUS095 | 204.7782247  | 205.0778765 | 1997        | Pavement   | --                        | --        | Slide           | Rockfall fence   | KN07082    | 4110122        | ER-4110(122)              | Slope stabilization         |
| US 95   | 318     | 318     | Boundary                 | 01540AUS095 | 504.5575558  | 0           | 1997        | Other      | --                        | --        | Slide           | Pavement shoe, bituminous surface, shot rock, pit run rock, 3/4" base, plantmix  | KN07085    | 5110116        | ER-5110(116)              | Roadway/Slope stabilization |
| US 95   | 182.4   | 182.4   | Idaho                    | 01540AUS095 | 176.7524461  | 176.7809616 | 1997        | Bridge     | --                        | 18285     | --              | Replacement  | KN06866    | 4110120        | ER-4110(120)              | --                          |
| US 95   | 210     | 211     | Idaho                    | 01540AUS095 | 204.4285968  | 205.4275512 | 2005        | Pavement   | --                        | --        | Landslide       | rock slope scaling, permanent rock fall protection fence, roadway remove and repair  | KN10446    | A101446        | A010(446)                 | --                          |
| US 95   | 498     | --      | Boundary                 | 01540AUS095 | 484.3859056  | 484.5839199 | 2017        | Pavement   | Asphalt                   | --        | Landslide       | excavation, erosion control, rock mulch in place, cold milling, asphalt, 3/4 gravel, geotextiles, horizontal drains  | KN20339    | A020339        | A020339                   | --                          |
| SH 200  | 60.4    | 60.9    | Bonner                   | 01610ASH200 | 30.59286597  | 31.09296588 | 1997        | Other      | --                        | --        | --              | Reconstruction, Realignment  | KN07089    | 5120103        | ER-5120(103)              | Roadway/Slope stabilization |
| SH 57   | 1.8     | 7.2     | Bonner                   | 01620ASH057 | 1.8047309    | 7.19643649  | 1997        | Pavement   | Asphalt                   | --        | --              | plantmix, rock ballast, 36" CMP  | KN07088    | 5778100        | ER-5779(100)              | --                          |
| SH 57   | 1.92    | 2.1     | Bonner                   | 01620ASH057 | 1.92383105   | 2.10259987  | 2017        | Pavement   | Asphalt                   | --        | Landslide       | Excavation, rock mulch in place, erosion control, asphalt, 3/4" gravel in place, gabion Baskets, shoring   | KN20340    | A020340        | A020340                   | --                          |
| SH 97   | 76.968  | 76.992  | Kootenai                 | 01790ASH097 | 16.33866511  | 16.36275457 | 2017        | Pavement   | Asphalt                   | --        | Landslide       | Excavation, rock mulch in place, erosion control, asphalt, 3/4" gravel in place, gabion Baskets, shoring   | KN20343    | A020343        | A020343                   | --                          |
| Clear Creek Rd McConnell Property near the town of Kooksia        | 108.96  | 108.96  | Idaho                    | 01798AOH000 | 8.95941591   | 0           | 2019        | Pavement   | Asphalt                   | --        | Flood           | Replaced Rip rap, backfilled to divert stream, gravel fill, temp diversion dam, plant mix paving, erosion control, riprap geotextile   | KN22474    | A022474        | A022474                   | --                          |
| Clear Creek, Ketelo Property, near Kamiah                         | 107.18  | 107.18  | Idaho                    | 01798AOH000 | 7.179339     | 0           | 2019        | Other      | Shoulder Riprap           | --        | Flood           | Repair of roadway shoulder, diversion dam, riprap, riprap geotextile, erosion control planting   | KN22475    | A022475        | A022475                   | --                          |
| Clear Creek Rd above Elk Meadow Property near the Town of Kooksia | 105.1   | 105.1   | Idaho                    | 01798AOH000 | 5.10074455   | 0           | 2019        | Pavement   | Asphalt                   | --        | Flood           | Temp diversion dam, excavation, plant mix paving, MSE wall, riprap, seeding mulch tackifier, riprap geotextile, erosion control planting   | KN22477    | A022477        | A022477                   | --                          |
| Clear Creek Rd Elk Meadows near Town of Kooksia                   | 105.18  | 105.18  | Idaho                    | 01798AOH000 | 5.17993979   | 0           | 2019        | Pavement   | Asphalt                   | --        | Flood           | Temp diversion dam, excavation, plant mix paving, granular borrow, riprap, riprap geotextile, erosion control planting   | A022478    | A022478        | A022478                   | --                          |
| I-15  | 100.014 | 100.014 | Idaho                    | 01801AOH000 | 0.01000912   | 0.06313893  | 1997        | Bridge     | --                        | 29305     | --              | Reconstruction, bridge approach work   | KN08528    | 2500102        | ER-2500(102)              | --                          |
| SH 5  | 5.8     | 6       | Benewah                  | 01820ASH005 | 5.76885674   | 5.96274927  | 2017        | Pavement   | Asphalt                   | --        | Landslide       | Excavation, shoe fly construction, fill with shot rock and base, geogrid and geofabric, asphalt paving of temp show fly, guardrail, plantmix paving, erosion control, conc barrier new and rem old | KN20338    | A020338        | A020338                   | --                          |
| Near Glenwood and Adams Rd  | 101.3   | 101.3   | Idaho                    | 01841AOH000 | 1.29945217   | 0           | --          | Other      | Asphalt                   | --        | Flood           | replacing roadways, embankments, repaving, and upsizing culvert, structural fill, riprap, head wall, plant mix paving, erosion control, wattles, riprap, riprap geotextiles                        | KN22485    | A022485        | A022485                   | --                          |
| SH 162  | 15.83   | 15.83   | Idaho                    | 01950ASH162 | 15.8124701   | NULL        | 1997        | Other      | --                        | --        | Flood           | 48" pipe culvert, 96" pipe culvert, concrete paved pipe invert (96"), riprap, concrete paved pipe invert (128" x 83")  | KN06865    | 4716102        | ER-4716(102)              | Pipe Replacement            |



| HWY  | BMP   | EMP   | County        | Route ID    | Measure From | Measure To  | Damage Year | Asset Type | Road Type (if applicable)      | Struct ID | Emergency Event      | Repair Work Performed  | Key Number | Project Number | Federal Aid Number (Info) | Comments/ Actions Needed        |
|--|-------|-------|---------------|-------------|--------------|-------------|-------------|------------|--------------------------------|-----------|----------------------|--|------------|----------------|---------------------------|---------------------------------|
| SH 14  | 39    | 39    | Idaho         | 01970ASH014 | 39.1157149   | 0           | 2016        | Pavement   | Asphalt                        | --        | Landslide            | Rockfall rail, slope stabilization, repair pavement  | KN19782    | A019782        | A019782                   | --                              |
| SH 71  | 6     | 10    | Washington    | 01980ASH071 | 5.9388576    | 9.93814894  | 1998        | Pavement   | Asphalt (? "Plantmix overlay") | --        | Landslide            | Slope Stabalization/slide protection   | KN07541    | 3882102        | ER-3882(102)              | --                              |
| SH 71  | 15.6  | 15.6  | Washington    | 01980ASH071 | 66.26475208  | 93.14269861 | 1998        | --         | --                             | --        | Landslide            | drain pipe installation (6"), seeding, fertilizer, erosion control   | KN07542    | --             | ER-3882(103)              | --                              |
| SH 55  | 74    | 101   | Boise, Valley | 01990ASH055 | 66.26475208  | 93.14269861 | 1997        | Pavement   | --                             | --        | Flood                | slope stabilization/slide protection, 2 lanes, 1 minor culvert replacement   | KN06687    | 3270115-01     | ER-3270(115)              | Same event                      |
| SH 55  | 71.7  | 81.8  | Boise, Valley | 01990ASH055 | 63.96704531  | 74.02886951 | 1997        | Pavement   | Asphalt                        | --        | Landslide            | slope stabilization/slide protection, 2 lanes, 6 culverts (24"), plantmix pavement   | KN06902    | 3270116        | ER-3270(116)              |                                 |
| South Greensferry Rd at address 4745, STC-5742, GREENSFERRY RD, MP 100 | 100   | 100   | Kootenai      | 02013AOH000 | 0            | 0           | 2017        | Pavement   | Asphalt                        | --        | Landslide            | Excavation, Imported Fill, Geotextile fabric, base course, asphalt, drain pipe installation (4"), 2-lane rd  | KN20317    | A020317        | A020317                   | Need to confirm MP and Route ID |
| SH 21  | 22.95 | 33    | Boise         | 02140ASH021 | 18.30910379  | 28.36005576 | 1997        | Pavement   | --                             | --        | Flood                | slope stabilization/slide protection, 12" pipe culvert, riprap   | KN06874    | 3290105-01     | ER-3290(105)              | Same event                      |
| SH 21  | 22    | 82.4  | Boise         | 02140ASH021 | 17.35866955  | 31.86234938 | 1997        | Pavement   | Asphalt                        | --        | --                   | slope stabilization/slide protection, plantmix pavement, retaining wall  | KN06901    | 3290106        | ER-3290(106)              |                                 |
| SH 21  | 22    | 82.4  | Boise         | 02140ASH021 | 17.35866955  | 77.70324303 | 1997        | Other      | --                             | --        | Slide/Flood          | Reconstruction, slope stabilization  | KN06701    | 3290104-01     | ER-3290(104)              |                                 |
| US 93  | 298   | 298   | Lemhi         | 02220AUS093 | 287.0798426  | NULL        | 1998        | Pavement   | Concrete ("Shot Crete")        | --        | Landslide            | temp replacement, roadway replacement  | KN07520    |                | ER-6350(108)              | --                              |
| SH 34  | 104.3 | 104.3 | Caribou       | 02360ASH034 | 96.1917471   | NULL        | 2006        | Pavement   | --                             | --        | Landslide            |  | KN10457    | A010457        | A010(457)                 | --                              |
| St. Joe Rv Rd, STC-5711  | 1     | 1     | Benewah       | 03420AOH000 | 1.0006911    | NULL        | 1997        | Other      | --                             | --        | --                   | Slope stabilization, bituminous concrete work, riprap, retaining wall  | KN06913    | 5711103        | ER-5711(103)              | Slope stabilization             |
| St. Joe Rv Rd, STC-5711  | 13.5  | 13.5  | Benewah       | 03420AOH000 | 13.4998139   | NULL        | 1997        | Other      | --                             | --        | --                   | Slope stabilization  | KN07170    | 5711104        | ER-5711(104)              | Slope stabilization             |
| Snake River Bridge, Ferry Butte Rd                                     | 0.05  | 0.21  | Bingham       | 03490AOH000 | 0.04998558   | 0.21017997  | 1997        | Bridge     | --                             | 19340     | --                   | debris removal, pier retrofit  | KN07317    | 1888100        | ER-1888(100)              | --                              |
| Rose Rd  | 2     | 2.1   | Bingham       | 03560AOH000 | 1.99761302   | 2.09749836  | 1997        | Pavement   | --                             | --        | Flood                | Bituminous concrete work, reconstruction, realignment, 2 lanes   | KN07112    | 7711101        | STP-ER-7711(101)          | --                              |
| Rose-Firth Rd  | 11    | 11.5  | Bingham       | 03560AOH000 | 10.98947881  | 11.48951006 | 1997        | Pavement   | --                             | --        | --                   | Reconstruction, realignment, bituminous concrete work, riprap, embankment replacement  | KN07110    | 1837100        | ER-1837(100)              | --                              |
| Snake River Bridge, W of Shelly Banks to Lowman Hwy, STC-5783          | 0.5   | 25.05 | Boise         | 03770AOH000 | 0.50012604   | 24.97198615 | 1997        | Pavement   | --                             | --        | Slide/Flood          | Reconstruction, realignment  | KN06686    | 3824100-01     | ER-3824(100)              | --                              |
| Eastriver Road, STC-5783   | 0.2   | 11.1  | Bonner        | 03800AOH000 | 0.20004891   | 11.10048456 | 1997        | Pavement   | Asphalt                        | --        | Flood                | Plantmix, slope stabilization  | KN07093    | 5783100        | ER-5783(100)              | Slope and embankment            |
| Eastriver  | 11.3  | 11.4  | Bonner        | 03800AOH000 | 11.30040941  | 11.40035726 | 2011        | --         | --                             | --        | Landslide            | Resurface, Restore, Rehabilitate, Widen, 3/4" Aggregate, Granular Base, Base Course, Horizontal Drains   | KN12937    | A012937        | A012937                   | --                              |
| Eastriver  | 10    | 10    | Bonner        | 03800AOH000 | 10.0006245   | 0           | 2017        | Pavement   | Asphalt                        | --        | Landslide            | Excavation, silt fence, topsoil, 18" pipe culvert, 8" storm sewer pipe, planted trees, erosion blanket, 6" perforated drain pipe, 6" trench drain, 6" toe drain, 2" horizontal drain | KN20346    | A020346        | A020346                   | --                              |
| Old Priest RV Road, STC-5770   | 2     | 2.4   | Bonner        | 03810AOH000 | 1.99999628   | 2.40001332  | 1997        | Pavement   | Asphalt                        | --        | --                   | shot rock, plantmix, 18" CMP   | KN07099    | 5770100        | ER-5770(100)              | --                              |
| St. Joe River Road   | 105.2 | 107   | Shoshone      | 03820AOH000 | 5.20069999   | 7.00043     | 1997        | Bridge     | --                             | --        | Flood                | bridge approach work   | KN07101    | 5731102        | ER-5731(102)              | --                              |
| Dufort Road, STC-5780  | 1.15  | 7.15  | Bonner        | 03820AOH000 | 1.15006354   | 7.15046462  | 1997        | Pavement   | Asphalt                        | --        | --                   | shot rock, plantmix, bituminous concrete work  | KN07100    | 5780101        | ER-5780(101)              | --                              |
| Dufort Rd, STC-5780  | 1.58  | 1.58  | Bonner        | 03820AOH000 | 1.58009572   | 1.63054059  | 2011        | Pavement   | Asphalt                        | --        | Settlement/Landslide | culvert pipes with aprons, riprap, asphalt   | KN12938    | A012938        | A012938                   | --                              |
| Westside Rd,   | 8.37  | 15.27 | Boundary      | 04450AOH000 | 7.76589521   | 14.66603793 | 1997        | Pavement   | Asphalt                        | --        | Mudslide             | Plant mix, shot rock, 18" CMP, slope stabilization   | KN07094    | 5804101-01     | ER-5804(101)              | --                              |
| Old US 2/Deep Cr Loop, STC-5804  | 1.1   | 1.2   | Boundary      | 04450AOH000 | 0.49496954   | 0.59499991  | 2011        | Pavement   | Asphalt                        | --        | Landslide            | widen, realign, HMA patch, culverts  | KN12932    | A012932        | A012932                   | --                              |
| West Side Road/Lion's Den, STC-5804                                    | 6.6   | 6.66  | Boundary      | 04450AOH000 | 5.99568001   | 6.05571057  | 2011        | Pavement   | --                             | --        | Landslide            | resurface, restore, rehabilitate, widen  | KN12933    | A012933        | A012933                   | --                              |
| Westside Rd  | 12.3  | 12.5  | Boundary      | 04450AOH000 | 11.69593195  | 11.89594485 | 2017        | Pavement   | Asphalt                        | --        | Landslide            | Excavation, Imported Fill, riprap, geogrid, plantmix pavement  | KN20323    | A020323        | A020323                   | --                              |
| Westside Rd  | 13    | 13    | Boundary      | 04450AOH000 | 12.3959536   | 0           | 2017        | Pavement   | Asphalt                        | --        | Landslide            | Excavation with Ballast, Riprap, Geogrid, Subgrade sep geo, plantmix pavement, rock mulch and seed/mulch/tack installation   | KN20326    | A020326        | A020326                   | --                              |
| Deep Rock Loop, STC-5804   | 1.1   | 1.1   | --            | 04450AOH000 | 0.4949696    | 0           | 2017        | Pavement   | Asphalt                        | --        | Slide                | Plant mix, 24" culvert   | KN20319    | A020319        | A020319                   | --                              |
| Cavendish Road   | 0.8   | 1.88  | Clearwater    | 05240AOH000 | 0.80014408   | 1.10007004  | 1997        | Pavement   | Asphalt                        | --        | Flood                | shotrock fill, remove bitimus surface, plantmix  | KN07278    | 4771102        | ER-4771(102)              | --                              |
| Dent Road, STC-4783  | 0     | 5.4   | Clearwater    | 05250AOH000 | -0.00000003  | 5.39929976  | 1997        | Pavement   | Concrete                       | --        | Flood                | slope stabilization, bituminous concrete   | KN06892    | 4783102        | ER-4783(102)              | --                              |
| Dent Bridge Road, STC-4783   | 0.931 | 1.031 | Clearwater    | 05250AOH000 | 0.93116857   | 1.03118565  | 2011        | Pavement   | --                             | --        | Landslide            | resurface, restore, rehabilitate, widen loss of roadway shoulder, concrete barrier   | KN12942    | A012942        | A012942                   | --                              |



| HWY                         | BMP          | EMP          | County             | Route ID    | Measure From | Measure To  | Damage Year | Asset Type | Road Type (if applicable) | Struct ID | Emergency Event      | Repair Work Performed   | Key Number | Project Number | Federal Aid Number (Info) | Comments/ Actions Needed |
|-----------------------------|--------------|--------------|--------------------|-------------|--------------|-------------|-------------|------------|---------------------------|-----------|----------------------|---|------------|----------------|---------------------------|--------------------------|
| Dent Bridge Road, STC-4783  | 13           | 13.06        | Clearwater         | 05250AOH000 | 12.99994079  | 13.05994643 | 2011        | Bridge     | --                        | --        | Landslide            | 2 lane asphalt bridge approach, riprap, MSE wall, HMA   | KN12943    | A012943        | A012943                   | --                       |
| Dent Rd                     | 32.5         | 32.5         | Clearwater         | 05250AOH000 | 32.5013763   | 0           | 2017        | Pavement   | Asphalt                   | --        | Landslide            | Temp & Permanent repairs; excavation, rip rap, granular borrow, aggregate sub base, woven geotextile, culvert installation (24X20), erosion control, asphalt  | KN20335    | A020335        | A020335                   | --                       |
| Dent Bridge Rd - STC 4783   | 1.1          | 1.1          | --                 | 05250AOH000 | 1.1003395    | 0           | 2017        | Other      | --                        | --        | Slide                | Slope stabilization, riprap, 8" angular basalt  | KN20332    | A020332        | A020332                   | Slope stabilization      |
| Grangemont Rd, STC-4782     | 4.6          | 4.9          | Clearwater         | 05260AOH000 | 4.59949175   | 4.8995733   | 2011        | Pavement   | Asphalt                   | --        | Settlement/Landslide | French drain, plantmix, 3/4" aggregate base   | KN12944    | A012944        | A012944                   | --                       |
| Grangemont Rd, STC-4782     | 22.2         | 22.2         | --                 | 05260AOH000 | 22.1996696   | 0           | 2017        | Pavement   | Asphalt                   | --        | --                   | 18" CMP, replace roadbed, HMA, retaining wall, riprap   | KN20331    | A020331        | A020331                   | --                       |
| Pine Rd, STC-3811           | 12.9         | 13.2         | Elmore             | 05280AOH000 | 12.89956065  | 13.19951432 | 1997        | Other      | --                        | --        | --                   | Waffle drain, 6" ADS  | KN07077    | 3811101        | ER-3811(101)              | Slope stabilization      |
| Ola to Sweet, STC-3840      | 6.859,100.55 | 20.03,102.85 | Gem                | 05560AOH000 | 6.86817769   | 20.08262591 | 1997        | Bridge     | --                        | 19955     | --                   | Slope stabilization, slide protection, bridge reconstruction  | KN06872    | 3840100-01     | ER-3840(100)              | --                       |
| Old Highway 7               | 3.85         | 4.21         | Idaho              | 05730AOH000 | 3.84913484   | 4.20923843  | 2019        | Other      | Asphalt                   | --        | Flood                | 1050 ft of ditch length affected, reclaimed ditch material, resized culvert (removed 75' of 48" CMP, installed 75' of 96" COMP), erosion control, HMA Asphalt, reclaim ditch material, excavation   | KN22482    | A022482        | A022482                   | --                       |
| Graves Creek Road (Area #1) | 0.58         | 0.58         | Idaho              | 05740AOH000 | 0.58002759   | 0           | 2019        | Pavement   | Asphalt                   | --        | Flood                | Rebuild roadway (approx. 150'), add riprap, install 12' lane with shoulder and base, HMA Asphalt, erosion control, riprap geogrid   | KN22483    | A022483        | A022483                   | --                       |
| Graves Creek Rd (Area #2)   | 2.09         | 2.09         | Idaho              | 05740AOH000 | 2.08992868   | 0           | 2019        | Pavement   | Asphalt                   | --        | Flood                | Rebuild roadway (approx. 200'), riprap embankment, install 24' pavement width and shoulder with base, ballast section on compacted subgrade, HMA Asphalt, erosion control, riprap geogrid   | KN22502    | A022502        | A022502                   | --                       |
| Graves Creek Rd (Area #3)   | 2.31         | 2.31         | Idaho              | 05740AOH000 | 2.30994845   | 0           | 2019        | Pavement   | Asphalt                   | --        | Flood                | Rebuild roadway (approx. 200' with 100' pavement), add riprap, install 12' lane with shoulder and base, HMA Asphalt, erosion control, riprap geogrid  | KN22503    | A022503        | A022503                   | --                       |
| Graves Creek Rd (Area #4)   | 2.39         | 2.39         | Idaho              | 05740AOH000 | 2.38996038   | 0           | 2019        | Pavement   | Asphalt                   | --        | Flood                | Rebuild roadway (approx. 800' of bank and 400' roadway embankment), add riprap, install 12' lane with shoulder and base, HMA Asphalt, erosion control, riprap geogrid   | KN22504    | A022504        | A022504                   | --                       |
| Graves Creek Rd (Area #5)   | 3.67         | 3.67         | Idaho              | 05740AOH000 | 3.66989795   | 0           | 2019        | Pavement   | --                        | --        | Flood                | Rebuild roadway shoulder (approx. 800' bank), riprap, riprap geogrid, rebuild 200' of bank and embankment, install new shoulder ballast on compacted subgrade, riprap, erosion control, granular borrow, excavation                           | KN22505    | A022505        | A022505                   | --                       |
| Graves Creek Rd (Area #6)   | 4.7          | 4.7          | Idaho              | 05740AOH000 | 4.69987679   | 0           | 2019        | Other      | --                        | --        | Flood                | Rebuild roadway shoulder (approx. 800' bank), riprap, riprap geogrid, rebuild 200' of bank and embankment, install new shoulder ballast on compacted subgrade, riprap, erosion control, granular borrow, excavation                           | KN22506    | A022506        | A022506                   | --                       |
| Graves Creek Rd (Area #7)   | 4.18         | 4.18         | Idaho              | 05740AOH000 | 4.17990228   | 0           | 2019        | Other      | Asphalt                   | --        | Flood                | Rebuild 300' of bank and embankment, install gabion wall. HMA asphalt, riprap, erosion control, granular borrow, excavation   | KN22507    | A022507        | A022507                   | --                       |
| Sally Ann Road              | 0.2          | 0.95         | Idaho              | 05780AOH000 | 0.19996645   | 0.94998925  | 2019        | Other      | Asphalt                   | --        | Flood                | 14000 ft of ditch length affected, reconstruct partial roadway and re-establish ditch material, cleared culverts, replaced 1- 18" culvert, HMA Asphalt, 18" CMP, erosion control  | KN22481    | A022481        | A022481                   | --                       |
| Twin Bridges, STC-6768      | 3.16         | 3.373        | Jefferson, Madison | 05820AOH000 | 3.16018669   | 3.87310289  | 1997        | Bridge     | --                        | --        | Flood                | bridge replacement/reconstruction   | KN07078    | 6768100        | ER-6768(100)              | --                       |
| Snake River Ave             | 7.7          | 8.7          | Nez Perce          | 06750AOH000 | 7.69973565   | 8.56273351  | 1998        | Pavement   | asphalt                   | --        | Landslide            | reslope and fill, install diversion box, buttress fill, bike path pavement and reslope, road sub-base, install wall, Install Drainage (culverts, diversion boxes, rock, rip rap), base install, overlay Country Club Drive; permanent repairs | KN07521    | 7014100        | ER-7014(100)              | Same event               |
| Snake River Ave             | 7.905        | 8.154        | Nez Perce          | 06750AOH000 | 7.90478413   | 8.1538568   | 1998        | Pavement   | concrete                  | --        | Landslide            | Permanent repair: bituminous concrete, in-fill buttress (for bikeway and Snake River Avenue), final pavement lift, installation of safety features  | KN07994    | 7014101        | ER-7014(101)              |                          |
| County Club Dr, STC-7034    | 1.63         | 2.212        | Nez Perce          | 07040AOH000 | 1.61540867   | 2.18570698  | 1997        | Pavement   | --                        | --        | --                   | Slope stabilization, slide protection, utility adjustment, resurface, restore, rehabilitate, widen  | KN07975    | 7034100        | ER-7034(100)              | --                       |



| HWY  | BMP    | EMP    | County       | Route ID    | Measure From | Measure To  | Damage Year | Asset Type | Road Type (if applicable) | Struct ID | Emergency Event      | Repair Work Performed  | Key Number | Project Number | Federal Aid Number (Info) | Comments/ Actions Needed |
|--|--------|--------|--------------|-------------|--------------|-------------|-------------|------------|---------------------------|-----------|----------------------|--|------------|----------------|---------------------------|--------------------------|
| Warm Lake Road, STC-3904                                   | 19.25  | 19.3   | Valley       | 07850AOH000 | 19.25022108  | 19.30021315 | 1997        | Pavement   | Concrete                  | --        | Flood                | realign and reconstruct 2 lanes with plantmix, 30" CMP   | KN06875    | 3904100        | ER-3904(100)              | --                       |
| US 95  | 518.3  | 518.5  | Boundary     | 21635AOH000 | -0.00000003  | 0.10001208  | 2017        | Pavement   | Asphalt                   | --        | Landslide            | Excavation, rock mulch in place, erosion control, asphalt, 3/4" gravel in place, gabion Baskets, shoring   | KN20341    | A020341        | A020341                   | --                       |
| STC-3894   | 0.7    | 38.6   | Adams        | 32407AOH000 | 0.69847187   | 22.91825501 | 1997        | Pavement   | Asphalt                   | --        | Flood                | Slope stabilization, riprap, 24" CMP, plantmix   | KN06899    | 3894100-01     | ER-3894(100)              | Slope failure            |
| Mud Cr. Br., STC-3899                                      | 28.34  | 28.44  | Valley       | 02052AOH000 | 1.75205987   | 1.82268974  | 2002        | Bridge     | --                        | 20085     | Flood                | --   | KN09068    | 3899100        | ER-3899(100)              | --                       |
| SH 34  | 32     | 32     | Franklin     | 02360ASH034 | 24.72433586  | 24.85907515 | 2018        | Pavement   | --                        | --        | Rockslide            | Rock buttress at toe of the slides and reconstruction of roadway slope back up to the shoulder of roadway  | KN20344    | --             | --                        | --                       |
| Central Ridge Road, STC-4747                               | 15.3   | 17.4   | Lewis        | 06500AOH000 | 3.2809272    | NULL        | 2019        | Pavement   | Gravel                    | --        | Rockslide            | Slope repair, shoulder repair, road repair   | KN20347    | --             | --                        | --                       |
| Farm to Market, STC-3878                                   | 3.6    | 3.789  | Washington   | 07920AOH000 | 3.59993536   | 3.78880691  | 2019        | Pavement   | --                        | --        | Flood                | Road resurfacing, up to 4 ft shoulder rebuilt  | KN20422    | --             | --                        | --                       |
| Cove Road, STC-8217  | 0.76   | 1.37   | Washington   | 07880AOH000 | 0.75975578   | 1.36983153  | 2017        | Pavement   | Asphalt                   | --        | Flood                | Asphalt road repair, up to 4 ft shoulder rebuilt   | KN20517    | --             | --                        | --                       |
| Couper Lane, STC-3870                                      | 0.49   | 0.6    | Washington   | 07890AOH000 | 0.48965757   | 0.60028411  | 2017        | Pavement   | --                        | --        | Flood                | Up to 4 ft of shoulder will be rebuilt   | KN20628    | --             | --                        | --                       |
| SH 71  | 14     | 23     | Washington   | 01980ASH071 | 0.81981367   | 28.45651586 | 1997        | Pavement   | --                        | --        | Flood/Slide          | --   | KN06822    | --             | --                        | --                       |
| US 95  | 508.7  | 509.2  | Boundary     | 01540AUS095 | 495.301687   | 495.8019032 | 2001        | Pavement   | Concrete                  | --        | Slide                | Reconstruction, realignment, bituminous concrete work, slide buttress  | KN07565    | --             | ER-5110(127)              | --                       |
| Banks to Lowman Hwy, Middlefork Boise River Road, STC-3809 | 17.5   | 17.5   | Boise        | 03770AOH000 | 17.5006734   | NULL        | 2004        | Pavement   | --                        | --        | Slide                | Resurface, restore, rehabilitate, widen  | KN09316    | --             | ER-3824(101)              | --                       |
| US 2   | 26.69  | 26.69  | Dover        | 01590AUS002 | 26.5520498   | NULL        | 2006        | Pavement   | --                        | --        | Flood                | Reconstruction, realignment  | KN10953    | --             | A010(953)                 | --                       |
| Elk Meadow Cr Br   | --     | --     | Idaho        | 05597APO000 | 0            | NULL        | 2012        | Bridge     | --                        | 29188     | --                   | Reconstruction, bridge approach work   | KN13379    | --             | A013(379)                 | --                       |
| District 3   | --     | --     | DISTRICTWIDE | 05608APO000 | NULL         | STATE       | 1997        | Pavement   | --                        | --        | Flood                | Reconstruction   | KN6836     | 0003113-01     | ER-0003(113)              | Updated 9/7/2022         |
| Leitch Cr Rd, STC-4708                                     | 100    | 103.4  | Idaho        | 01838AOH000 | -0.00000003  | 3.3999265   | 1997        | Pavement   | --                        | --        | --                   | Reconstruction   | KN6889     | 4708100-01     | ER-4708(100)              | Updated 9/7/2022         |
| Grimes Cr Rd, STC-3883                                     | 100.2  | 101    | Boise        | 00426AOH000 | 0.20002312   | 1.00010255  | 1997        | Pavement   | --                        | --        | Flood                | Slope stabilization, riprap  | KN6905     | 3883100-01     | ER-3883(100)              | Updated 9/7/2022         |
| Nettleton Gulch Rd, STC-7105                               | 14.9   | 15.8   | Kootenai     | 624014900   | 0.89993573   | 1.79992821  | 1997        | Pavement   | --                        | --        | Flood                | Reconstruction, realignment  | KN6912     | 7105100        | ER-7105(100)              | Updated 9/7/2022         |
| West of Hope, SH-200                                       | 44.8   | 44.8   | Bonner       | 01610ASH200 | 14.9944468   | NULL        | 1997        | Pavement   | --                        | --        | Flood                | Riprap   | KN7090     | 5120104        | ER-5120(104)              | Updated 9/7/2022         |
| Cottonwood Rd, STC-5747                                    | 103.8  | 103.8  | Kootenai     | 01994AOH000 | 3.7997541    | NULL        | 1997        | Pavement   | --                        | --        | --                   | Reconstruction, realignment  | KN7092     | 5747100        | ER-5747(100)              | Updated 9/7/2022         |
| County Road 2  | 2.15   | 2.15   | Boundary     | 04450AOH000 | 1.5449466    | NULL        | 1997        | Pavement   | --                        | --        | --                   | Slope stabilization  | KN7095     | 5804102-01     | ER-5804(102)              | Updated 9/7/2022         |
| Upper Pack RV Rd, STC-5784                                 | 104.7  | 106.8  | Bonner       | 00811AOH000 | 4.70002077   | 6.80030371  | 1997        | Pavement   | --                        | --        | --                   | Reconstruction, realignment  | KN7098     | 5784100        | ER-5784(100)              | Updated 9/7/2022         |
| Moon Pass Rd, STC-5711                                     | 58.7   | 58.7   | Shoshone     | 02455AOH000 | 18.4569469   | NULL        | 1997        | Pavement   | --                        | --        | --                   | Reconstruction, realignment  | KN7171     | 5711105        | ER-5711(105)              | Updated 9/7/2022         |
| Moon Pass Rd, STC-5711                                     | 59.43  | 59.43  | Shoshone     | 02455AOH000 | 17.726927    | NULL        | 1997        | Pavement   | --                        | --        | --                   | Reconstruction, realignment  | KN7172     | 5711106        | ER-5711(106)              | Updated 9/7/2022         |
| Forest Rd 456, STC-5758                                    | 8.5    | 8.54   | Shoshone     | 07450AOH000 | 8.49928698   | 8.53924436  | 2011        | Pavement   | --                        | --        | Settlement/Landslide | culvert failure/washout, retaining wall, ditch failure/washout   | KN12939    | A012939        | A012939                   | Updated 9/7/2022         |
| Lions Den/Westside Rd MP 7.0, STC-5804                     | 7      | 7      | Boundary     | 04450AOH000 | 6.395733     | 0           | 2017        | Pavement   | --                        | --        | Flood                | Removed roadway surface and shoulder/slope that was covered by mud slide. Rebuilt 200'x24' of roadway, rock mulched down slope for stabilization     | KN20320    | A020320        | A020320                   | Updated 9/7/2022         |
| Westside Rd MP 12.0, STC-5804                              | 12     | 12     | Boundary     | 04450AOH000 | 11.3959896   | 0           | 2017        | Pavement   | --                        | --        | Flood                | Rebuilt east side of roadway including excavation, base and asphalt of approximately 120'x12'  | KN20322    | A020322        | A020322                   | Updated 9/7/2022         |
| Westfield Rd MP 14.7, STC-5804                             | 14.7   | 14.7   | Boundary     | 04450AOH000 | 14.0959947   | 0           | 2017        | Pavement   | --                        | --        | Flood                | 100' of roadway and shoulder slump and slide. Complete rebuild of 100'x12'x5' of roadway and shoulder  | KN20327    | A020327        | A020327                   | Updated 9/7/2022         |
| Westside Rd MP 16.6, STC-5804                              | 16.6   | 16.6   | Boundary     | 04450AOH000 | 15.9960113   | 0           | 2017        | Pavement   | --                        | --        | Flood                | Loss of roadway embankments for 50' on east side. Riprap, roadway base and gravel resurface  | KN20328    | A020328        | A020328                   | Updated 9/7/2022         |
| Glenwood Rd MP 101.9-104.8, STC-4730                       | 101.92 | 104.81 | Idaho        | 0181AOH000  | 1.9194051    | 4.8092051   | 2019        | Pavement   | Asphalt                   | --        | Flood                | Replacing roadway shoulders and portions of the road, riprap   | KN22480    | A022480        | A022480                   | Updated 9/7/2022         |
| STC-4715, CLEAR CREEK RD CROCKER PROPERTY, IDAHO CO        | 106.46 | 106.46 | Idaho        | 01798AOH000 | 6.45982473   | 0           | 2019        | Pavement   | --                        | --        | Flood                | Rebuild washed out roadway, approx. 90'. Replace washed out roadway prism with fill, replaced damaged shoulder, and line bank with 4' thick rip rap. | KN22476    | A022476        | A022476                   | Updated 9/14/2022        |
| SH 52, EMMETT TO PAYETTE                                   | 8.9    | 11.5   | Payette, Gem | 02010ASH052 | 8.88822063   | 11.48005834 | 1997        | Pavement   | --                        | --        | Flood/Slide          | Reconstruction, realignment  | KN06821    | ER-3260(102)   | 3260102-02                | Updated 9/14/2022        |
| District-wide flood damage                                 | 0      | 0      | --           | 05608APO000 | 0            | NULL        | 1997        | --         | --                        | --        | Flood                | Assessment and local coordination performed by the state   | KN06836    | ER-0003(113)   | 0003113-01                | Updated 9/14/2022        |
| 4 of 5 US 95   | 183    | 187    | --           | 01540AUS095 | 177.3341609  | 181.3383516 | 1997        | --         | --                        | --        | Flood/Slide          | Labor and materials  | KN06867    | ER-4110(121)   | 4110121                   | Updated 9/14/2022        |



| HWY   | BMP     | EMP     | County       | Route ID    | Measure From | Measure To  | Damage Year | Asset Type | Road Type (if applicable) | Struct ID | Emergency Event | Repair Work Performed   | Key Number | Project Number | Federal Aid Number (Info) | Comments/ Actions Needed                  |
|---|---------|---------|--------------|-------------|--------------|-------------|-------------|------------|---------------------------|-----------|-----------------|---|------------|----------------|---------------------------|---|
| Kidder Ridge Road, STC 4722                           | 100     | 101.27  | Idaho        | 01839AOH000 | -0.00000003  | 1.2699053   | 1997        | Pavement   | --                        | --        | Flood/Slide     | Slope stabilization, slide protection   | KN06869    | ER-4722(101)   | 4722101-01                | Updated 9/14/2022                         |
| LOCAL, GOODRICH RD, PAVEMENT REPAIR, E of CAMBRIDGE   | 100.367 | 100.467 | Washington   | 00563AOH000 | 2.29267228   | 2.39274528  | 1997        | Pavement   | --                        | --        | Flood/Slide     | Slope stabilization, slide protection   | KN06871    | ER-3888(101)   | 3888101-01                | Updated 9/14/2022                         |
| STC-3830, 7 MI SLOUGH BR & UPRR XING to PAYETTE RV BR | 0.987   | 2.548   | Gem          | 07990AOH000 | 0.1854264    | 1.74555908  | 1997        | Pavement   | --                        | --        | Flood/Slide     | Slope stabilization, slide protection   | KN06882    | ER-3830(100)   | 3830100-01                | Updated 9/14/2022                         |
| STC-4710, GRAVE CR RD, MP 6, 97-1 EVENT               | 6.1     | 7.1     | Idaho        | 05740AOH000 | 6.09980515   | 7.09981757  | 1997        | Pavement   | --                        | --        | Flood/Slide     | Slope stabilization, slide protection   | KN06884    | ER-4710(102)   | 4710102-01                | Updated 9/14/2022                         |
| STC-4710, GRAVE CR RD, EVENT 97-1                     | 2.1     | 5.4     | Idaho        | 05740AOH000 | 2.0999368    | 5.39984899  | 1997        | Pavement   | --                        | --        | Flood/Slide     | Slope stabilization, slide protection   | KN06887    | ER-4710(103)   | 4710103-01                | Updated 9/14/2022                         |
| STC-4805, CEDAR RIDGE RD, 97-1 EVENT                  | 100.4   | 106.3   | Latah        | 02184AOH000 | 0.39997444   | 3.696389    | 1997        | --         | --                        | --        |                 | Contract work   | KN06891    | ER-4805(101)   | 4805101                   | Updated 9/14/2022                         |
| US 95, SOUTH PAYETTE SIDEWALK REPAIR                  | 67.25   | 67.25   | Payette, Gem | 01540AUS095 | 64.290947    | NULL        | 1997        | Pavement   | --                        | --        | Flood           | Reconstruct, realign  | KN06903    | ER-3110(118)   | 3110118                   | Updated 9/14/2022                         |
| US 95S, JCT US 95 TO 6TH ST S, PAYETTE                | 0       | 0.98    | Payette      | 01542AOH000 | -0.00000003  | 0.89401102  | 1997        |            | --                        | --        | Flood           | Traffic control and debris cleanup  | KN06904    | ER-8753(100)   | 8753100-01                | Updated 9/14/2022                         |
| STC-5736, NORTH HAYDEN LAKE RD, KOOTENAI CO           | 109     | 117     | Kootenai     | 01987AOH000 | 8.89958673   | 15.78172986 | 1997        | --         | --                        | --        |                 | Removal of debris (trees)   | KN06914    | ER-5736(100)   | 5736100-01                | Updated 9/14/2022                         |
| LOCAL, EAST RIVERVIEW DR, KOOTENAI CO                 | 1.9     | 7.99    | Kootenai     | 05920AOH000 | 0.63004338   | 4.80004027  | 1997        | Pavement   | --                        | --        | Flood           | Reconstruct, realign  | KN06915    | ER-5735(100)   | 5735100-01                | Updated 9/14/2022                         |
| STC-5752, COEUR D' ALENE RV RD, EVENT 97-2            | 2.2     | 2.2     | Kootenai     | 07430AOH000 | 2.2009399    | NULL        | 1997        | --         | --                        | --        |                 | Removal of debris (trees)   | KN07102    | ER-5752(102)   | 5752102                   | Updated 9/14/2022                         |
| STC 5783, PENINSULA RD MP .33                         | 0.33    | 0.37    | Bonner       | 03800AOH000 | 0.33000247   | 0.37004342  | 2011        | --         | --                        | --        | Landslide       | Excavation, base construction   | KN12934    | A012934        | A012934                   | Updated 9/14/2022                         |
| STC 5783, PENINSULA RD MP .60                         | 0.6     | 0.64    | Bonner       | 03800AOH000 | 0.60002294   | 0.64000431  | 2011        | --         | --                        | --        | Landslide       | Base, traffic control   | KN12935    | A012935        | A012935                   | Updated 9/14/2022                         |
| STC 5783, EASTRIVER RD MP 6.77                        | 6.77    | 6.8     | Bonner       | 03800AOH000 | 6.77020877   | 6.80019316  | 2011        | --         | --                        | --        | Landslide       | Slide stabilization   | KN12936    | A012936        | A012936                   | Updated 9/14/2022                         |
| STC-5758, FOREST RD 456 / BEAVER CR RD MP 9.3         | 9.3     | 9.31    | Shoshone     | 07450AOH000 | 9.29899464   | 9.30868857  | 2011        | Other      | --                        | --        |                 | Placement of pavement   | KN12940    | A012940        | A012940                   | Retaining wall failure; Updated 9/14/2022 |
| STC 5711, FOREST RD 456 / MOON PASS                   | 26.8    | 26.81   | Shoshone     | 03420AOH000 | 26.79983366  | 26.80986045 | 2011        | Other      | --                        | --        |                 | --  | KN12941    | A012941        | A012941                   | Ditch failure; Updated 9/14/2022          |
| STC-5810, COW CREEK RD MP 100.1, BOUNDARY CO          | 100.1   | 100.1   | Boundary     | 02545AOH000 | 0.0999587    | 0           | 2017        | --         | --                        | --        | Flood           | Repaired 100' of roadway shoulder   | KN20316    | A020316        | A020316                   | Updated 9/14/2022                         |
| STC-5801, CROSSPORT RD MP 9.5, BOUNDARY CO            | 9.5     | 9.5     | Boundary     | 04480AOH000 | 9.4989571    | 0           | 2017        | --         | --                        | --        | Flood           | Repaired 90' of roadway shoulder and edge of roadway  | KN20318    | A020318        | A020318                   | Updated 9/14/2022                         |
| STC-5804, WESTSIDE RD MP 19.0, BOUNDARY CO            | 19      | 19      | Boundary     | 04450AOH000 | 18.3953981   | 0           | 2017        | --         | --                        | --        | Flood           | Repaired 40' of roadway   | KN20329    | A020329        | A020329                   | Updated 9/14/2022                         |
| STC-4782, GRANGEMONT RD MP 4.75, CLEARWATER CO        | 4.75    | 4.75    | Clearwater   | 05260AOH000 | 4.7495198    | 0           | 2017        | --         | --                        | --        | Flood           | Used labor forces/equipment to open roadway for traveling public. This included adding HMA. | KN20330    | A020330        | A020330                   | Updated 9/14/2022                         |



## Document Change Registry

| Revision | File Version # | Date          | Description   |
|----------|----------------|---------------|---|
| 1        | 1.4            | October 2022  | Final Draft of Original Submittal   |
| 2        | 1.6            | December 2022 | First Revised TAMP Submittal addressing programmatic explanations   |
| 3        | 1.71           | February 2023 | TAMP update addressing additional FHWA Comments   |
| 4        | 1.8            | December 2024 | TAMP Appendix A, Tables A-1, A-2 and A-3 updated with minor technical corrections discovered during the annual consistency determination. |
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